

OSV References "Accommodations"

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Resource Page

References included in the Book

- 1. NVIC 02-13 Ch.1 Guidance to Implement MLC
- 2. MSIB #001-17 2014 Amendments to the Maritime Labour Convention
- 3. 543 Policy Letter 01-16 Portable Accommodations Module (PAM) Guidance
- 4. D8 (dp) Policy Letter 01-2017 Temporary Emergency Berthing Vessels

Additional References and Websites

- 1. 46 CFR Subchapter I Part 92-Construction and Arrangements: https://www.gpo.gov/fdsys/pkg/CFR-2017-title46-vol4/pdf/CFR-2017-title46-vol4-part92.pdf
- 2. 46 CFR Subchapter L Part 127-Construction and Arrangements: https://www.gpo.gov/fdsys/pkg/CFR-2017-title46-vol4/pdf/CFR-2017-title46-vol4-part127.pdf

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COMDTPUB P16700.4 NVIC 02-13, CH-1 15 SEPT 2017

NAVIGATION AND VESSEL INSPECTION CIRCULAR (NVIC) NO. 02-13, CH-1

Subj: CH-1 TO GUIDANCE IMPLEMENTING THE MARITIME LABOUR CONVENTION, 2006, NVIC 02-13, COMDTPUB P16700.4

Ref: (a) Amendments of 2014 to the Maritime Labour Convention, 2006

- (b) Information and Life Cycle Management Manual, COMDTINST M5212.12 (series)
- (c) Guidance Implementing the Maritime Labour Convention 2006, NVIC 02-13, COMDTPUB P16700.4
- 1. PURPOSE. This Notice publishes change one to Reference (c).
- 2. <u>ACTION</u>. All Coast Guard unit commanders, commanding officers, officers-in-charge, deputy/assistant commandants, chiefs of headquarters staff elements, and participating personnel shall ensure that the provisions of this circular are followed. Internet release is authorized.
- 3. <u>DIRECTIVES AFFECTED</u>. Guidance Implementing the Maritime Labour Convention 2006, NVIC 02-13, COMDTPUB P16700.4 is changed in accordance with this Notice.
- 4. <u>DISCUSSION</u>. The 2014 Amendments to the Maritime Labour Convention established requirements for shipowners to provide financial security for the repatriation of seafarers (Regulation 2.5.2) and financial security relating to shipowners' liability in cases of seafarer injury or death (Regulation 4.2.1). In addition, a "certificate or other documentary evidence" of the required financial securities is to be carried on board the vessel. This NVIC provides explanation and guidance that describe how these new provisions conform with existing national laws and regulations, collective bargaining agreements, and established industry practices.

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- 5. <u>DISCLAIMER</u>. The guidance in this NVIC is not a substitute for applicable legal requirements, nor is it, in itself, a regulation. It neither imposes nor intends to impose legally-binding requirements on any party. It represents the Coast Guard's current thinking on this topic and may assist industry, mariners, the general public, and the Coast Guard, as well as other federal and state regulators, in applying statutory and regulatory requirements. You may use an alternative approach for demonstrating voluntary compliance with the standards of the MLC if you determine that the approach will satisfy the relevant provisions within the Convention, although this will not exempt you from complying with applicable United States law and regulations. If you want to discuss an alternative approach (you are not required to do so), you may contact the local Coast Guard OCMI who is responsible for implementing this guidance.
- 6. MAJOR CHANGES. The Statement of Voluntary Compliance Declaration of Maritime Labour Compliance (SOVC-DMLC) Part I, SOVC-DMLC Part II and Owner/Operator Declaration of Maritime Labour Compliance (Enclosures (4), (5) and (6) respectively) have been updated to reflect the requirements relating to financial security for the repatriation of seafarers (Regulation 2.5.2) and financial security relating to shipowners' liability in cases of seafarer injury or death (Regulation 4.2.1). In addition, a new form letter has been provided in Enclosure (12) which will serve as documentary evidence of financial security. All changes are underlined in the final version and each changed page is annotated with CH-1 in the footer.
- 7. QUESTIONS. Questions or concerns regarding this policy may be directed to Commandant (CG- CVC-1) at (202) 372-1208, or CG-CVC-1@uscg.mil.
- 8. <u>RECORDS MANAGEMENT CONSIDERATIONS</u>. This NVIC has been thoroughly reviewed during the directives clearing process, and it has been determined that there are records scheduling requirements, in accordance with Reference (b).
- 9. ENVIRONMENTAL ASPECT AND IMPACT CONSIDERATIONS. Environmental considerations under the National Environmental Policy Act (NEPA) were examined in the development of this Instruction. This Instruction included preparation of guidance documents that implement, without substantive change, the applicable Commandant Instruction or other federal agency regulations, procedures, manuals, and other guidance documents. It is categorically excluded from further NEPA analysis and documentation requirements under Categorical Exclusion (33) as published in COMDTINST M16475.1 (series), Figure 2-1. A Record of Environmental Consideration is not required.
- 10. <u>FORMS/REPORTS</u>. This NVIC contains a collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520) (PRA). The Office of Management and Budget (OMB) reviewed the Coast Guard's MLC information collection request, approved it, and issued OMB Control Number 1625-0118. An agency may not conduct a collection of information unless the collection of information displays a valid control number assigned by OMB. You do not need to respond to a collection of information unless it displays a currently valid control number from OMB.

J. P. NADEAU /s/ Rear Admiral, U.S. Coast Guard Assistant Commandant, Prevention Policy

Enclosures:

- (1) MLC Inspection Guidelines for U.S. Commercial Vessels on International Voyages
- (2) Definitions
- (3) SOVC-MLC
- (4) SOVC-DMLC Part I
- (5) SOVC-DMLC Part II Template
- (6) Owner/Operator Declaration of Maritime Labour Compliance
- (7) SOVC-IMLC
- (8) Hazardous work and consideration on Health and Safety Issues for Seafarers under the age of 18
- (9) Guidelines for Ships Cook Competency
- (10) Guidelines for On Board Complaints Procedures
- (11) USCG MLC Inspection Report
- (12) Documentary Evidence of Financial Security



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COMDTPUB P16700.4 NVIC 02-13 30 JUL 2013

NAVIGATION AND VESSEL INSPECTION CIRCULAR (NVIC) NO. 02-13

Subj: GUIDANCE IMPLEMENTING THE MARITIME LABOUR CONVENTION, 2006

Ref: (a) Maritime Labour Convention, 2006

- (b) Information and Life Cycle Management Manual, COMDTINST M5212.12 (series)
- 1. <u>PURPOSE</u>. This NVIC is intended to provide guidance for Coast Guard marine inspectors, Recognized Classification Societies (RCS) that are authorized to issue international convention certificates on behalf of the Coast Guard, and U.S. vessel owners/operators on the U.S. laws and regulations, or other measures, conforming to the provisions of Reference (a). Through this NVIC, the Coast Guard is establishing a voluntary inspection program for vessel owners/operators who wish to document compliance with the standards of the Maritime Labour Convention, 2006 (MLC). United States commercial vessels that operate on international routes, meaning those ships that will enter the ports of countries that are parties to the MLC, are encouraged to participate.
- 2. <u>ACTION</u>. All Coast Guard unit commanders, commanding officers, officers-in-charge, deputy/assistant commandants, chiefs of headquarters staff elements, and participating personnel shall ensure that the provisions of this circular are followed. Internet release is authorized.
- 3. <u>DIRECTIVES AFFECTED</u>. None.

4. BACKGROUND.

a. The 94th (Maritime) Session of the International Labour Conference (ILC) (Geneva, February 2006) adopted the MLC, an important new international agreement that consolidates almost all of the 70 existing International Labour Organization (ILO) maritime labour instruments into a single modern, globally-applicable legal instrument. The MLC establishes comprehensive minimum requirements for working conditions of

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seafarers, including conditions of employment, hours of work and rest, accommodations, recreational facilities, food and catering, health protection, medical care, welfare, and social security protection. It combines rights and principles with specific standards and detailed guidance as to how to implement these standards at the national level. The Convention comprises three different, but related, parts: the Articles, the Regulations, and the Code. The Articles and the Regulations set out the core rights and principles and the basic obligations of members ratifying the Convention. The Code contains the details for the implementation of the Regulations. The Code comprises Part A (mandatory standards) and Part B (non-mandatory guidelines).

- b. The MLC provides a large measure of flexibility to ratifying countries as to how they will implement its provisions under Part A. The major areas of flexibility in the MLC include—
 - (1) Unless specified otherwise in the Convention, national implementation may be achieved through national laws or regulations, through collective bargaining agreements, or through an already established industry practice;
 - (2) Implementation may also be achieved through measures that are considered "substantially equivalent" to the MLC standards, provided the implementing country satisfies itself that the relevant legislation or other implementing measure achieves the general object and purpose of the pertinent provisions in the Convention;
 - (3) In certain circumstances, the application of details in the Code may be relaxed for some smaller vessels; and
 - (4) While all vessels covered by the Convention must be inspected for compliance with its requirements, flag-State administrations are not required to certify and provide documentation for vessels less than 500 gross tonnage.

5. DISCUSSION.

a. The MLC enters into force on 20 August 2013. Under the MLC, certain vessels flagged by ratifying countries are required to maintain a valid MLC certificate issued by their flag administration. As of the effective date of this NVIC, the United States has not ratified the MLC. Until such time that the United States ratifies the MLC, the Coast Guard cannot mandate enforcement of its requirements for U.S. vessels or for foreign vessels while operating on the navigable waters of the United States. However, Article V, Paragraph 7, of the Convention contains a "no more favorable treatment clause" that requires ratifying governments to impose Convention requirements on all vessels—even those from a non-ratifying government—when calling on their ports. As a result, U.S. vessels that cannot demonstrate compliance with the MLC may be at risk for Port State Control actions, including detention, when operating in the port of a ratifying nation. The MLC page on the ILO's website provides a comprehensive source of information about the Convention, including a complete list of ratifying countries, inspection guidelines (Guidelines for Flag State Inspections and for Port State Inspections), relevant news concerning the Convention, and electronic copies of the Convention for free download. The MLC page can be found under the "Labour Standards" tab on the ILO's main

- website (www.ilo.org). Vessel owners or operators should review the ILO's list of ratifying countries to determine if they may be impacted during a foreign voyage.
- b. Under the MLC, ratifying governments must require owners/operators of certain vessels 500 gross tonnage or more as measured under the convention measurement system, hereafter "GT ITC," to demonstrate that the working and living conditions on board the vessel are in keeping with the Convention requirements, and to maintain compliance certificates. Ratifying governments must accept these certificates as prima facie evidence of compliance with the MLC. The Coast Guard intends to issue a Statement of Voluntary Compliance-Maritime Labour Convention (SOVC-MLC) certificate to U.S. flagged-vessels demonstrating compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements. Thus, the owner/operator of a U.S. vessel, while not required to possess a SOVC-MLC, may obtain one for evidence of voluntary compliance with the standards of the MLC.
- c. This NVIC contains a summary of applicable U.S. laws and regulations and other measures meeting the standards of the Convention. Where the United States has satisfied itself that certain laws and regulations or other measures are conducive to the achievement of the general objective of the specific provision, this NVIC specifies where such substantial equivalency is used. This NVIC underwent a public comment period during which the Coast Guard received comments from concerned seafarers and owner or operator organizations.
- d. Through the promulgation of this NVIC, the Coast Guard is requesting Recognized Classification Societies (RCS) to conduct MLC compliance inspections and issue SOVCs at the request of vessel owners/operators. The RCS have the training and resources available to carry out inspections consistent with the MLC. The Coast Guard does not intend to conduct voluntary MLC inspections for vessels that are classed and can obtain this inspection from their respective RCS. Vessel owners/operators should contact their RCS to schedule a MLC compliance inspection. The RCS should use the guidance outlined in Enclosure (1) when conducting compliance inspections. For inspections conducted by the Coast Guard, Officers in Charge, Marine Inspection (OCMIs) shall direct their staffs to use the guidance in Enclosure (1) when conducting voluntary inspections on applicable U.S. vessels for the issuance of a SOVC-MLC. Enclosure (2) to this NVIC also includes the definitions of "seafarer," "ship," and "shipowner," for the purpose of the MLC.
- e. United States vessels that are unable to demonstrate compliance with the MLC may be subject to Port State Control (PSC) actions when engaged on international voyages to countries that have ratified the MLC. Through receipt of an SOVC-MLC, a vessel is recognized by the United States as being "certified" to the standards of the MLC. However, foreign Port State Authorities are not obligated to accept the SOVC-MLC as prima facie evidence of compliance. Therefore, owners or operators should ensure that they are able to demonstrate to PSC Authorities the compliance measures they have put in place for their vessels. To better manage inspection resources, OCMIs should focus inspections on vessels that routinely operate in the ports of MLC-ratifying nations.

f. Specific vessel applicability:

- (1) <u>Vessels 500 GT ITC or more engaged on International Voyages</u>. United States commercial vessels of 500 GT ITC or more that engage on international voyages may be "certified" as having demonstrated compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements through possession of a SOVC-MLC, which is in keeping with Regulation 5.1.3 of the Convention.
- (2) Vessels less than 500 GT ITC engaged on International Voyages. United States commercial vessels, including uninspected commercial vessels, less than 500 GT ITC that engage on international voyages to ports of MLC-ratifying nations may also be required to demonstrate compliance with the U.S. laws and regulations or other measures conforming to the requirements of the MLC. The Convention does not require these vessels to be issued compliance certificates. However, it is recommended that these vessels voluntarily comply with the requirements of the MLC and develop their own Declaration of Maritime Labour Compliance (DMLC). See Enclosure (1) for further details.
- (3) Vessels exclusively operating on the inland waters of the United States do not fall within the definition of "vessel" in Article II (1)(i) of the Convention. For the purpose of the voluntary inspection program, the United States will also consider the Great Lakes and the waters east of the Juan de Fuca Strait as inland waters. Therefore, vessels navigating exclusively in these areas are exempt from any requirements of the MLC imposed by ratifying governments.
- (4) Until such time that the United States ratifies the MLC, vessels that do not operate in ports of MLC-ratifying nations are not required to be in compliance with the Convention. Owners/operators of U.S. commercial vessels who would like to obtain an SOVC should request an MLC inspection from an RCS as part of a regularly scheduled survey, or from the Coast Guard as part of their inspection for certification.
- (5) The Coast Guard is working with Transport Canada to address those vessels that transit on waters bordering both countries. It is envisioned that certain vessels operating exclusively between ports in the United States and Canada could demonstrate conformance with MLC standards through compliance with existing U.S. laws, regulations and other measures.
- g. The MLC specifies 14 areas that are subject to a mandatory compliance for certification and the issuance of compliance certificates. In order for the Coast Guard to issue a SOVC to a U.S. commercial vessel, the areas that must be inspected and certified as meeting the requirements of U.S. laws and regulations or other measures conforming to the MLC are—
 - (1) Minimum age (Regulation 1.1)

- (2) Medical certification (Regulation 1.2)
- (3) Qualifications of seafarers (Regulation 1.3)
- (4) Use of any licensed or certified or regulated private recruitment and placement services (Regulation 1.4)
- (5) Seafarers' employment agreements (Regulation 2.1)
- (6) Payment of wages (Regulation 2.2)
- (7) Hours of work and rest (Regulation 2.3)
- (8) Manning levels for the ship (Regulation 2.7)
- (9) Accommodation (Regulation 3.1)
- (10) Onboard recreation facilities (Regulation 3.1)
- (11) Food and catering (Regulation 3.2)
- (12) Onboard medical care (Regulation 4.1)
- (13) Health and safety and accident prevention (Regulation 4.3)
- (14) Onboard complaint procedures (Regulation 5.1.5)
- h. The possession of a SOVC-MLC, form number CG-16450 (see example in Enclosure (3)), is intended to provide prima facie evidence that the vessel is in compliance with the U.S. laws and regulations or other measures conforming to the Convention requirements. The format of the SOVC-MLC certificate is consistent with the sample MLC certificate provided in the Code of the MLC and will be supplemented with a Statement of Voluntary Compliance-Declaration of Maritime Labour Compliance (SOVC-DMLC). The SOVC-DMLC is a unique two-part form that must be completed by the Coast Guard or RCS and the vessel owner/operator. Consistent with the MLC requirements, once issued, the SOVC-MLC and SOVC-DMLC should be posted on the vessel in a conspicuous place available to the seafarers. Each RCS should develop its own versions of the SOVC-MLC and Part I of the SOVC-DMLC. The following paragraphs provide additional details:
 - (1) The SOVC-MLC is issued by the Coast Guard or an RCS.
 - (2) The SOVC-DMLC Part I, form number CG-16450B, is prepared by the Coast Guard and references current U.S. laws, regulations, or other measures conforming to the Convention requirements. As previously stated, the RCS should develop their own version of the SOVC-DMLC Part I. Through this NVIC, the Coast Guard is requesting the RCS to sign its own version of the SOVC-DMLC Part I on behalf of the Coast Guard. The information required in SOVC-DMLC Part I must conform to the template in Enclosure (4). Any changes to the content of the SOVC-DMLC Part I must be approved by the Coast Guard. See Enclosure (1) for further details.
 - (3) The SOVC-DMLC Part II (see template in Enclosure (5)) must be prepared by the vessel owner/operator. This format follows that of the sample DMLC Part II provided in the Convention. It should document the measures put in place to ensure ongoing compliance with the standards of the SOVC-DMLC Part I. A template for the SOVC-DMLC Part II is also available for free download on the Coast Guard's Homeport website under the Domestic Vessels/Domestic Vessel General tab. Once the SOVC-DMLC Part II is prepared, the Coast Guard or RCS will review the measures drawn up by the vessel owner/operator and, following a successful inspection, endorse Part II of the SOVC-DMLC.

- 6. <u>DISCLAIMER</u>. The guidance in this NVIC is not a substitute for applicable legal requirements, nor is it, in itself, a regulation. It neither imposes nor intends to impose legally-binding requirements on any party. It represents the Coast Guard's current thinking on this topic and may assist industry, mariners, the general public, and the Coast Guard, as well as other federal and state regulators, in applying statutory and regulatory requirements. You may use an alternative approach for demonstrating voluntary compliance with the standards of the MLC if you determine that the approach will satisfy the relevant provisions within the Convention, although this will not exempt you from complying with applicable United States law and regulations. If you want to discuss an alternative approach (you are not required to do so), you may contact the local Coast Guard OCMI who is responsible for implementing this guidance.
- 7. QUESTIONS. Questions or concerns regarding this policy may be directed to Commandant (CG- CVC-1) at (202) 372-1224, or CG-CVC-1@uscg.mil.
- 8. <u>RECORDS MANAGEMENT CONSIDERATIONS</u>. This NVIC has been thoroughly reviewed during the directives clearing process, and it has been determined that there are records scheduling requirements, in accordance with Reference (b).
- 9. ENVIRONMENTAL ASPECT AND IMPACT CONSIDERATIONS. Environmental considerations under the National Environmental Policy Act (NEPA) were examined in the development of this Instruction. This Instruction included preparation of guidance documents that implement, without substantive change, the applicable Commandant Instruction or other federal agency regulations, procedures, manuals, and other guidance documents. It is categorically excluded from further NEPA analysis and documentation requirements under Categorical Exclusion (33) as published in COMDTINST M16475.1 (series), Figure 2-1. An Environmental Checklist and Categorical Exclusion Determination are not required.
- 10. <u>FORMS/REPORTS</u>. This NVIC contains a collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520) (PRA). This collection of information has been submitted to the Office of Management and Budget (OMB) for review in accordance with the PRA. An agency may not conduct a collection of information unless the collection of information displays a valid control number assigned by OMB. You do not need to respond to a collection of information unless it displays a currently valid control number from OMB. Before the Coast Guard could enforce the collection of information referenced in this notice, OMB would need to approve the Coast Guard's pending request to collect this information.

JOSEPH A. SERVIDIO /s/ Rear Admiral, U.S. Coast Guard Assistant Commandant, Prevention Policy

Enclosures:

- (1) MLC Inspection Guidelines for U.S. Commercial Vessels on International Voyages
- (2) Definitions
- (3) SOVC-MLC
- (4) SOVC-DMLC Part I
- (5) SOVC-DMLC Part II Template
- (6) Owner/Operator Declaration of Maritime Labour Compliance
- (7) SOVC-IMLC
- (8) Hazardous work and consideration on Health and Safety Issues for Seafarers under the age of 18
- (9) Guidelines for Ships Cook Competency
- (10) Guidelines for On Board Complaints Procedures
- (11) USCG MLC Inspection Report

Maritime Labour Convention, 2006 Inspection Guidelines for U.S. Commercial Vessels on International Voyages

1. General:

- a. The Maritime Labour Convention, 2006 (MLC) is intended to help achieve decent working/living conditions for all seafarers. It sets out fundamental rights and principles with respect to their working and living conditions, and the guidance in this enclosure will provide marine inspectors and owners/operators with a framework to achieve voluntary compliance.
- b. This NVIC contains a breakdown of U.S. laws and regulations and other measures conforming to the Convention requirements. As provided by the Convention, this NVIC specifies where substantial equivalency is used to facilitate voluntary compliance with the particular provisions, on the basis that the United States has satisfied itself that the relevant domestic laws and regulations or other measures are conducive to the full achievement of the general objective of the specific provision.
- c. As previously stated, the Coast Guard does not intend to conduct voluntary MLC inspections for vessels that are classed and can obtain this inspection from their Recognized Classification Society (RCS). For those other U.S. vessels over 500 GT ITC that operate on international voyages, the Coast Guard will offer inspections of voluntary compliance with the U.S. laws and regulations and other measures conforming to the MLC provisions. Owners/operators who wish to demonstrate voluntary compliance should contact their local Coast Guard, Officer in Charge, Marine Inspection (OCMI) and request an inspection. MLC inspection guidance published by the International Labour Organization (ILO) recognizes that, while compliance with all requirements of the Code must be verified through inspection, any inspection is a subjective process, and marine inspectors should use their professional judgment and expertise when determining the depth for each item required to be inspected.
- d. Vessels demonstrating compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements will be issued a Statement of Voluntary Compliance, Maritime Labour Certificate (SOVC-MLC) and a Statement of Voluntary Compliance, Declaration of Maritime Labour Compliance (SOVC-DMLC). In addition, vessels will be issued a form letter from the Coast Guard Office of Commercial Vessel Compliance (CG-CVC-1) which will serve as evidence of financial security for the repatriation of seafarers (Regulation 2.5.2) and financial security relating to shipowners' liability in cases of seafarer injury or death (See Enclosure (12). Vessels that are issued these certificates will be recognized by the United States as being voluntarily "certified" for compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements. Foreign Port State Authorities are not obligated to accept the SOVC-MLC as prima facie evidence of compliance. Therefore, vessels should be prepared for expanded Port State Control (PSC) examinations at any time when operating in the ports of an MLC ratifying nation.

- e. Any RCS that is authorized to issue international convention certificates on behalf of the Coast Guard is also authorized to conduct MLC inspections and issue Statements of Voluntary Compliance at the request of an owner/operator. The RCS should use the guidance outlined in this enclosure when conducting compliance inspections and should utilize the statements describing U.S. laws and regulations or other measures listed on the Coast Guard's SOVC-DMLC Part I when preparing its own SOVC.
- f. In cases where a U.S.-flag vessel is detained for non-compliance with MLC related items, the owner/operator should make notification to the Coast Guard in a similar fashion to notifications made now when detained under a convention promulgated by the International Maritime Organization (IMO). The owner/operator should also e-mail copies of the foreign Port State Control inspection forms (Form A and Form B) to the Coast Guard's Office of Commercial Vessel Compliance at CG-CVC-1@uscg.mil. Additionally, if applicable, the owner/operator should make notification to the issuing RCS, which should be engaged to assist in rectifying the deficiency. Finally, the Coast Guard expects to receive notification from the detaining port state in accordance with the MLC guidelines. In all cases, the Coast Guard's Office of Commercial Vessel Compliance will act in a coordinating role during the process to ensure the release of the vessel in an expeditious manner.
- 2. <u>Definitions</u>: Enclosure (2) to this NVIC includes the definitions of "seafarer," "ship," and "shipowner" for the purpose of the MLC. Although this NVIC is applicable only to vessels engaged on international trade, the Coast Guard determined it would be useful to provide information on some of the broader definitions used in the MLC as agreed during the process of consultation with the seafarers and owners/operator organizations. Information on documentation of determinations of seafarer status is provided in Enclosure (2) of this NVIC.

3. Vessel Applicability:

- a. <u>Vessels 500 GT ITC or more engaged on International Voyages</u>: United States commercial vessels of 500 GT ITC or more that engage on international voyages to ports of ratifying nations may be certified and demonstrate compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements through possession of an SOVC-MLC and an SOVC-DMLC.
- b. Vessels less than 500 GT ITC on International Voyages: United States commercial vessels, including uninspected commercial vessels, less than 500 GT ITC engaging on international voyages to ports of MLC ratifying nations may also be required by PSC authorities to meet U.S. laws and regulations or other measures conforming to the MLC requirements. The Convention does not require these vessels to be issued compliance certificates but it does require them to be examined for compliance with the MLC standards. To better facilitate a PSC exam, it's recommended these vessels voluntarily develop their own Declaration of Maritime Labour Compliance (self declaration of voluntary compliance). This Declaration should state the U.S. national requirements conforming to the standards of the Convention and identify the measures adopted by the vessel owner to ensure compliance with the requirements imposed on the vessel or vessels concerned by a ratifying government. A template for this Declaration has been

developed for use (Enclosure (6)) and can be found on the Coast Guard's Homeport website under the Domestic Vessels/Domestic Vessel General tab.

- (1) Vessel owners may also request a MLC inspection for the issuance of a Statement of Voluntary Compliance certificate at their discretion through a RCS. The guidance for vessels greater than 500 GT ITC should be followed in those cases.
- (2) At the request of an owner/operator, a Coast Guard inspector may verify a vessel's compliance measures as documented on their self declaration form and issue a MLC inspection report to the vessel. For vessels that have undergone a COI or Annual inspection within six months, an additional MLC inspection of the vessel need not take place. The OCMI may issue a MLC inspection report to the vessel based on an adequate review of the owners/operators compliance measures as documented on the Declaration form.
- (3) At the request of an owner/operator, CG-CVC-1 will issue a form letter to serve as documentary evidence of financial security for the repatriation of seafarers and financial security relating to shipowners' liability in cases of seafarer injury or death. Requests should be directed to CG-CVC-1@uscg.mil and include the vessel's official number, U.S. Certificate of Documentation (COD) expiration date.
- Vessels not engaging on international voyages to ports of countries that have ratified the Convention should not request MLC voluntary inspections for SOVC issuance. However, owners/operators should keep apprised of the countries that have ratified the MLC and plan accordingly.
- d. Vessels exclusively operating on the inland waters of the United States are excluded from the provisions of the MLC based on the definition of a vessel in Article II (1)(i) of the Convention. For the purpose of the MLC, the U.S. and Canada will also consider the Great Lakes, the waters east of the Juan de Fuca Strait and other such common navigable waterways as inland waters. Vessels navigating exclusively in these waters will be considered exempt from any MLC requirements imposed by ratifying governments.
- e. The Coast Guard is working with Transport Canada to address certain vessels that transit through waters bordering both countries to allow for the recognition of each county's national laws and regulations as providing substantial compliance with the provisions of the MLC.

4. Statements of Voluntary Compliance (SOVC):

a. Vessels demonstrating compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements will be issued a SOVC-MLC by the Coast Guard or a RCS. The format of the SOVC-MLC is consistent with the format provided in the Convention and will be supplemented with a two-part SOVC-DMLC.

- b. The SOVC-DMLC Part I is prepared by the Coast Guard and references current U.S. laws, regulations, or other measures conforming to the Convention requirements. The RCS should develop its own version of the SOVC-DMLC Part I. The Coast Guard is requesting the RCS to sign its own version of the SOVC-DMLC Part I on behalf of the Coast Guard. The information required in SOVC-DMLC Part I should conform to Enclosure (4). Any changes to the content of the SOVC-DMLC Part I must be approved by the Coast Guard.
 - (1) The Coast Guard does not intend to grant exemptions for specific requirements unless extenuating circumstances can be demonstrated by the owner/operator. The Coast Guard will evaluate exemption requests on a case-by-case basis. An owner/operator who requests an exemption should submit the request, along with a valid address and point of contact for reply, to Commandant, Commercial Vessel Compliance (CG-CVC-1) via the local OCMI or RCS. The OCMI or RCS must forward the request to Commandant, CG-CVC-1, and provide a recommendation. The OCMI or RCS can forward the request via e-mail to CG-CVC-1@uscg.mil.
 - (2) After considering an exemption request, the Coast Guard will send a decision letter to the owner/operator with a copy for the OCMI or RCS. If approved, the OCMI or RCS shall state on the SOCV-DMLC Part I that an exemption has been granted by the Coast Guard for the specific requirement, and reference the Coast Guard letter of approval. Owners/operators should keep a copy of the letter with the SOVC-MLC.
- c. The SOVC-DMLC Part II should be prepared by the vessel owner/operator and outline the measures put in place to ensure ongoing compliance with the requirements of SOVC-DMLC Part I. The format for Part II can vary depending on how the owner/operator decides to document their compliance measures. A template of the SOVC-DMLC Part II is provided (Enclosure (5)) and is also available for free download on the Coast Guard's Homeport website under the Domestic Vessels-Domestic Vessel General tab. Following a successful inspection of the vessel for compliance with Part I, the Coast Guard or RCS will endorse Part II.
- d. The Interim Statement of Voluntary Compliance, Maritime Labour Certificate (SOVC-IMLC) (CG-16450A) (Enclosure (7)) may be issued to—
 - (1) The owner/operator of a new vessel during its initial inspection for MLC certification;
 - (2) The owner/operator of a vessel that changes flag; or
 - (3) An owner/operator who assumes responsibility for the operation of a vessel that is new to that owner/operator.
- e. Voluntary compliance certificates shall be valid for a period of 5 years and subject to an intermediate inspection between the second and third anniversary date of the certificate. Appropriate endorsements by the Coast Guard or RCS will be made to the certificates. It is recommended that certificates issued for the first time have their expiration dates harmonized with the current COI expiration and/or class certificates. Voluntary

compliance certificates issued by a RCS should follow the format of their corresponding Coast Guard forms. The form letter relating to financial security for the repatriation of seafarers and financial security relating to shipowners' liability in cases of injury or death remains valid while the vessel is in possession of a valid U.S. Certificate of Documentation.

- f. A certificate issued for compliance under the MLC ceases to be valid under any one of the following circumstances¹:
 - (1) The relevant inspections are not completed within the specified time limits;
 - (2) A certificate is not properly endorsed;
 - (3) There is a change of owner/operator of the vessel, meaning the company who signed the SOVC-DMLC Part II;
 - (4) When substantial modifications have been made to the vessel affecting the structure or equipment detailed in Regulation 3.1 of the Code; or
 - (5) The owner/operator no longer wishes to comply with the MLC.

5. Certification in Accordance with the MLC:

- a. An inspection conducted under the MLC can be broken down into two distinct areas. The first area concentrates on physical items such as the seafarers' accommodations and galley conditions, while the second focuses on other elements of work conditions such as the payment of wages, seafarer employment agreements, minimum age, medical certification, and hours of work or rest. To properly complete an inspection, the marine inspector or surveyor must conduct document reviews, employ visual observations, and conduct private interviews with seafarers.
- b. Vessel owners/operators who want to have their vessels certified and receive an SOVC-MLC should document their measures in compliance with the SOVC-DMLC Part I for each of the 16 areas that must be inspected as noted in Appendix A5-I of the MLC, and prepare the SOVC-DMLC Part II for Coast Guard or RCS review. Coast Guard marine inspectors or RCS surveyors will review Part II and conduct an inspection for compliance with the SOVC-DMLC Part I. Once an initial MLC compliance inspection has been completed, vessels will demonstrate ongoing compliance through regular Coast Guard or RCS inspections at specified intervals. The guidance provided below under "Inspection Process" outlines the minimum requirements that owners/operators should meet to demonstrate voluntary compliance with the MLC standards.

6. <u>Inspection Process</u>:

a. The <u>16</u> areas requiring inspection for issuance of certificates under the MLC are listed below. Compliance with the Convention requirements by the owner/operator is voluntary. Because the United States has not ratified the MLC and established regulations to enforce it, marine inspectors have no legal authority to cite the Convention to compel compliance.

¹ Once certificates expire or become invalid, new certificates shall only be issued following a new inspection under the provisions of the Code.

References to applicable U.S. laws and regulations are listed to assist marine inspectors when verifying U.S. requirements that meet the provisions of the MLC.

- (1) <u>Minimum age (MLC Regulation 1.1)</u>: No persons below the age of 16 shall be employed or engage in work aboard a vessel. Seafarers under the age of 18 shall not engage in work that is likely to jeopardize their health or safety. Night work for seafarers under the age of 18 is prohibited. An exception to the night work restriction is allowed if such work would impair seafarer training.
 - (a) <u>United States national requirements/legislation</u>: 29 CFR 570.2 mandates 16 years of age as the minimum age for most non-agricultural work. This regulation is the basis of the minimum age requirements on all U.S. vessels. Refer to Enclosure (8) to this NVIC for a list of hazardous activities that are likely to jeopardize the health and safety of young seafarers. Exemptions from the night work restrictions are allowed in the case of training programs approved by the Coast Guard in accordance with 46 CFR Chapter I, subchapter B.
 - (b) <u>Vessel owners/operators should</u> maintain documentation that includes the date of birth of each seafarer noted. Individual identity documents, such as passports, should be readily accessible. Note the following:
 - i. Any seafarer under the age of 18 years should receive at the time of engagement a list of the potentially hazardous activities that the seafarer should not perform while engaged with the vessel. The seafarer should be given the name of a contact person in the event any questions arise. The seafarer should also be advised against working at night² unless engaged in a training program approved by the Coast Guard in accordance with 46 CFR Chapter I, subchapter B. Training programs meeting this provision include maritime academies regulated by 46 CFR Part 310.
 - ii. If applicable, the company's safety management system (SMS) should include: 1) a policy applicable to seafarers under the age of 18 years regarding night work; and 2) a list of the different types of potentially hazardous work aboard the vessel and an explanation as to why they are considered as such. All precautions to mitigate risk should be noted. Supervisory staff should be advised about the need to adhere to these work limitations.

(c) Inspectors should—

i. Review the crew list, passports, or other official documents to confirm each crewmember's date of birth;

² Night is recognized as a period of at least 9 hours starting no later than midnight and ending no earlier than 0500. ("Night" is not currently defined in U.S. regulations.)

- ii. Review the work schedules for crewmembers under the age of 18 years to determine their hours and the nature of their work. If necessary, confirm information through private interviews with one or more crewmembers; and
- iii. Identify the types of work that are likely to jeopardize the safety of crewmembers under the age of 18 years. If necessary, confirm information through private interviews with one or more crewmembers.
- (2) <u>Medical certificates (MLC Regulation 1.2)</u>: Seafarers may not work on a vessel unless they are certified as medically fit to perform their duties. For seafarers working on vessels that engage in international voyages, the language of the certificate must be English. All certificates must be valid and issued by a qualified medical practitioner.
 - (a) <u>United States national requirements/legislation</u>:
 - i. 46 CFR 10.215 defines the medical and physical requirements that seafarers must meet to qualify for a Merchant Mariner Credential (MMC). All U.S. seafarers serving in vessels to which the International Convention of Standards of Training, Certification and Watchkeeping for Seafarers (STCW) applies must hold a MMC that is valid for 5 years, which is proof that the seafarer is in compliance with the medical requirements.
 - The Coast Guard proposed issuing a 2-year medical certificate in compliance with the STCW 2010 amendments; issuance of a final rule is still pending.

(b) Vessel owners/operators should—

- ensure that all U.S. seafarers to which STCW applies hold a valid MMC.
 A valid MMC constitutes the proof of a valid medical certificate.
 Seafarers who do not hold a valid MMC must have a medical certificate with a maximum validity period of 2 years attesting that they are medically fit to perform their respective shipboard duties.
- ii. Non-U.S. seafarers must hold a medical certificate with a maximum validity period of 2 years and issued by a medical practitioner recognized by the administration of the country of origin of the seafarer.
- iii. Ensure seafarers under the age of 18 are medically fit and maintain a medical certificate with a maximum validity of one year.

(c) <u>Inspectors should</u>—

- i. Check for valid MMCs or medical certificates/reports stating the seafarers are fit for service on board the vessel;
- ii. Ensure that all medical certificates/reports were issued by a medical practitioner;
- iii. Ensure that U.S. seafarers currently hold a valid MMC. For those limited circumstances where non-U.S. seafarers are working on board U.S.-flag vessels pursuant to 46 USC 8103(b)(3), check to ensure that these seafarers hold a valid medical certificate (such as an STCW medical certificate) issued in accordance with the relevant administration; and
- iv. Check to ensure that non-U.S. seafarers currently hold a valid medical certificate.
- (3) <u>Training and qualifications (MLC Regulation 1.3)</u>: Seafarers must be trained or certified as competent or otherwise qualified to perform their duties. They must also have completed training for personal safety on board the vessel.
 - (a) United States national requirements/legislation:
 - i. United States law for the issuance of credentials for both officers and ratings is found in 46 USC chapters 71 and 73, respectively. Additionally, 46 USC chapters 83 and 87 preclude the hiring of individuals on board vessels without the appropriate credentials authorizing service in the capacity in which the individuals are to be engaged or employed.
 - ii. U.S. regulations in 46 CFR 15.1103 require that no person on board a seagoing vessel operating beyond the Boundary Line³ may employ or engage any person to serve without an STCW endorsement, where such a credential is required.
 - iii. 46 CFR 15.405 and 15.1105 require individuals to be familiar with the vessel's arrangement, equipment, procedures, and characteristics relevant to their routines or emergency duties or responsibilities, in accordance with STCW Regulation I/14 In addition, 46 CFR 15.1105 requires that:

 1) all persons prior to being assigned shipboard duties receive familiarization and/or basic safety training in accordance with STCW Regulation VI/1, as appropriate; and 2) persons serving as part of the crew complement or who are assigned a responsibility on the muster list must receive basic safety training in accordance with STCW Regulation VI/1.

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³ Boundary lines are established in 46 CFR Part 7.

- iv. In limited circumstances, 46 USC 8103(3) and 46 CFR 15.720 authorize the use of non-U.S. citizens as seafarers on board Offshore Supply Vessels (OSVs) operating from a foreign port, and Mobile Offshore Drilling Units (MODUs) operating beyond the water above the U.S. Outer Continental Shelf, provided the non-U.S. seafarer holds a credential equivalent in experience, training, and other qualifications to the U.S. credential required for the position.
- (b) <u>Substantial equivalency</u>: For personnel that are not required to be credentialed, evidence of acceptable industry training or company training may be accepted as being substantially equivalent with the MLC training and certification requirements.

(c) Vessel owners/operators should—

- i. Ensure that all seafarers, whether credentialed or not, have the required training and qualifications, including personal safety training, for the positions they will occupy on board the vessel;
- ii. Ensure that the master maintains a roster of these seafarers; and
- iii. Ensure that procedures are in place for the maintenance of merchant seafarers' records in accordance with 46 CFR 15.1107.

(d) <u>Inspectors should</u>—

- i. Check the Certificate of Inspection (COI)⁴ or the minimum safe manning document to ensure crewmembers hold a valid MMC with the appropriate endorsement for their position on the vessel. For OSVs authorized to use non-U.S. citizens as seafarers, ensure that these seafarers hold credentials equivalent in experience, training, and other qualifications to the U.S. credential required for the position. Ensure that all crewmembers who are not required to be credentialed have sufficient training and qualifications (such as acceptable industry training or company training) necessary to perform their duties and understand their responsibilities;
- ii. Check the vessel log for any training that has been conducted and review a copy of the appropriate training material that is available to the crew; and
- iii. Confirm through private interviews with crewmembers that the appropriate training is being conducted.

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⁴ A COI is issued to a U.S. vessel by the Coast Guard following the completion of an inspection for certification. It describes the vessel, the route the vessel may travel, the minimum manning requirements, all applicable safety equipment, and lists the total number of passengers that may be carried. For ships on international voyages, the COI fulfills the SOLAS requirements for a Safe Manning Document.

(4) Recruitment and placement (MLC Regulation 1.4): All seafarers shall have access to a fair and accountable employment placement service to find employment. Use of this service should be at no direct cost to the seafarer. Any employment service used by a seafarer must conform to Standard A1.4 of the Code.

(a) <u>U.S. national requirements/legislation</u>:

- i. 46 USC 10314 and 10505 specify that a person may not receive remuneration for providing seafarers with employment. Additionally, a seafarer's wages may not be garnished with respect to his or her engagement on board the vessel.
- ii. Union hiring halls in the United States are funded and maintained through collective bargaining agreements regulated by Federal Law (Taft-Hartley Act) and should meet the applicable requirements of the MLC as specified in Standard 1.4, paragraph 3, which recognizes collective bargaining agreements as complying with the intent of Regulation 1.4.

(b) Vessel owners/operators should—

- When using external recruitment agencies to source seafarers, ensure that, in all cases, the seafarer is not charged either directly or indirectly for the recruitment service. Vessel owners/operators may not charge seafarers for recruitment agency services;
- ii. When using recruitment and placement agencies from ratifying countries, ensure that the recruitment agency is licensed/certified in accordance with Regulation 1.4 of the Convention by the country in which the agency is based;
- iii. When using recruitment and placement agencies from non-ratifying countries, ensure that the recruitment agency meets the intent of the provisions in Regulation 1.4, and, in all cases, is not charging the seafarer for employment services;
- iv. When hiring seafarers directly, self-certify via a letter or other documentation that they are not using any external recruitment agencies to source seafarers; and
- v. Maintain a record of the manner in which the seafarer (U.S. and non-U.S. citizens) was hired and verify, through private interviews, that the seafarer did not pay any money to obtain employment. If possible, obtain a written acknowledgement from the seafarer stating that he or she did not pay to obtain employment and retain this document on file. A copy of all documentation should be provided for the master's records.

(c) <u>Inspectors should</u>—

- i. Determine whether the company has established any internal recruitment, placement, or hiring programs;
- ii. Determine whether the company is using external recruitment, placement, or hiring programs; and
- iii. Interview various crewmembers in private to confirm that they have not paid a fee or other charge to a recruitment or placement service for employment services.
- (5) <u>Seafarers' Employment Agreements (SEA) (MLC Regulation 2.1):</u> All seafarers must have a copy of their SEA/shipping articles signed by both the seafarer and the vessel owner's/operator's representative. The SEA/shipping articles must, at a minimum, contain the items listed in Standard 2.1, Paragraph 4(a)-(k) of the MLC. The seafarers must also be provided with a copy of their employment record on board the vessel upon request. If a collective bargaining agreement is part of any SEA/shipping articles, a copy of the collective bargaining agreement should be kept aboard the vessel.

(a) United States national requirements/legislation:

- i. 46 USC 10301 and 10302, and 46 CFR 14.201 specify when articles are required and note that, for all foreign voyages, vessel owners/operators make a shipping agreement in writing with each seafarer before the seafarer commences employment. Coast Guard NVIC 1-86 establishes the procedures for the shipment and discharge of seafarers aboard U.S.-flag vessels. 46 CFR 14.207 specifies that the content and form of shipping articles must conform to form CG-705A. Coast Guard NVIC 1-86 specifies that any other form complying with the requirements of the U.S. statutes noted above may be used. The minimum requirements contained in the shipping agreement are in keeping with those outlined in Regulation 2.1 of the MLC.
- ii. 46 U.S.C. 10311 and 46 CFR 14.307 require that the master or individual in charge of a vessel provide each seafarer with a Certificate of Discharge documenting sailing dates and capacities. The certificate must be signed by both the master or individual in charge and the seafarer, and may not contain a reference about the character or ability of the seafarer.
- iii. In addition, 46 U.S.C. 7302 and 46 CFR 14.305 specify that seafarers may obtain a Continuous Discharge Book that documents sailing dates and capacities. Proper entries to the book must be made by the master.

(b) <u>Substantial equivalency</u>: Contractual agreements between the seafarer and the vessel owner/operator or third party should be accepted for non-traditional seafarer personnel, provided the agreements include the minimum requirements specified in Coast Guard NVIC 1-86, as appropriate, as being substantially equivalent to the MLC employment agreement provisions.

(c) Vessel owners/operators should—

- Ensure that all seafarers sign a shipping/employment agreement. The
 agreement should conform to the content of Coast Guard form CG-705A.
 Any other form complying with the requirements of the U.S. statutes
 noted above may be used instead. Each seafarer should be given an
 opportunity to examine and seek advice on the agreement before signing.
 Any questions concerning the agreement should be clarified prior to
 signing;
- ii. Maintain on board the vessel the shipping/employment agreements for all seafarers;
- iii. When operating a vessel with seafarers who are subject to a collective bargaining agreement, ensure that there is a copy of the collective bargaining agreement on board the vessel and that each seafarer receives a copy of the agreement;
- iv. Contractual agreements between the seafarer and the vessel owner/operator representatives/charterer or third party should be accepted for non-traditional seafarer personnel provided it includes the information specified in form CG-705A; and
- v. Ensure that each seafarer is given a Certificate of Discharge documenting the sailing dates and capacity. Documentation may also be accomplished through a continuous discharge book. All such documentation must not contain a reference about the character or ability of the seafarer.

(d) <u>Inspectors should</u>—

- i. Review all shipping article agreements and all other applicable collective bargaining agreements to determine whether copies of these records are maintained on board the vessel prior to conducting the inspection. If copies of these records are not maintained on board the vessel, the inspector should, prior to issuing the MLC, request that copies of these records be made available; and
- ii. Interview various crewmembers in private to confirm whether they have entered into a shipping agreement and, if so, whether they have been given the opportunity to review and discuss the content of the articles.

- (6) Payment of wages (MLC Regulation 2.2): Seafarers must be paid at no greater than monthly intervals and in full for their work in accordance with their employment agreements. They are entitled to a statement each month indicating their monthly wage and any authorized deductions such as allotments. There shall be no unauthorized deductions, such as payment for travel to or from the vessel.
 - (a) <u>United States national requirements/legislation</u>: United States statute establishes the seafarer's entitlement to wages for work performed and payment at the beginning of the voyage and at the end of the voyage, and penalties for non-compliance; 46 USC 10310, 10312, 10313, and 10314. 46 U.S.C. 10315 (Allotments) establishes the measures for allotments. Collective bargaining agreements also specify payment intervals and conditions of payments.

(b) <u>Vessel owners/operators should</u>—

- i. Ensure that the master can provide proof of payment (e.g., payroll records or a company letter) according to current U.S. laws. Payments made in accordance with collective bargaining agreements are acceptable;
- ii. Ensure that a salary statement in an electronic or paper format is provided to each seafarer; and
- iii. Ensure that seafarers are offered the option to allocate all or part of their earnings to their families or dependants or legal beneficiaries at regular intervals. Ensure that the master can provide proof of this service (e.g., a bank transfer).

(c) Inspectors should—

- i. Check any employment agreements, collective bargaining agreements, or other documentation to confirm that wages are being paid at intervals of no greater than 30 days; and
- ii. Interview various crewmembers in private to confirm that payment of their wages is in compliance with the Code.
- (7) Hours of work and hours of rest (MLC Regulation 2.3): The minimum hours of rest shall not be less than ten hours in any 24-hour period; and 77 hours in any sevenday period. Hours of rest may be divided into no more than two periods, one of which shall be at least six hours in length, and the interval between consecutive periods of rest shall not exceed 14 hours. Shipboard drills shall be conducted in a manner that minimizes the disturbance of rest periods and does not induce fatigue.

- (a) <u>United States national requirements/legislation</u>: The current U.S. standards for minimum hours of rest are contained in 46 CFR 15.1111.
- (b) <u>Substantial Equivalency</u>: The Coast Guard published a guidance document, CG-CVC Policy Letter 12-05, in compliance with the STCW 2010 amendments to the hours of rest. The requirements in that policy letter are substantially equivalent with the MLC standards contained in Regulation 2.3. The policy letter includes a requirement for recording hours of rest.

(c) Vessel owners/operators should—

- i. Incorporate an effective system for documenting seafarer hours of rest. Vessel owners/operators are encouraged to utilize the "Model Format for Records of Hours of Work or Hours of Rest of Seafarers" developed by the ILO and the IMO. The records can be documented in the vessel logbook. Each record should be endorsed by the master or authorized person and the seafarer, and a copy of each record should be made available to the seafarer;
- ii. Ensure that any deviation from the requirements for hours of rest and any compensatory time granted are documented; and
- iii. Ensure that work arrangements/watch schedules are posted.

(d) Inspectors should—

- i. Check records against watch/work schedules to confirm compliance with requirements for minimum hours of rest;
- ii. Ensure that any deviation from the requirements for hours of rest due to emergencies and any compensatory time granted have been documented; and
- iii. Interview various crewmembers in private to determine if work hours and rest periods comply with U.S. regulations.
- (8) Manning levels (MLC Regulation 2.7): All vessels must have a sufficient number of seafarers employed on board to ensure that the vessel can be operated safely, efficiently, and with due regard to security under all conditions, taking into account concerns about seafarer fatigue and the particular nature of the voyage. The owner/operator is responsible for ensuring that each vessel within his or her management complies with the manning, certification, and watchkeeping requirements in accordance with the applicable statutes and regulations. Violations of the manning, watchkeeping, or certification regulations may result in enforcement action.

(a) <u>United States national requirements/legislation</u>:

- i. 46 CFR part 15 requires that all vessels operating beyond the boundary line meet the STCW certification and watchkeeping requirements.
- ii. 46 CFR 15.103 outlines the requirements for a vessel to be properly manned with a minimum number of officers and rated crew. Vessels required to be inspected under 46 USC 3301 are required to be manned with the minimum complement as stated on the vessel's COI per the requirements of 46 CFR 15.501.
- iii. Under Article 1 of the Officer's Competency Certificates Convention (OCCC) 1936, national laws or regulations may grant exceptions or exemptions with respect to vessels of less than 200 GT as measured under the Regulatory Measurement System, hereafter "GRT." The United States invoked this clause and granted a general exception for all vessels of less than 200 GRT (GT ITC if GRT not assigned) navigating beyond the Boundary Lines (see 46 USC 8304(b)(4) and 46 CFR 15.701(a)), including vessels engaged on international voyages. However, as amended, Article II.6 of the MLC specifies that such a determination may be made only with respect to vessels of less than 200 GT ITC (GRT if GT ITC not assigned) not engaged in international voyages. Accordingly, an individual in charge of the navigation or maneuvering, as well as an individual engaged or employed to perform the duties of chief engineer, on a mechanically propelled, uninspected, seagoing, documented vessel of less than 200 GT ITC (GRT if GT ITC not assigned) should hold an appropriately endorsed license or MMC authorizing service in such a capacity, when engaged on a voyage to an MLC ratifying nation.

(b) Vessel owners/operators should—

- i. For Coast Guard inspected vessels, ensure the vessel is manned in accordance with its COI; and
- ii. Understand that U.S. vessels are subject to the control verification provisions of the subject Convention when engaged on voyages to an MLC ratifying nation and should provide due observance of the relevant provisions of the MLC. Certain uninspected vessels that engage on international voyages are required a Safe Manning Document (SMD) in accordance with SOLAS Chapter V/14. Those uninspected vessels that are not subject to the specific requirements of SOLAS Chapter V/14 are encouraged to request a permissive SMD or Safe Manning Letter (SML) via the cognizant Coast Guard OCMI to document flag-state approval of manning levels when engaged on international voyages. The SMD or SML provides objective evidence to port-state authorities that the subject vessel meets the minimum safe manning requirements as determined by the flag state.

(c) <u>Inspectors should</u>—

- i. Review the COI, SMD, or SML and compare it to the crew list; and
- ii. Review the crew list to determine the number, categories, and qualifications of the seafarers working on board.
- (9) Accommodations (MLC Regulation 3.1): The requirements of the Code in Title 3 (i.e., Standard A3.1, with due consideration of Guideline B3.1) that relate to construction or equipment (i.e., fixtures) will not apply to vessels constructed before the MLC 2006 enters into force for the flag state concerned (e.g., for the United States, 12 months after ratification is registered). Instead, the provisions relating to construction and equipment that are contained in ILO Conventions 92 and 133 will continue to apply to those vessels, to the extent that they were already applicable in the flag state concerned, particularly because one or both conventions had been ratified by that state or had become applicable by that state's ratification of ILO Convention 147. To the extent that the MLC requirements do not relate to equipment or construction, Standard A3.1 (and the Guidelines) would apply to both existing and new vessels.

(a) United States national requirements/legislation:

- i. The United States ratified ILO Convention 147, which includes Convention 92 (Accommodations of Crews Convention (Revised)) and Convention 133 (Accommodations of Crews Convention) as appended Conventions. The U.S. instrument of ratification for ILO 147 established that U.S. domestic laws and regulations were substantially equivalent to the provision in the Appended Conventions that the United States did not ratify, including ILO Convention 133 (Accommodations of Crews, 1970) and ILO Convention 92 (Accommodation of Crews Convention (Revised), 1949). The United States satisfied itself that the general goals of the instrument of ILO Convention 133 are being respected. No specific legislation or regulations were implemented to bring the United States into conformity with the general goals of Convention 133. See COMDTINST 16711.12 (series) for additional information.
- ii. United States shipping laws and regulations that apply to vessels registered in the U.S. territory require compliance with minimum safety standards. Generally, the inspection of vessels and the accommodation of seafarers is provided in the following shipping laws: 46 U.S.C. subtitle II, chapter 33 (inspections) and 46 U.S.C. 11101 (accommodations applicable to vessels more than 100 GRT).

iii. Specific requirements for inspection and certification, construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel. These subchapters are:

46 CFR 24-28 Subchapter C (uninspected towing vessels, 6 & 12 passengers)

46 CFR 30-39 Subchapter D (tank vessels)

46 CFR 70-89 Subchapter H (passenger vessels)

46 CFR 90-105 Subchapter I (cargo & miscellaneous vessels)

46 CFR 107-109 Subchapter I-A (MODUs)

46 CFR 114-124 Subchapter K (small passenger vessels under 100 GT carrying more than 150 passengers, or more than 49 overnight)

46 CFR 125-139 Subchapter L (OSVs)

46 CFR 175-187 Subchapter T (Small passenger vessels under 100 GT carrying less than 49 passengers overnight)

These regulations are substantially equivalent to the applicable requirements of ILO Conventions 92, 133, and 147.

iv. Vessels built prior to the entry-into-force date of ILO Convention 147 to for the United States must also comply with the applicable regulations found in the 46 CFR subchapters listed in paragraph (9)(a)iii above.

(b) Vessel owners/operators should—

- i. Continue to ensure their vessels meet the requirements of current U.S. regulations; and
- ii. Ensure that frequent inspections of accommodation spaces are carried out and recorded by the vessel's master. The master should make these inspection records available for review.
- iii. For uninspected vessels over 100 GT, ensure seafarer accommodations are in compliance with 46 U.S.C. 11101.
- (c) <u>Inspectors should</u> ensure that all vessels meet the requirements of current U.S. regulations. The COI is proof that a vessel was built and inspected to applicable regulations.
- (10) Recreational facilities (MLC Regulation 3.1): As with the requirements for accommodations, vessels must be in compliance with the minimum standards by providing and maintaining sufficient recreational facilities, to include mess rooms and laundry facilities, for seafarers. Inspections of recreational facility should also be carried out and recorded by the vessel's master. Records of these inspections should be made available for review.

(a) <u>United States national requirements/legislation</u>:

- i. The United States ratified ILO Convention 147, which includes Convention 92 (Accommodations of Crews Convention (Revised)) and Convention 133 (Accommodations of Crews Convention) as appended Conventions. The U.S. instrument of ratification for ILO Convention 147 established that U.S. domestic laws and regulations were substantially equivalent to the provision in the Appended Conventions that the United States did not ratify, including ILO Convention 133 (Accommodations of Crews, 1970) and ILO Convention 92 (Accommodation of Crews Convention (Revised), 1949). The United States satisfied itself that the general goals of the instrument of ILO Convention 133 are being respected. No specific legislation or regulations were implemented to bring the United States into conformity with the general goals of Convention 133. See COMDTINST 16711.12 (series) for additional information.
- ii. United States shipping laws and regulations that apply to vessels registered in the U.S. territory require compliance with minimum safety standards. Generally, the inspection of vessels and the accommodation of seafarers are provided in the following shipping laws: 46 U.S.C. subtitle II, chapter 33 (inspections) and 46 U.S.C. 11101 (accommodations applicable to vessels more than 100 GRT).
- iii. Specific requirements for inspection and certification, construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel. These regulations are substantially equivalent to the applicable requirements of ILO Conventions 92, 133, and 147.
- iv. Vessels built prior to the entry-into-force date of ILO Convention 147 to the United States must also comply with the applicable regulations under paragraph (9)(a)iii. above.

(b) <u>Vessel owners/operators should</u>—

- i. Continue to ensure that their vessels meet the requirements of current U.S. regulations.
- ii. For uninspected vessels over 100 GT, ensure any seafarer recreational facilities are in compliance with 46 U.S.C. 11101.
- (c) <u>Inspectors should</u> ensure that all vessels meet the requirements of current U.S. regulations. The COI is proof that the vessel was built and inspected to applicable regulations.

(11) Food and catering (MLC Regulation 3.2): Food and drinking water must be of appropriate quality, nutritional value, and quantity to adequately cover the requirements of a vessel's crew and takes into account their differing cultures and religious backgrounds. Food is to be provided free of charge to seafarers during the period of engagement. Vessels with a prescribed manning of less than 10 are not required to carry a qualified cook. A seafarer employed as a vessel's cook with responsibility for preparing food must be trained and qualified for the position. The master is responsible for conducting frequent and documented inspections of food, water, and catering facilities.

(a) United States national requirements/legislation:

- i. 46 USC 10303 requires that a seafarer be served at least 3 meals a day, including adequate water and adequate protein, vitamins, and minerals in accordance with the U.S. Recommended Daily Allowances. Refer to Enclosure (9) to this NVIC for competency guidelines for vessel cooks.
- ii. 42 CFR 71.45 requires that the quality of potable water taken on board a ship at any U.S. port intended for human consumption thereon shall be obtained from sources approved in accordance with standards established in title 21, Code of Federal Regulations, parts 1240 and 1250(b).

(b) Vessel owners/operators should—

- Ensure that mess rooms and pantries are frequently inspected for their cleanliness and hygienic state. All records of inspections should be maintained;
- ii. Ensure that all food and drinking water supplies are suitable in respect to quantity, quality, nutritional value, and variety, taking into consideration the number of seafarers on board and their religious requirements and cultural practices as they pertain to food, and the duration and nature of the voyage;
- iii. Document the knowledge obtained through training or equivalent job experience of personnel who have responsibility for preparing food. No seafarer below the age of 18 years should be permitted to work as a cook; and
- iv. If the manning of the vessel is less than 10, ensure that seafarers who process food in the galley are trained or instructed in appropriate subjects, to include food and personal hygiene as well as the handling and storage of food on board a vessel. A qualified cook is not required for mannings less than 10.

(c) <u>Inspectors should</u>—

- i. Review documents to confirm that all vessel cooks are at least 18-years of age and have the knowledge through training or equivalent job experience appropriate for their position.
- ii. Review onboard records to confirm that frequent and documented inspections are made of food and drinking water supplies, spaces used for the handling and storage of food, and galleys and other equipment used in the preparation and service of meals.
- iii. Visually inspect galleys and store rooms to ensure that they are hygienic and fit for their purpose, and contain appropriate quantities of stores for the intended voyage.
- iv. Interview various crewmembers in private to determine whether they are provided with food and drinking water that are of appropriate quality and quantity.
- (12) Medical care on board vessel and ashore (MLC Regulation 4.1): Seafarers must be covered by adequate measures for the protection of their health and have access to prompt and adequate medical care, including dental care, while working on board the vessel. Health protection and care are to be provided at no cost to the seafarer. Vessel owners/operators are to allow seafarers the right to visit a qualified medical doctor or dentist without delay in port calls, where practicable. Members shall adopt regulations establishing requirements for onboard hospital and medical care facilities and equipment.
 - (a) <u>United States national requirements/legislation</u>⁵:
 - i. 46 USC 11101 states that a merchant vessel of the United States that, in the ordinary course of trade, makes a voyage of more than 3 days between ports and carries a crew of at least 12 shall have a hospital compartment suitably separated from other spaces. The compartment shall have at least 1 bunk for each 12 seafarers constituting the crew (but not more than 6 bunks may be required). Additionally, specific requirements for inspection and certification, and construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel.

⁵ Requirements relating to the size and construction of hospital spaces are contained in the U.S. national requirements/legislation section for Accommodations.

- ii. 46 USC 11102 requires the following vessels to carry a medicine chest for the care of sick and injured seamen: 1) vessels on a voyage from a port in the United States to a foreign port (except to a Canadian port); and 2) vessels of 75 GT or more on a voyage between a port in the United States on the Atlantic and Pacific oceans.
- iii. 46 CFR 12.13 requires that persons designated to provide first aid or to take charge of medical care on board a vessel be trained as appropriate and hold an MMC with the appropriate endorsement.
- iv. Collective bargaining agreements define medical benefits and eligibility for seafarers on board a vessel and ashore. Unionized seafarers receive preventive measures.
- v. Vessel owners/operators are responsible for sick and injured seafarers in accordance with the general maritime law remedy of Maintenance and Cure. Maintenance and Cure provides for medical coverage for seafarers while in the service of a vessel (including shore leave). Cure benefits provide for payment of reasonable and necessary medical care until the seafarer has reached a level of maximum cure. Cure includes first aid and emergency treatment, transportation to medical facilities, treatment at clinics and hospitals, diagnostic tests, medication, physical therapy, specialists, surgery, rehabilitation, and all other reasonable and necessary medical needs.

(b) <u>Vessel owners/operators should</u>—

- i. Ensure that seafarers, while in the service of the vessel, are given health protection and medical care, including prompt access to the necessary medicines and medical equipment and facilities for diagnosis and treatment, and to medical information and expertise;
- ii. Provide seafarers with the right to visit a qualified medical doctor or dentist without delay in ports of call, where practicable;
- iii. Ensure that medical care facilities, such as a medicine chest, medical equipment, medical guide, and hospital space are provided in accordance with the U.S. laws and regulations cited above;
- iv. Carry a qualified medical doctor on board if the vessel carries 100 or more seafarers and is ordinarily engaged on international voyages for more than 3 days. Vessel owners/operators should also ensure that personnel providing medical first aid or medical care on board are properly credentialed. For those vessels that are engaged in extended voyages involving ready access to shore-side medical facilities and care, demonstration of such ability to render medical aid should be made in lieu of having a medical doctor on board the vessel; and

v. Ensure that medical advice, including specialist advice, is available to seafarers 24 hours a day, by radio or satellite communication while at sea, and at no cost to the seafarer. A list of radio/satellite contacts for advice should be readily available.

(c) <u>Inspectors should</u>—

- Check any relevant documents, such as union agreements, to confirm that
 medical care and services are provided free of charge to seafarers while
 they are in the service of the vessel;
- ii. Visually observe conditions to confirm that the vessel is equipped with sufficient medical supplies, including a medicine chest, hospital space (where applicable), and a medical guide; and
- iii. Check that procedures are in place for radio or satellite communication for medical assistance.
- (13) <u>Health and safety protection and accident prevention (MLC Regulation 4.3)</u>: The working, living, and training environments on vessels must be safe and hygienic to ensure that the seafarers' work environment promotes occupational safety and health. Vessels must have an occupational safety and health program to prevent diseases and accidental injuries.

(a) <u>United States national requirements/legislation</u>:

- i. The Occupational Safety and Health Act, 29 USC chapter 15, was enacted to ensure that employers provide their workers a place of employment free from recognized hazards to safety and health, such as exposure to toxic chemicals, excessive noise levels, mechanical dangers, heat or cold stress, and unsanitary conditions.
- ii. 46 USC chapter 32 and 33 CFR part 96 require establishment of safety management systems on board vessels that provide procedures for responding to emergencies, protection of the environment, reporting of incidents, and addressing nonconformities. Internal audits and management reviews of the onboard system must be maintained.
- iii. Company and/or industry-wide management systems, such as the Responsible Carrier Program, that provide procedures for responding to emergencies, protection of the environment, reporting of incidents, and addressing nonconformities are acceptable industry practices meeting this MLC requirement.

(b) Vessel owners/operators should—

- i. Ensure that seafarers are advised about occupational health issues and that all necessary precautions are taken to minimize any adverse affects;
- ii. Adopt reasonable precautions to prevent occupational accidents, injuries, and diseases on board the vessel, including measures to reduce and prevent the risk of exposure to harmful levels of ambient factors and chemicals, as well as the risk of injury or disease that may arise from the use of equipment and machinery on board the vessel;
- iii. Adopt onboard programs such as a vessel safety committee for the prevention of occupational accidents, injuries, and diseases, and for continuous improvement in occupational safety and health protection;
- iv. Adopt procedures for inspecting, reporting, and correcting unsafe conditions and for investigating and reporting onboard occupational accidents; and
- v. Ensure that there is adequate personal protective equipment (PPE) available for all shipboard activities.

(c) <u>Inspectors should</u>—

- Review any relevant documents maintained on the vessel such as accident reports, safety evaluations conducted on behalf of the vessel owner/operator, and any risk evaluations that may have been prepared;
- ii. Check for any documents evidencing membership and meetings of the vessel's safety committee;
- iii. Review documents related to the vessel's occupational health and safety program to ensure that the program is available and familiar to all seafarers on board the vessel;
- iv. Confirm that an accident investigation and reporting system is in place;
- v. Ensure that there is adequate PPE available for each seafarer; and
- vi. Interview various crewmembers in private to confirm onboard occupational health and safety programs are in place and in use.

- (14) Onboard complaint procedures (MLC Regulation 5.1.5): Vessels must have procedures on board for the fair, effective, and expeditious handling of seafarer complaints alleging breaches of the requirements of the MLC. All seafarers must be provided with a copy of the onboard complaint procedures applicable to the vessel. Retaliation against seafarers for filing complaints under the MLC is prohibited.
 - (a) <u>United States national requirements/legislation</u>: There are no U.S. laws or regulations that mirror the requirements of Regulation 5.1.5 of the MLC. However, many collective bargaining agreements include procedures that seafarers should follow to voice complaints on board a vessel. With respect to safety concerns, the Coast Guard, in agreement with the Occupational Health and Safety Administration (OSHA), has authority to protect seafarers from retaliation for filing safety complaints pursuant to 46 USC 2114. Pursuant to United States' responsibility as a Party to ILO Convention 147, the Coast Guard will investigate complaints related to alleged violations of that convention. The Coast Guard or RCS will verify compliance against the applicable standards as published in the MLC. Refer to Enclosure (10) to this NVIC on complaints procedures.

(b) Vessel owners/operators should—

- i. Establish procedures on board to register any seafarer complaints regarding a breach of the requirements of ILO Convention 147;
- ii. Ensure that the onboard complaint procedures include the right of the seafarer to be accompanied or represented during the complaints procedure, and safeguards against the possibility of retaliation against seafarers for filing complaints; and
- iii. Ensure that all seafarers are provided with a copy of the onboard complaint procedures applicable on the vessel.

(c) Inspectors should—

- i. Review any relevant documents outlining the onboard complaint procedures to confirm that the procedures are in place on the vessel and that seafarers are provided with or have access to the procedures.
- ii. Confirm that the onboard complaint procedures allow seafarers to make complaints directly to the master or an external authority.
- iii. Interview various crewmembers in private to confirm that they are familiar with the complaint process and that there is no retaliation against crewmembers who follow the procedures.

- (15) Financial security for the repatriation of seafarers (MLC Regulation 2.5.2):
 Financial security is to be provided by the shipowner to cover the cost of
 repatriation including travel, subsistence, accommodation, medical care and other
 ancillary costs arising from seafarer abandonment.
 - (a) United States national requirements/legislation: United States law provides for the repatriation of seafarers working aboard such ships at no cost to them in case of illness, injury, or abandonment (including sale of vessel) 46 USC 10318(e), 11104 and 11105. In addition, negotiated collective bargaining agreements provide supplementary arrangements concerning repatriation. U.S. owners or operators of United States merchant ships are responsible for the repatriation of all seamen separated from their vessels at foreign ports for any reason (illness or injury) including stragglers, except in cases of desertion, shipwreck or other acts of misconduct by the mariner. In the event that the ship is unable to repatriate the seafarer, the local United States consular officer will arrange the repatriation, with costs to be borne by the U.S. government in accordance with 46 USC 10318(e).

(b) Vessel owners/operators should —

- i. Establish procedures on board that clearly delineate the financial responsibilities of the shipowner and those supplemental protections that may be provided as part of a collective bargaining agreement.
- ii. Ensure that all seafarers are aware of the onboard procedures as well as the phone numbers to the nearest United States consulate that will arrange for repatriation in the event that the shipowner is unable. Phone: 1-888-407-4747 or 1-202-501-4444 (U.S. Department of State).
- iii. Request evidence of financial security from CG-CVC in accordance with paragraph (3)(b)(3) of this enclosure.

(c) Inspectors should —

- i. Review onboard repatriation procedures to ensure that financial responsibilities are clearly articulated in accordance with the national requirements and legislation cited above.
- ii. <u>Interview various crewmembers in private to confirm that they are aware of onboard procedures that detail the financial securities in place for the repatriation of seafarers.</u>
- iii. Ensure that evidence of financial security from CG-CVC is on board.

- (16) Financial security relating to shipowners' liability (Regulation 4.2.1): Financial security should be provided by the shipowner to cover contractual claims related to death or long-term disability of seafarers due to an occupational injury, illness, or hazard that occurs on board the ship.
 - (a) United States national requirements/legislation: The United States maintains a comprehensive system of worker protections associated with a shipowner's liability for medical care needs arising from seafarer employment. This consists of statutory laws such as the Jones Act (46 USC 30104) and the Death on the High Seas Act (46 USC Chapter 303). Additionally, principles of general maritime law such as maintenance and cure and unseaworthiness hold the shipowners liable for seafarers' costs associated with injury, sickness and death in connection with their employment. These protections are broad and well established and include both fault-based and strict liability principles, meaning seafarers may expect coverage even when the cause of their injuries is their own negligence or bad judgment. Additionally there are extensive United States laws that assist all workers with medical expenses and care associated with work related injuries, including both immediate and long-term social security schemes.

Under United States law, the vessel itself is considered personified, allowing seafarers to assert a claim against the ship on which they are employed for recovery of costs associated with injury or sickness. The same applies to seafarers' contractual claims for payment of earned wages and other liabilities. In such an action against the ship, it may be arrested and held until such time as the owner/operator provides assurances of an ability to pay required amounts. Claims by seafarers for wages or personal injury are given the highest priority when considering a ship's potential liability to any party asserting a maritime lien.

(b) Vessel owners/operators should —

- i. Establish on board procedures for seafarers to assert contractual claims related to sickness, injury, or death in accordance with the cited national requirements and regulation.
- ii. Request evidence of financial security from CG-CVC in accordance with paragraph (3)(b)(3) of this policy.

(c) Inspectors should —

- i. Ensure that vessels have established a procedure to assert contractual claims related to onboard sickness, injury, or death in accordance with the national requirements and legislation cited above.
- ii. Ensure that evidence of financial security from CG-CVC is on board.

7. Deficiencies:

- a. Even though compliance with the MLC is voluntary for U.S.-flag vessels, marine inspectors should certify that such vessels are in substantial compliance with the U.S. laws and regulations or other measures conforming to the MLC requirements before issuing an SOVC-MLC.
- b. The MLC allows marine inspectors to exercise their professional judgment when identifying deficiencies. The vessel owner/operator will determine the appropriate action for compliance and/or correction of the deficiency and submit the action to the inspector for approval.
- c. Any discrepancies identified by Coast Guard inspectors that relate to current U.S. laws or regulations shall be documented on the CG-835 form and issued to the master or vessel representative to take corrective action. The marine inspector is responsible for determining an appropriate length of time during which a deficiency can be resolved and if the discrepancy would prevent the issuance of the SOVC-MLC.
- d. Deficiencies involving MLC standards where no corresponding U.S. laws or regulations apply or where laws or regulations falling under the jurisdiction of another U.S. governmental agency apply should be noted as a work-list item on which the master or vessel representative can take corrective action prior to the issuance of the SOVC-MLC.
- e. For a RCS, deficiencies should be issued and documented in accordance with the current organizational guidelines prescribed by the particular RCS. The RCS surveyor is responsible for determining if an outstanding discrepancy would prevent the issuance of the SOVC-MLC.
- 8. <u>Appeals</u>: A vessel owner/operator or master, or a vessel representative, may appeal any deficiencies issued by the attending marine inspector (Coast Guard or RCS), to the Coast Guard in accordance with the procedures outlined in 46 CFR 1.03.

9. <u>Documenting the Inspection</u>:

- a. At the conclusion of an MLC inspection conducted by the Coast Guard, the marine inspector shall issue to the master or vessel representative a U.S. Coast Guard MLC Inspection report (CG-16450C) (Enclosure (11)). This inspection report was created to conform to the requirements of Standard A5.1.4, paragraph 12 of the Code. Copies of any CG-835 forms documenting deficiencies shall be attached to the inspection report.
- b. When the MLC inspection is conducted as part of a COI or annual re-inspection, a notation stating that applicable portions of the MLC were examined along with any notable details of the inspection shall be made within the activity's narrative. If the MLC inspection is conducted as a standalone inspection for issuance of a certificate, it should be documented as an "ILO-147 Exam" under the "Vessel Inspection/PSC" sub-activity type. The ILO-147 Exam shall be used until an MLC Exam sub-activity is added into the Coast Guard's Marine Information for Safety and Law Enforcement database. Adequate

- details documenting the inspection shall be noted in the activity's narrative. Once issued, a copy of the SOVC-MLC certificate and inspection report shall be scanned and attached into the vessel's list of documents.
- c. At the conclusion of an MLC inspection conducted by an RCS, the surveyor should document the inspection using the forms and procedures outlined in their respective organizational guidelines.

DEFINITIONS

1. <u>Background</u>. The intent of the Maritime Labour Convention (MLC), 2006, is to ensure that all seafarers have the right to decent working and living conditions. The Convention allows flexibilities for administrations, in consultation with shipowner and seafarer representatives, to determine the scope of application of the Convention. The below definitions and additional guidance are a result of these consultations and explain the application of the MLC 2006 to U.S. vessels operating in international trade.

2. Seafarer.

- a. MLC Definition.
 - (1) Article II of the Convention defines a *seafarer* as "any person who is employed or engaged or works in any capacity on board a ship to which this Convention applies."
 - (2) To clarify the definition of seafarer, the International Labor Conference at its 94th (Maritime) Session adopted guidance for governments. International Labour Organization (ILO) Conference Resolution VII, *Concerning information on Occupational Groups*, identified criteria that should be considered when determining whether certain personnel should be counted as seafarers for the purpose of the MLC 2006.
- b. United States Interpretation and Application.
 - (1) 46 U.S.C. 10101 provides a definition of seaman as "an individual (except scientific personnel, a sailing school instructor, or a sailing school student) engaged or employed in any capacity on board a vessel." This definition appears in part G of title 46 and relates to the welfare of seaman. This definition is consistent with the MLC definition. However, as above, care must be taken not to read the clause "in any capacity" too literally. With respect to a vessel's liability to a seaman, U.S. courts significantly narrowed this definition. During the Coast Guard's consultations with seafarer and shipowner organizations (tripartite consultations), all parties agreed that the definition of seaman, as it applies to the MLC, should take into account the criteria of Conference Resolution VII to consider who may be excluded. There are persons working on board U.S. vessels that meet one or more of the criteria specified in that Resolution and, therefore, would not be considered seafarers for the purpose of MLC application. The ILO criteria for determining whether a person is considered a seaman is as follows:

- (a) The duration of the stay on board of the persons concerned;
- (b) The frequency of periods of work spent on board;
- (c) The location of the person's principal place of work;
- (d) The purpose of the person's work on board;
- (e) The protection that would normally be available to the persons concerned with regard to their labour and social conditions to ensure they are comparable to that provided for under the Convention.
- (2) For the purpose of this Navigation and Vessel Inspection Circular (NVIC), the following definition for seafarer should apply: Except as otherwise provided below, seafarer, for the purpose of application of the MLC 2006, means an individual, including the master, engaged or employed in any capacity on board a vessel. This definition of seafarer will generally not apply to:
 - (a) The owner of the vessel or a person (except the master) representing the owner;
 - (b) Law enforcement personnel, in their capacity as law enforcement personnel, such as government or military personnel;
 - (c) Persons temporarily employed on the vessel in port and whose principal place of work is ashore, such as inspectors, surveyors, port workers, or superintendents;
 - (d) Persons who are working on a seagoing vessel on an occasional and short-term basis. This may include pilots, fitters, guest instructors, entertainers, shipyard personnel, or repair technicians;
 - (e) United States citizens who perform special work on board the vessel that do not support the routine business of the vessel or provide services for persons carried on board, such as scientific personnel, researchers, specialist offshore technicians, salvage personnel, cable-laying personnel, seismic personnel, divers, pipe-laying personnel, industrial personnel, offshore workers, or crane operating personnel; or
 - (f) Persons who are considered exempt from the provisions of 46 USC that relate to the welfare of seamen, such as scientific personnel working aboard oceanographic research vessels and sailing school instructors or sailing school students on board sailing school vessels.
- (3) Solely with respect to non-U.S. citizens who perform special work on board the vessel that does not support the routine business of the vessel or provide services for persons carried on board, if it can be demonstrated that a person's shore-side legal and social system provides protections that are comparable to that provided by MLC 2006, such a person may be considered excluded from the definition of a seafarer. This may include workers that are employed by third parties not directly associated

with the routine business of the ship, whose terms of employment provide comparable protection. Such persons may include scientific personnel, researchers, specialist offshore technicians, salvage personnel, cable-laying personnel, seismic personnel, divers, pipe-laying personnel, industrial personnel, offshore workers, or crane operating personnel. The shipowner should be prepared to demonstrate that these persons are provided comparable protections to justify their exclusion.

- (4) Determinations of seafarer status should not be based solely on a person's job title.
- (5) Determinations of seafarer status, should, if practicable, be annotated in the Declaration of Maritime Labour Compliance (DMLC) Part II for the particular vessel, including the criteria and rationale for any personnel excluded. In the event of doubt as to whether a person is a seafarer for the purpose of the MLC, the question should be raised to the Coast Guard. The Coast Guard will consult with the seafarer and shipowner organizations where appropriate. Because the United States is not currently a party to MLC 2006, when undergoing a foreign Port State Control inspection, the burden of establishing the status of personnel on board the vessel will ultimately rest with the shipowner.

3. <u>Ship</u>.

a. MLC Definition.

- (1) Article II of the Convention defines *ship* and explains the applicability of the Convention as follows:
 - (a) "ship means a ship other than one which navigates exclusively in inland waters ... or areas where port regulations apply."
 - (b) "...this Convention applies to all ships whether publicly or privately owned, ordinarily engaged in commercial activities, other than ships engaged in fishing or in similar pursuits and ships of traditional build such as dhows and junks. This Convention does not apply to warships or naval auxiliaries."
- b. United States Interpretation and Application.
 - (1) The United States does not generally use the word "ship," instead using the term "vessel," modified by "motor," "steam," "passenger," etc. Definitions abound in both statute and regulations for different modes of self-propelled vessels. However, for the purpose of this NVIC, a ship is considered to be a self-propelled commercial vessel,

- including MODUs, engaging on international voyages to ports of ratifying nations. Refer to the Applicability section in Enclosure (1) to this NVIC for additional information.
- (2) Because it has not ratified the MLC, the United States cannot compel compliance upon any ship, U.S.-flagged or otherwise. The guidance in this NVIC is applicable only to U.S.-flagged ships engaged in international voyages, meaning those ships that will enter the ports of countries that are parties to the MLC and thus be subject to PSC inspections. Should the United States ratify it should be recognized that the Convention has a broader applicability than this NVIC.
- (3) Until such time as the United States ratifies the MLC, "ship," for the purpose of this NVIC, means a self-propelled vessel in commercial service that engages in international voyages, meaning those ships that will enter the ports of countries that have ratified the MLC. This definition does not apply to—
 - (a) Fishing vessels as defined in 46 U.S.C. 2101(11a);
 - (b) Fishing vessels used as fish-tender vessels, as defined in 46 U.S.C. 2101(11c), of not more than 500 GT;
 - (c) All vessels that navigate exclusively on the Great Lakes, Strait of Juan de Fuca inside passage, or on the inland waters of the U.S.;
 - (d) Fish-processing vessels, as defined in 46 U.S.C. 2101(11b), of not more than 5000 GT;
 - (e) All barges as defined in 46 U.S.C. 102 and non-self-propelled MODUs;
 - (f) All nautical school vessels, as defined in 46 U.S.C. 2101(17); and all oceanographic research vessels, as defined in 46 U.S.C. 2101(18); and
 - (g) All traditional build ships (junks dhows).
- (4) 46 U.S.C. 2101(5) provides a definition for *commercial service* as including "any type of trade or business involving the transportation of goods or individuals, expect service performed by a combatant vessel." This definition is consistent with the MLC definition.
- (5) In the Coast Guard's consultation with shipowner and seafarer organizations, the definition of *navigate* was interpreted to include the requirement that the vessel be able to manage or control its course under its own power. Therefore, the Convention should apply only to self-propelled vessels. This interpretation is consistent with the intent and scope of the MLC and with the application of the International Convention

- on Standards of Training, Certification and Watchkeeping for Seafarers (STCW), 1978, and the ILO Merchant Shipping (Minimum Standards) Convention, 1976 (No. 147).
- (6) The exclusions provided in paragraph (3) above are consistent with those noted in Article II, paragraphs 1 and 4 of the Convention. Under U.S. laws and regulation, however, seafarers working on board vessels excluded from the application of the Convention are provided with protections substantially equivalent to those required by the Convention.

4. Shipowner.

- a. MLC Definition. Article II of the Convention defines *shipowner* as follows: "Shipowner means the owner of a ship or any other organization or person, such as the manager, agent or bareboat charterer, who has assumed the responsibility for the operation of the ship from the owner and who, on assuming such responsibility, has agreed to take over the duties and responsibilities imposed on shipowners in accordance with this Convention, regardless of whether any other organization or persons fulfill certain of the duties or responsibilities on behalf of the shipowner."
- b. United States Interpretation and Application.
 - (1) Shipowner is not specifically defined in U.S. statutes or regulations. For the purpose of application of the MLC 2006 and this NVIC, the definition of shipowner is as follows:
 - (a) The owner of a vessel to which the Convention applies; or
 - (b) Any other person who has assumed the responsibility for the operation of a vessel from the owner, and has agreed to assume with respect to the vessel responsibility for complying with all the requirements of the Convention. This would include the vessel operator.
 - (2) The MLC 2006 covers a diverse group of issues that impose different requirements on shipowners. To ensure and facilitate compliance with these requirements, it is necessary that the company documents the responsibility, authority, and interaction of all personnel who manage the compliance with the MLC requirements. This definition is consistent with the definition for the implementation requirements for the International Safety Management (ISM) and International Ship and Port Facility Security (ISPS) Codes.

MARITIME LABOUR CERTIFICATE

(Statement of Voluntary Compliance)

(This certificate shall have a Declaration of Maritime Labour Compliance attached)

Issued under the provisions of Article V and Title 5 of the Maritime Labour Convention, 2006 (referred to below as "the Convention"), and Coast Guard Navigation and Vessel Inspection Circular 02-13, COMDTINST P16700.4 (series) under the authority of the Government of:



THE UNITED STATES OF AMERICA

By the

United States Coast Guard

Particulars of the ship:

Name of ship
Distinctive numbers or letters
Port of registry
Date of registry
Gross tonnage ¹
IMO number
Type of ship
Name and address of shipowner ²

- 1 For ships covered by the tonnage measurement interim scheme adopted by the IMO, the gross tonnage is that which is included in the REMARKS column of the International Tonnage Certificate (1969). See Article II (1) (c) of the Convention.
- 2 *Shipowner* means the owner of the ship or another organization or person, such as the manager, agent, or bareboat charterer, who has assumed responsibility for the operation of the ship from the owner and who, on assuming such responsibility, has agreed to take over the duties and responsibilities imposed on shipowners in accordance with this Convention, regardless of whether any other organizations or persons fulfill certain of the duties or responsibilities on behalf of the shipowner. See Article II (1)(j) of the Convention.

Enclosure (3) to NVIC 02-13
This is to certify that:
1. This ship has been inspected and verified to be in compliance with the requirements of the Convention and the provisions of the attached Declaration of Maritime Labour Compliance.
2. The seafarers' working and living conditions specified in Appendix A5-I of the Convention were found to correspond to the abovementioned country's national requirements implementing the Convention. These national requirements are summarized in the Declaration of Maritime Labour Compliance, Part I.
This Certificate is valid until, subject to inspections in accordance with Standards A5.1.3 and A5.1.4 of the Convention.
This Certificate is valid only when the Declaration of Maritime Labour Compliance issued at
on is attached.
Completion date of the inspection on which this Certificate is based was
Issued at
(Date of issuance) (Signature of authorized official issuing the Certificate)
Endorsements for mandatory intermediate inspection and, if required, any additional inspection This is to certify that the ship was inspected in accordance with Standards A5.1.3 and A5.1.4 of the Convention and that the seafarers' working conditions specified in Appendix A5-I of the Convention were found to correspond to the abovementioned country's national requirements implementing the Convention.
Intermediate inspection (To be completed between the second and third anniversary dates) Signed

Place

(Seal or stamp of the authority, as appropriate)

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Aaaitional	endorsements	(l)	t rec	iuirea	IJ

This is to certify that the ship was the subject of an additional inspection for the purpose of verifying that the ship continued to be in compliance with the national requirements implementing the Convention, as required by Standard A3.1, paragraph 3, of the Convention (re-registration or substantial alteration of accommodation) or for other reasons.

Additional inspection (If required)	Signed(Signature of authorized official)
	Place
	Date (Seal or stamp of the authority, as appropriate)
Additional inspection (If required)	Signed(Signature of authorized official)
	Place
	Date (Seal or stamp of the authority, as appropriate)
Additional inspection (If required)	Signed(Signature of authorized official)
	Place
	Date (Seal or stamp of the authority, as appropriate)

(Statement of Voluntary Compliance)

(This Declaration must be attached to the ship's Maritime Labour Certificate)

Issued under the authority of the Government of:

THE UNITED STATES OF AMERICA

By the

United States Coast Guard

With respect to the provisions of the Maritime Labour Convention, 2006, the following referenced ship:

Name of Ship	IMO Number	Gross Tonnage

Is maintained in accordance with Standard A5.1.3 of the Convention.

The undersigned declares, on behalf of the abovementioned competent authority, that—

- (a) The provisions of the Maritime Labour Convention are substantially embodied in the national requirements referred to below;
- (b) These national requirements are contained in the national provisions referenced below; explanations concerning the content of those provisions are provided where necessary;
- (c) The details of any substantial equivalencies under Article VI, paragraphs 3 and 4, under the corresponding national requirement are listed below;
- (d) Any exemptions granted by the competent authority in accordance with Title 3 are clearly indicated in the section provided for this purpose below; and
- (e) Any ship-type specific requirements under national legislation are also referenced under the requirements concerned.

1. Minimum age (Regulation 1.1):

29 CFR 570.2 mandates 16 years of age as the minimum age for most non-agricultural work. This regulation is the basis of the minimum age requirements on all U.S. vessels. Refer to Enclosure (8) of Coast Guard NVIC 02-13 for a list of hazardous activities that are likely to jeopardize the health and safety of young seafarers. Exemptions from the night work restrictions are allowed in the case of training programs approved by the Coast Guard in accordance with 46 CFR subchapter B.

2. Medical certification (Regulation1.2):

46 CFR 10.215 defines the medical and physical requirements to qualify for a Merchant Mariner Certificate (MMC). All U.S. seafarers serving in vessels to which the International Convention on Standards of Training, Certification and Watchkeeping for Seafarers (STCW), 1978, applies must hold a MMC, that is valid for 5 years, which is proof that the seafarer is in compliance with the medical requirements. The Coast Guard proposed issuing a 2-year medical certificate in compliance with the STCW 2010 amendments; issuance of a final rule is still pending.

(Statement of Voluntary Compliance) (continued)

3. Qualifications of seafarers (Regulation 1.3): (Substantial Equivalency Noted)

United States law for the issuance of credentials for both officers and ratings is found in 46 USC chapters 71 and 73 respectively. Additionally, 46 USC chapters 83 and 87 preclude the hiring of individuals on board vessels without the appropriate credentials authorizing service in the capacity in which the individuals are to be engaged or employed.

U.S. regulations in 46 CFR 15.1103 require that no person on board a seagoing vessel operating beyond the Boundary Line established in 46 CFR Part 7 may employ or engage any person to serve without an STCW endorsement, where such a credential is required.

46 CFR 15.405 and 15.1105 require individuals to be familiar with the vessel's arrangement, equipment, procedures, and characteristics relevant to their routines or emergency duties or responsibilities, in accordance with STCW Regulation I/14. In addition, 46 CFR 15.1105 requires that: 1) all persons prior to being assigned shipboard duties receive familiarization and/or basic safety training in accordance with STCW Regulation VI/1, as appropriate; and 2) persons serving as part of the crew complement or who are assigned a responsibility on the muster list must receive basic safety training in accordance with STCW Regulation VI/1.

In limited circumstances, 46 USC 8103(3) and 46 CFR 15.720 authorize the use of non-U.S. citizens as seafarers on board Offshore Supply Vessels (OSVs) operating from a foreign port, and Mobile Offshore Drilling Units (MODUs) operating beyond the water above the U.S. Outer Continental Shelf, provided the non-U.S. seafarer holds a credential equivalent in experience, training, and other qualifications to the U.S. credential required for the position.

4. Use of any licensed or certified or regulated private recruitment and placement services (Regulation 1.4):

46 USC 10314 and 10505 specify that a person may not receive remuneration for providing seafarers with employment. Additionally, a seafarer's wages may not be garnished with respect to his or her engagement on board the vessel. Union hiring halls in the United States are funded and maintained through collective bargaining agreements regulated by Federal Law (Taft-Hartley Act) and must meet the applicable requirements of the MLC as specified in Standard 1.4, paragraph 3, which recognizes collective bargaining agreements as complying with the intent of Regulation 1.4.

5. Seafarers' employment agreements (Regulation 2.1): (Substantial Equivalency Noted)

46 USC 10301 and 10302, and 46 CFR 14.201 specifies when articles are required and notes that, for all foreign voyages, vessel owners/operators make a shipping agreement in writing with each seafarer before the seafarer commences employment. Coast Guard NVIC 1-86 establishes the procedures for the shipment and discharge of seafarers aboard U.S.-flag vessels. 46 CFR 14.207 specifies that the content and form of shipping articles must conform to form CG-705A. Coast Guard NVIC 1-86 specifies that any other form complying with the requirements of the U.S. statutes noted above may be used. The minimum requirements contained in the shipping agreement are in keeping with those outlined in Regulation 2.1 of the MLC.

46 U.S.C. 10311 and 46 CFR 14.307 require that the master or individual in charge of a vessel provide each seafarer with a Certificate of Discharge documenting sailing dates and capacities. The certificate must be signed by both the master or individual in charge and the seafarer, and may not contain a reference about the character or ability of the seafarer. In addition, 46 U.S.C. 7302 and 46 CFR 14.305 specify that seafarers may obtain a Continuous Discharge Book that documents sailing dates and capacities. Proper entries to the book must be made by the master.

6. Payment of wages (Regulation 2.2):

United States statute establishes the seafarer's entitlement to wages for work performed and payment at the beginning of the voyage and at the end of the voyage, and penalties for non-compliance; 46 USC 10310, 10312, 10313, and 10314. 46 U.S.C. 10315 (Allotments) establishes the measures for allotments. Collective bargaining agreements also specify payment intervals and conditions of payments.

(Statement of Voluntary Compliance) (continued)

7. Hours of work or rest (Regulation 2.3): (Substantial Equivalency Noted)

The current U.S. standards for minimum hours of rest are contained in 46 CFR 15.1111.

8. Manning levels for the ship (Regulation 2.7):

46 CFR part 15 requires that all vessels operating beyond the boundary line meet the STCW certification and watchkeeping requirements. 46 CFR 15.103 outlines the requirements for a vessel to be properly manned with a minimum number of officers and rated crew. Vessels required to be inspected under 46 USC 3301 are required to be manned with the minimum complement as stated on the vessel's COI per the requirements of 46 CFR 15.501.

Under Article 1 of the Officer's Competency Certificates Convention (OCCC) 1936, national laws or regulations may grant exceptions or exemptions with respect to vessels of less than 200 GT as measured under the Regulatory Measurement System, hereafter "GRT." The United States invoked this clause and granted a general exception for all vessels of less than 200 GRT (GT ITC if GRT not assigned) navigating beyond the Boundary Lines (see 46 USC 8304(b)(4) and 46 CFR 15.701(a)), including vessels engaged on international voyages. However, as amended, Article II.6 of the MLC specifies that such a determination may be made only with respect to vessels of less than 200 GT ITC (GRT if GT ITC not assigned) not engaged in international voyages. Accordingly, an individual in charge of the navigation or maneuvering, as well as an individual engaged or employed to perform the duties of chief engineer, on a mechanically propelled, uninspected, seagoing, documented vessel of less than 200 GT ITC (GRT if GT ITC not assigned) should hold an appropriately endorsed license or MMC authorizing service in such a capacity, when engaged on a voyage to an MLC ratifying nation.

9. Accommodation (Regulation 3.1):

The United States ratified ILO Convention 147, which includes Convention 92 (Accommodations of Crews Convention (Revised)) and Convention 133 (Accommodations of Crews Convention) as appended Conventions. The U.S. instrument of ratification for ILO 147 established that U.S. domestic laws and regulations were substantially equivalent to the provision in the Appended Conventions that the United States did not ratify, including ILO Convention 133 (Accommodations of Crews, 1970) and ILO Convention 92 (Accommodation of Crews Convention (Revised), 1949). The United States satisfied itself that the general goals of the instrument of ILO Convention 133 are being respected. No specific legislation or regulations were implemented to bring the United States into conformity with the general goals of Convention 133. See COMDTINST 16711.12 (series) for additional information. United States shipping laws and regulations that apply to vessels registered in the U.S. territory require compliance with minimum safety standards. Generally, the inspection of vessels and the accommodation of seafarers is provided in the following shipping laws: 46 U.S.C. subtitle II, chapter 33 (inspections) and 46 U.S.C. 11101 (accommodations applicable to vessels more than 100 GRT).

Specific requirements for inspection and certification, construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel. These subchapters are:

46 CFR 24-28 subchapter C (uninspected towing vessels, 6 and 12 passengers)

46 CFR 30-39 subchapter D (tank vessels)

46 CFR 70-89 subchapter H (passenger vessels)

46 CFR 90-105 subchapter I (cargo and miscellaneous vessels)

46 CFR 107-109 subchapter I-A (MODUs)

46 CFR 114-124 subchapter K (small passenger vessels less than 100 GT carrying more than 150 passengers, or has overnight accommodations for more than 49 passengers)

46 CFR 125-139 subchapter L (OSVs)

46 CFR 175-187 subchapter T (small passenger vessels less than 100 GT carrying 150 or less passengers, or has overnight accommodations for 49 or less passengers)

These regulations are substantially equivalent to the applicable requirements of ILO Conventions 92, 133, and 147.

(Statement of Voluntary Compliance) (continued)

10. Onboard recreational facilities (Regulation 3.1):

The United States ratified ILO Convention 147, which includes Convention 92 (Accommodations of Crews Convention (Revised)) and Convention 133 (Accommodations of Crews Convention) as appended Conventions. The U.S. instrument of ratification for ILO Convention 147 established that U.S. domestic laws and regulations were substantially equivalent to the provision in the Appended Conventions that the United States did not ratify, including ILO Convention 133 (Accommodations of Crews, 1970) and ILO Convention 92 (Accommodation of Crews Convention (Revised), 1949). The United States satisfied itself that the general goals of the instrument of ILO Convention 133 are being respected. No specific legislation or regulations were implemented to bring the United States into conformity with the general goals of Convention 133. See COMDTINST 16711.12 (series) for additional information. United States shipping laws and regulations that apply to vessels registered in the U.S. territory require compliance with minimum safety standards. Generally, the inspection of vessels and the accommodation of seafarers are provided in the following shipping laws: 46 U.S.C. subtitle II, chapter 33 (inspections) and 46 U.S.C. 11101 (accommodations applicable to vessels more than 100 GRT).

Specific requirements for inspection and certification, construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel. These regulations are substantially equivalent to the applicable requirements of ILO Conventions 92, 133, and 147. Vessels built prior to the entry into force date of ILO Convention 147 to the United States must also comply with the applicable regulations above.

11. Food and catering (Regulation 3.2):

46 USC 10303 requires that a seafarer be served at least 3 meals a day, including adequate water and adequate protein, vitamins, and minerals in accordance with the U.S. Recommended Daily Allowances. Refer to Enclosure (9) of Coast Guard NVIC 02-13 for competency guidelines for vessel cooks.

42 CFR 71.45 requires that the quality of potable water, taken on board a ship at any U.S. port intended for human consumption thereon shall be obtained from sources approved in accordance with standards established in title 21, Code of Federal Regulations, parts 1240 and 1250(b).

12. Onboard medical care (Regulation 4.1):

46 USC 11101 states that a merchant vessel of the United States that, in the ordinary course of trade, makes a voyage of more than 3 days between ports and carries a crew of at least 12 shall have a hospital compartment suitably separated from other spaces. The compartment shall have at least 1 bunk for each 12 seafarers constituting the crew (but not more than 6 bunks may be required). Additionally, specific requirements for inspection and certification, and construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel.

46 USC 11102 requires the following vessels to carry a medicine chest for the care of sick and injured seamen: 1) vessels on a voyage from a port in the United States to a foreign port (except to a Canadian port); and 2) vessels of 75 GT or more on a voyage between a port in the United States on the Atlantic and Pacific oceans.

Collective bargaining agreements define medical benefits and eligibility for seafarers on board a vessel and ashore. Unionized seafarers receive preventive measures. Vessel owners/operators are responsible for sick and injured seafarers in accordance with the general maritime law remedy of Maintenance and Cure. Maintenance and Cure provides for medical coverage for seafarers while in the service of a vessel (including shore leave). Cure benefits provide for payment of reasonable and necessary medical care until the seafarer has reached a level of maximum cure. Cure includes first aid and emergency treatment, transportation to medical facilities, treatment at clinics and hospitals, diagnostic tests, medication, physical therapy, specialists, surgery, rehabilitation, and all other reasonable and necessary medical needs.

(Statement of Voluntary Compliance) (continued)

13. Health and safety and accident prevention (Regulation 4.3):

The Occupational Safety and Health Act, 29 USC chapter 15, was enacted to ensure that employers provide their workers a place of employment free from recognized hazards to safety and health, such as exposure to toxic chemicals, excessive noise levels, mechanical dangers, heat or cold stress, and unsanitary conditions.

46 USC chapter 32 and 33 CFR part 96 require establishment of safety management systems on board vessels that provide procedures for responding to emergencies, protection of the environment, reporting of incidents, and addressing nonconformities. Internal audits and management reviews of the onboard system must be maintained.

Company and/or industry-wide management systems, such as the Responsible Carrier Program, that provide procedures for responding to emergencies, protection of the environment, reporting of incidents, and addressing nonconformities are acceptable industry practices meeting this MLC requirement.

14. On-board complaint procedures (Regulation 5.1.5):

There are no U.S. laws or regulations that mirror the requirements of Regulation 5.1.5 of the MLC. However, many collective bargaining agreements include procedures that seafarers should follow to voice complaints on board a vessel. With respect to safety concerns, the Coast Guard, in agreement with the Occupational Health and Safety Administration (OSHA), has authority to protect seafarers from retaliation for filing safety complaints pursuant to 46 USC 2114. Pursuant to United States' responsibility as a Party to ILO Convention 147, the Coast Guard will investigate complaints related to alleged violations of that convention. The Coast Guard or RCS will verify compliance against the applicable standards as published in the MLC. Refer to Enclosure (10) of NVIC 02-13 for complaints procedures.

15. Financial security for repatriation (Regulation 2.5.2)

United States law provides for the repatriation of seafarers working aboard such ships at no cost to them in case of illness, injury, or abandonment (including sale of vessel) 46 USC 10318(e), 11104 and 11105. In addition, negotiated collective bargaining agreements provide supplementary arrangements concerning repatriation. U.S. owners or operators of United States merchant ships are responsible for the repatriation of all seamen separated from their vessels at foreign ports for any reason (illness or injury) including stragglers, except in cases of desertion, shipwreck, or other acts of misconduct by the mariner. In the event that the ship is unable to repatriate the seafarer, the local United States consular officer will arrange the repatriation, with costs to be borne by the U.S. government. 46 USC 10318(e).

16. Financial security relating to shipowners' liability (Regulation 4.2.1)

The United States maintains a comprehensive system of worker protections associated with a shipowner's liability for medical care needs arising from seafarer employment. This consists of statutory laws such as the Jones Act (46 USC 30104) and the Death on the High Seas Act (46 USC Chapter 303). Additionally, principles of general maritime law such as maintenance and cure and unseaworthiness hold the shipowners liable for seafarers' costs associated with injury, sickness and death in connection with their employment. These protections are broad and well established and include both fault-based and strict liability principles, meaning seafarers may expect coverage even when the cause of their injuries is their own negligence or bad judgment. Additionally there are extensive United States laws that assist all workers with medical expenses and care associated with work related injuries, both immediate and long-term social security schemes.

Under United States law, the vessel itself is considered personified, allowing seafarers to assert a claim against the ship on which they are employed for recovery of costs associated with injury or sickness. The same applies to seafarers' contractual claims for payment of earned wages and other liabilities. In such an action against the ship, it may be arrested and held until such time as the owner/operator provides assurances of an ability to pay required amounts. Claims by seafarers for wages or personal injury are given the highest priority when considering a ship's potential liability to any party asserting a maritime lien.

Substantial Equivalencies

The following substantial equivalencies, as provided under Article VI, paragraphs 3 and 4, of the Convention, except where stated above, are noted.

- 1. <u>Medical Certification</u>: For U.S. seafarers who do not hold a valid MMC, a medical certificate with a maximum validity period of 2 years attesting that they are medically fit to perform their respective shipboard duties will be acceptable. For non-U.S. seafarers, a medical certificate with a maximum validity period of 2 years and issued by a medical practitioner recognized by the administration of the country of origin will be considered as equivalent.
- 2. <u>Qualification of Seafarers</u>: For personnel that are not required to be credentialed, evidence of acceptable industry training or company training may be accepted as being substantially equivalent with the MLC training and certification requirements.
- 3. <u>Seafarers Employment Agreements</u>: Contractual agreements between the seafarer and the vessel owner/operator or third party should be accepted for non-traditional seafarer personnel, provided the agreements include the minimum requirements specified in Coast Guard NVIC 1-86, as appropriate, as being substantially equivalent to the MLC employment agreement provisions.
- 4. <u>Hours of Work or Rest</u>: The Coast Guard published a guidance document, CG-CVC Policy Letter 12-05, in compliance with the STCW 2010 amendments to the hours of rest. The requirements in that policy letter are substantially equivalent with the MLC standards contained in Regulation 2.3. The policy letter includes a requirement for recording hours of rest.



Name:
Title:
Signature:
Place:
Date:

(Statement of Voluntary Compliance) (continued)

Exemptions

The following exemptions granted by the competent authority as provided in Title 3 of the Convention are noted:



Name:	
Title:	
Signature:	
Place:	
Date:	

(Statement of Voluntary Compliance)

Measures adopted to ensure ongoing compliance between inspections

The following measures have been drawn up by the owner/operator, named in the Maritime Labour Certificate to which this Declaration is attached, to ensure ongoing compliance between inspections:

(The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed in the SOVC-DMLC Part I. Specific measures for each of the 16 requirements are to be clearly drafted to ensure flag state and port state inspectors are easily able to check the requirements are being properly implemented. It's recommended that owner/operator make reference more comprehensive documentation covering policies or procedures in the appropriate sections.)

1. Minimum age (Regulation 1.1)
2. Medical certification (Regulation1.2)
3. Qualifications of seafarers (Regulation 1.3)
4. Use of any licensed or certified or regulated private recruitment and placement services (Regulation 1.4)
5. Seafarers' employment agreements (Regulation 2.1)
6. Payment of wages (Regulation 2.2)
7. Hours of work or rest (Regulation 2.3)
8. Manning levels for the ship (Regulation 2.7)
9. Accommodation (Regulation 3.1)
10. Onboard recreational facilities (Regulation3.1)

DECLARATION OF MARITIME LABOUR COMPLIANCE - PART II (Statement of Voluntary Compliance) (continued)

(Statement of Volu	untary Compliance) (continued)
11. Food and catering (Regulation 3.2)	
12. Onboard medical care (Regulation 4	.1)
13. Health and safety and accident preve	ention (Regulation) 4.3)
14. Onboard complaint procedures (Reg	ulation 5.1.5)
15. Financial security for repatriation (R	egulation 2.5.2)
16. Financial security relating to shipow	ners' liability (Regulation 4.2.1)
by certify that the above measures have been quirements listed in Part I of this Declaration	n developed to ensure ongoing compliance, between inspections, with n.
	Name of shipowner:
	Company address:
	Title:
	Signature:
	Date:
	(Stamp or seal of the ship-owner)

Enclosure (5) to NVIC 02-13, CH-1

following inspection of the ship, have been determine	ame of competent authority or duly recognized organization) and, ed as meeting the purposes set out under Standard A5.1.3, paragraphing compliance with the requirements set out in Part I of this
	Name:
	Title:
	Address:
	Signature:
	Place:
	Date:
	(Seal or Stamp of authority as appropriate)
	(Jean of Jamily as appropriate)

OWNER/OPERATOR DECLARATION OF MARITIME LABOUR COMPLIANCE

This declaration to the requirements of the Maritime Labour Convention, 2006 has been prepared by
(Owner/operator)
(O'men operator)

This declaration by the owner/operator is subject to verification at all U.S. Coast Guard Inspections

Name of Ship	Official Number	Gross Tonnage

On behalf of the abovementioned owner/operator:

- (a) The national requirements of the United States are contained in the national provisions referenced below, and;
- (b) Ongoing measures have been drawn up by the owner/operator to ensure ongoing compliance.

1. Minimum age (Regulation 1.1):

<u>U.S. National Requirements</u>: 29 CFR 570.2 mandates 16 years of age as the minimum age for most non-agricultural work. This regulation is the basis of the minimum age requirements on all U.S. vessels. Refer to Enclosure (8) of Coast Guard NVIC 02-13 for a list of hazardous activities that are likely to jeopardize the health and safety of young seafarers. Exemptions from the night work restrictions are allowed in the case of training programs approved by the Coast Guard in accordance with 46 CFR subchapter B.

Owner/operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

2. Medical certification (Regulation1.2):

<u>U.S. National Requirements</u>: 46 CFR 10.215 defines the medical and physical requirements to qualify for a Merchant Mariner Certificate (MMC). All U.S. seafarers serving in vessels to which the International Convention on Standards of Training, Certification and Watchkeeping for Seafarers (STCW), 1978, applies must hold a MMC, that is valid for 5 years, which is proof that the seafarer is in compliance with the medical requirements. The Coast Guard proposed issuing a 2-year medical certificate in compliance with the STCW 2010 amendments; issuance of a final rule is still pending.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

3. Qualifications of seafarers (Regulation 1.3):

<u>U.S. National Requirements</u>: United States law for the issuance of credentials for both officers and ratings is found in 46 USC chapters 71 and 73 respectively. Additionally, 46 USC chapters 83 and 87 preclude the hiring of individuals on board vessels without the appropriate credentials authorizing service in the capacity in which the individuals are to be engaged or employed.

U.S. regulations in 46 CFR 15.1103 require that no person on board a seagoing vessel operating beyond the Boundary Line established in 46 CFR Part 7 may employ or engage any person to serve without an STCW endorsement, where such a credential is required.

46 CFR 15.405 and 15.1105 require individuals to be familiar with the vessel's arrangement, equipment, procedures, and characteristics relevant to their routines or emergency duties or responsibilities, in accordance with STCW Regulation I/14. In addition, 46 CFR 15.1105 requires that: 1) all persons prior to being assigned shipboard duties receive familiarization

and/or basic safety training in accordance with STCW Regulation VI/1, as appropriate; and 2) persons serving as part of the crew complement or who are assigned a responsibility on the muster list must receive basic safety training in accordance with STCW Regulation VI/1.

In limited circumstances, 46 USC 8103(3) and 46 CFR 15.720 authorize the use of non-U.S. citizens as seafarers on board Offshore Supply Vessels (OSVs) operating from a foreign port, and Mobile Offshore Drilling Units (MODUs) operating beyond the water above the U.S. Outer Continental Shelf, provided the non-U.S. seafarer holds a credential equivalent in experience, training, and other qualifications to the U.S. credential required for the position.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

4. Use of any licensed or certified or regulated private recruitment and placement services (Regulation 1.4):

<u>U.S. National Requirements</u>: 46 USC 10314 and 10505 specify that a person may not receive remuneration for providing seafarers with employment. Additionally, a seafarer's wages may not be garnished with respect to his or her engagement on board the vessel. Union hiring halls in the United States are funded and maintained through collective bargaining agreements regulated by Federal Law (Taft-Hartley Act) and must meet the applicable requirements of the MLC as specified in Standard 1.4, paragraph 3, which recognizes collective bargaining agreements as complying with the intent of Regulation 1.4.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

5. Seafarers' employment agreements (Regulation 2.1):

<u>U.S. National Requirements</u>: 46 USC 10301 and 10302, and 46 CFR 14.201 specifies when articles are required and notes that, for all foreign voyages, vessel owners/operators make a shipping agreement in writing with each seafarer before the seafarer commences employment. Coast Guard NVIC 1-86 establishes the procedures for the shipment and discharge of seafarers aboard U.S.-flag vessels. 46 CFR 14.207 specifies that the content and form of shipping articles must conform to form CG-705A. Coast Guard NVIC 1-86 specifies that any other form complying with the requirements of the U.S. statutes noted above may be used. The minimum requirements contained in the shipping agreement are in keeping with those outlined in Regulation 2.1 of the MLC.

46 U.S.C. 10311 and 46 CFR 14.307 require that the master or individual in charge of a vessel provide each seafarer with a Certificate of Discharge documenting sailing dates and capacities. The certificate must be signed by both the master or individual in charge and the seafarer, and may not contain a reference about the character or ability of the seafarer. In addition, 46 U.S.C. 7302 and 46 CFR 14.305 specify that seafarers may obtain a Continuous Discharge Book that documents sailing dates and capacities. Proper entries to the book must be made by the master.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

6. Payment of wages (Regulation 2.2):

<u>U.S. National Requirements</u>: United States statute establishes the seafarer's entitlement to wages for work performed and payment at the beginning of the voyage and at the end of the voyage, and penalties for non-compliance; 46 USC 10310, 10312, 10313, and 10314. 46 U.S.C. 10315 (Allotments) establishes the measures for allotments. Collective bargaining agreements also specify payment intervals and conditions of payments.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

7. Hours of work or rest (Regulation 2.3):

<u>U.S. National Requirements</u>: The current U.S. standards for minimum hours of rest are contained in 46 CFR 15.1111.

8. Manning levels for the ship (Regulation 2.7):

<u>U.S. National Requirements</u>: 46 CFR part 15 requires that all vessels operating beyond the boundary line meet the STCW certification and watchkeeping requirements. 46 CFR 15.103 outlines the requirements for a vessel to be properly manned with a minimum number of officers and rated crew. Vessels required to be inspected under 46 USC 3301 are required to be manned with the minimum complement as stated on the vessel's COI per the requirements of 46 CFR 15.501.

Under Article 1 of the Officer's Competency Certificates Convention (OCCC) 1936, national laws or regulations may grant exceptions or exemptions with respect to vessels of less than 200 GT as measured under the Regulatory Measurement System, hereafter "GRT." The United States invoked this clause and granted a general exception for all vessels of less than 200 GRT (GT ITC if GRT not assigned) navigating beyond the Boundary Lines (see 46 USC 8304(b)(4) and 46 CFR 15.701(a)), including vessels engaged on international voyages. However, as amended, Article II.6 of the MLC specifies that such a determination may be made only with respect to vessels of less than 200 GT ITC (GRT if GT ITC not assigned) not engaged in international voyages. Accordingly, an individual in charge of the navigation or maneuvering, as well as an individual engaged or employed to perform the duties of chief engineer, on a mechanically propelled, uninspected, seagoing, documented vessel of less than 200 GT ITC (GRT if GT ITC not assigned) should hold an appropriately endorsed license or MMC authorizing service in such a capacity, when engaged on a voyage to an MLC ratifying nation.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

9. Accommodation (Regulation 3.1):

<u>U.S. National Requirements</u>: The United States ratified ILO Convention 147, which includes Convention 92 (Accommodations of Crews Convention (Revised)) and Convention 133 (Accommodations of Crews Convention) as appended Conventions. The U.S. instrument of ratification for ILO 147 established that U.S. domestic laws and regulations were substantially equivalent to the provision in the Appended Conventions that the United States did not ratify, including ILO Convention 133 (Accommodations of Crews, 1970) and ILO Convention 92 (Accommodation of Crews Convention (Revised), 1949). The United States satisfied itself that the general goals of the instrument of ILO Convention 133 are being respected. No specific legislation or regulations were implemented to bring the United States into conformity with the general goals of Convention 133. See COMDTINST 16711.12 (series) for additional information. United States shipping laws and regulations that apply to vessels registered in the U.S. territory require compliance with minimum safety standards. Generally, the inspection of vessels and the accommodation of seafarers is provided in the following shipping laws: 46 U.S.C. subtitle II, chapter 33 (inspections) and 46 U.S.C. 11101 (accommodations applicable to vessels more than 100 GRT).

Specific requirements for inspection and certification, construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel. These subchapters are:

46 CFR 24-28 subchapter C (uninspected towing vessels, 6 and 12 passengers)

46 CFR 30-39 subchapter D (tank vessels)

46 CFR 70-89 subchapter H (passenger vessels)

46 CFR 90-105 subchapter I (cargo and miscellaneous vessels)

46 CFR 107-109 subchapter I-A (MODUs)

46 CFR 114-124 subchapter K (small passenger vessels less than 100 GT carrying more than 150 passengers, or has overnight accommodations for more than 49 passengers)

46 CFR 125-139 subchapter L (OSVs)

46 CFR 175-187 subchapter T (small passenger vessels less than 100 GT carrying 150 or less passengers, or has overnight accommodations for 49 or less passengers)

These regulations are substantially equivalent to the applicable requirements of ILO Conventions 92, 133, and 147.

10. On-board recreational facilities (Regulation 3.1):

<u>U.S. National Requirements</u>: The United States ratified ILO Convention 147, which includes Convention 92 (Accommodations of Crews Convention (Revised)) and Convention 133 (Accommodations of Crews Convention) as appended Conventions. The U.S. instrument of ratification for ILO Convention 147 established that U.S. domestic laws and regulations were substantially equivalent to the provision in the Appended Conventions that the United States did not ratify, including ILO Convention 133 (Accommodations of Crews, 1970) and ILO Convention 92 (Accommodation of Crews Convention (Revised), 1949). The United States satisfied itself that the general goals of the instrument of ILO Convention 133 are being respected. No specific legislation or regulations were implemented to bring the United States into conformity with the general goals of Convention 133. See COMDTINST 16711.12 (series) for additional information. United States shipping laws and regulations that apply to vessels registered in the U.S. territory require compliance with minimum safety standards. Generally, the inspection of vessels and the accommodation of seafarers are provided in the following shipping laws: 46 U.S.C. subtitle II, chapter 33 (inspections) and 46 U.S.C. 11101 (accommodations applicable to vessels more than 100 GRT).

Specific requirements for inspection and certification, construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel. These regulations are substantially equivalent to the applicable requirements of ILO Conventions 92, 133, and 147. Vessels built prior to the entry into force date of ILO Convention 147 to the United States must also comply with the applicable regulations above.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

11. Food and catering (Regulation 3.2):

<u>U.S. National Requirements</u>: 46 USC 10303 requires that a seafarer be served at least 3 meals a day, including adequate water and adequate protein, vitamins, and minerals in accordance with the U.S. Recommended Daily Allowances. Refer to Enclosure (9) of Coast Guard NVIC 02-13 for competency guidelines for vessel cooks.

42 CFR 71.45 requires that the quality of potable water, taken on board a ship at any U.S. port intended for human consumption thereon shall be obtained from sources approved in accordance with standards established in title 21, Code of Federal Regulations, parts 1240 and 1250(b).

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

12. On-board medical care (Regulation 4.1):

<u>U.S. National Requirements</u>: 46 USC 11101 states that a merchant vessel of the United States that, in the ordinary course of trade, makes a voyage of more than 3 days between ports and carries a crew of at least 12 shall have a hospital compartment suitably separated from other spaces. The compartment shall have at least 1 bunk for each 12 seafarers constituting the crew (but not more than 6 bunks may be required). Additionally, specific requirements for inspection and certification, and construction and arrangement (including accommodation construction and recreational facilities) are found in various subchapters of the regulations based on the type of vessel.

46 USC 11102 requires the following vessels to carry a medicine chest for the care of sick and injured seamen: 1) vessels on a voyage from a port in the United States to a foreign port (except to a Canadian port); and 2) vessels of 75 GT or more on a voyage between a port in the United States on the Atlantic and Pacific oceans.

Collective bargaining agreements define medical benefits and eligibility for seafarers on board a vessel and ashore. Unionized seafarers receive preventive measures. Vessel owners/operators are responsible for sick and injured seafarers in accordance with the general maritime law remedy of Maintenance and Cure. Maintenance and Cure provides for medical coverage for seafarers while in the service of a vessel (including shore leave). Cure benefits provide for payment of reasonable and necessary medical care until the seafarer has reached a level of maximum cure. Cure includes first aid and emergency treatment, transportation to medical facilities, treatment at clinics and hospitals, diagnostic tests, medication, physical therapy, specialists, surgery, rehabilitation, and all other reasonable and necessary medical needs.

13. Health and safety and accident prevention (Regulation 4.3):

<u>U.S. National Requirements</u>: The Occupational Safety and Health Act, 29 USC chapter 15, was enacted to ensure that employers provide their workers a place of employment free from recognized hazards to safety and health, such as exposure to toxic chemicals, excessive noise levels, mechanical dangers, heat or cold stress, and unsanitary conditions.

46 USC chapter 32 and 33 CFR part 96 require establishment of safety management systems on board vessels that provide procedures for responding to emergencies, protection of the environment, reporting of incidents, and addressing nonconformities. Internal audits and management reviews of the onboard system must be maintained.

Company and/or industry-wide management systems, such as the Responsible Carrier Program, that provide procedures for responding to emergencies, protection of the environment, reporting of incidents, and addressing nonconformities are acceptable industry practices meeting this MLC requirement.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

14. On-board complaint procedures (Regulation 5.1.5):

<u>U.S. National Requirements</u>: There are no U.S. laws or regulations that mirror the requirements of Regulation 5.1.5 of the MLC. However, many collective bargaining agreements include procedures that seafarers should follow to voice complaints on board a vessel. With respect to safety concerns, the Coast Guard, in agreement with the Occupational Health and Safety Administration (OSHA), has authority to protect seafarers from retaliation for filing safety complaints pursuant to 46 USC 2114. Pursuant to United States' responsibility as a Party to ILO Convention 147, the Coast Guard will investigate complaints related to alleged violations of that convention. The Coast Guard or RCS will verify compliance against the applicable standards as published in the MLC. Refer to Enclosure (10) of NVIC 02-13 for complaints procedures.

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

15. Financial security for repatriation (Regulation 2.5.2)

U.S. National Requirements: United States law provides for the repatriation of seafarers working aboard such ships at no cost to them in case of illness, injury, or abandonment (including sale of vessel) 46 USC 10318(e), 1104 and 11105. In addition, negotiated collective bargaining agreements provide supplementary arrangements concerning repatriation. U.S. owners or operators of United States merchant ships are responsible for the repatriation of all seamen separated from their vessels at foreign ports for any reason (illness or injury) including stragglers, except in cases of desertion, shipwreck, or other acts of misconduct by the mariner. In the event that the ship is unable to repatriate the seafarer, the local United States consular officer will arrange the repatriation, with costs to be borne by the U.S. government. 46 USC 10318(e).

Owner/Operator Measures for Compliance: (The owner/operator should identify the measures they have put in place to ensure ongoing compliance with the U.S. National Requirements listed above.)

16. Financial security relating to shipowners' liability (Regulation 4.2.1)

U.S. National Requirements: The United States maintains a comprehensive system of worker protections associated with a shipowner's liability for medical care needs arising from seafarer employment. This consists of statutory laws such as the Jones Act (46 USC 30104) and the Death on the High Seas Act (46 USC Chapter 303). Additionally, principles of general maritime law such as maintenance and cure and unseaworthiness hold the shipowners liable for seafarers' costs associated with injury, sickness and death in connection with their employment. These protections are broad and well established and include both fault-based and strict liability principles, meaning seafarers may expect coverage even when the cause of their injuries is their own negligence or bad judgment. Additionally there are extensive United States laws that assist all workers with medical expenses and care associated with work related injuries, both immediate and long-term social security schemes.

<u>Under United States law, the vessel itself is considered personified, allowing seafarers to assert a claim against the ship on which they are employed for recovery of costs associated with injury or sickness. The same applies to seafarers' contractual claims for payment of earned wages and other liabilities. In such an action against the</u>

ship, it may be arrested and held until such time as the owner/operator provides assurances of an ability to pay required amounts. Claims by seafarers for wages or personal injury are given the highest priority when considering a ship's potential liability to any party asserting a maritime lien.

I hereby certify that the above measures	have been drawn up to ensure	ongoing compliance wa	ith the U.S. national	requirements
listed above.				

Name of snip-owner.
Company address:
Title:
Signature:
Date:
(Stamp or seal of the ship-owner)

INTERIM MARITIME LABOUR CERTIFICATE

(Statement of Voluntary Compliance)

Issued under the provisions of Article V and Title 5 of the Maritime Labour Convention, 2006 (referred to below as "the Convention"), and Coast Guard Navigation and Vessel Inspection Circular 02-13, COMDTINST P16700.4 (series) under the authority of the Government of:



THE UNITED STATES OF AMERICA

By the

United States Coast Guard

Particulars of the ship:
Name of ship
Distinctive numbers or letters
Registry
Date of registry
Gross tonnage ¹
IMO number
Type of ship
Name and address of shipowner ²
This is to certify, for the purposes of Standard A5.1.3, paragraph 7, of the Convention, that:
(a) This ship has been inspected, as far as reasonable and practicable, for the matters listed in Appendix A5-I to the Convention, taking into account verification of items under paragraphs (b), (c), and (d) below;
(b) The shipowner has demonstrated to the competent authority or recognized organization that the ship has adequate procedures to comply with the Convention;
(c) The master is familiar with the requirements of the Convention and the responsibilities for implementation; and
(d) Relevant information has been submitted to the competent authority or recognized organization to produce a Declaration of Maritime Labour Compliance.
1 For ships covered by the tonnage measurement interim scheme adopted by the IMO, the gross tonnage is that which is included in the

REMARKS column of the International Tonnage Certificate (1969). See Article II (1) (c) of the Convention.

certain of the duties or responsibilities on behalf of the shipowner. See Article II (1)(j) of the Convention.

2 Shipowner means the owner of the ship or another organization or person, such as the manager, agent or bareboat charterer, who has assumed the responsibility for the operation of the ship from the owner and who, on assuming such responsibility, has agreed to take over the duties and responsibilities imposed on shipowners in accordance with this Convention, regardless of whether any other organizations or persons fulfill

Completion date of the inspection referred to under paragraph (a) above was				
Issued at				
(Place of issue of Certificate)				
(Date of issue)	(Signature of authorized official issuing the Certificate)	Manager .		

Hazardous Work and Consideration on Health and Safety Issues for Seafarers Under the Age of 18 Years

- 1. <u>Purpose</u>: The Maritime Labour Convention (MLC), 2006, requires specific consideration in a ship's occupational safety and health policy program of the safety and health of seafarers under the age of 18 years. This notice identifies types of work considered hazardous because they present special risk of accident, may have a detrimental effect on a health or physical development of young seafarers, or require a special degree of maturity, experience, or skill.
- 2. <u>Applicability</u>: These specific considerations apply to all seafarers under the age of 18 years employed by shipowners on board U.S.-flag vessels to which the MLC applies.
- 3. <u>MLC Requirement</u>: The employment, engagement, or work of seafarers under the age of 18 years shall be prohibited where the work is likely to jeopardize their health or safety. The types of such work shall be determined by national laws or regulations, or by the competent authority after consultation with the shipowners' and seafarers' organizations concerned, in accordance with relevant international standards.
- 4. <u>U.S. Interpretation</u>: Under U.S. law, specifically the federal child labor provisions authorized by the Fair Labor Standard Act (FLSA), the general minimum age is 16 years for employment (29 CFR 570.2). The FLSA is also known as the Child Labor Laws and were enacted to ensure that when young people work, the work is safe and does not jeopardize their health, wellbeing, or educational opportunities. The FLSA contains provisions that protect persons under the age of 18 years from working in certain hazardous occupations, upon approval by the Secretary of Labor. The FLSA is specifically applicable to seamen (29 CFR 783.24).

5. Vessel owners/operators should—

- a. Maintain documentation that includes dates of birth of each seafarer noted. Individual identity documents, such as passports, should be readily accessible.
- b. All seafarers under the age of 18 years should receive, at the time of engagement, a list of the potentially hazardous activities that they should not perform while engaged with the vessel. These seafarers should be advised whom to contact on the vessel in case of any doubts. They should also be advised against working at night¹ unless engaged in a training program approved by the Coast Guard in accordance with 46 CFR subchapter B. Training programs meeting this provision include maritime academies regulated by 46 CFR 310.
- c. If applicable, the company's safety management system (SMS) should identify the different types of potentially hazardous work on board the vessel and note why they are considered as such. All precautions to mitigate risk should be noted. Supervisory staff should be advised about the need to adhere to these work limitations.

¹ Night is recognized as a period of at least 9 hours starting no later than midnight and ending no earlier than 0500. ("Night" is not currently defined in U.S. regulations.)

- 6. <u>Hazardous Activities</u>. The following is a non-inclusive list of potentially hazardous activities that may jeopardize the health and wellbeing of seafarers under the age of 18 years:
 - a. Lifting, moving, or carrying of heavy loads or objects;
 - b. Entry into boilers, tanks, and cofferdams;
 - c. Exposure to harmful noise and vibration levels;
 - d. Operating hoisting and other power machinery and tools, or acting as a signaler to operators of such equipment;
 - e. Handling mooring, tow lines, or anchoring equipment;
 - f. Rigging;
 - g. Working aloft or on deck in heavy weather;
 - h. Night watch duties;
 - i. Servicing of electrical equipment;
 - j. Exposure to potentially harmful materials or harmful physical agents, such as dangerous or toxic substances and ionizing radiations. When making a determination as to which activities are hazardous, an owner/operator should consider hazardous materials codes on a vessel-specific basis, as applicable;
 - k. Cleaning of catering machinery; and
 - 1. Handling or taking charge of ship's boats.

Guidelines for Ships Cook Competency

- 1. <u>Purpose</u>: The Maritime Labour Convention (MLC), 2006, requires that personnel with food preparation be trained and qualified for their position on board ship.
- 2. <u>Applicability</u>: These specific considerations apply to all seafarers employed by owners/operators as ship cooks with responsibility for food preparation on board U.S.-flag vessels to which the MLC applies.
 - a. <u>MLC requirement</u>: Seafarers employed as ship cooks with responsibility for food preparation must be trained and qualified for their position on board ship. The training should cover practical cookery, food, personal hygiene, food storage, stock control, environmental protection, and catering health and safety.
 - b. <u>United States Interpretation</u>: 46 USC 10303 requires that a seafarer be served at least 3 meals a day, including adequate water and adequate protein, vitamins, and minerals in accordance with the United States Recommended Daily Allowances. Based on these requirements, it is recommended that a qualified and trained cook be on board each vessel. The minimum standards of competence and skills for this position are highlighted below.

3. Vessel owners/operators should—

- a. Document knowledge through training or equivalent job experience of personnel with responsibility for preparing food. No one who is below the age of 18 years should be permitted to work as a cook.
- b. If the manning of the vessel is less than 10, ensure that anyone processing food in the galley be trained or instructed in areas including food and personal hygiene, and the handling and storage of food on board a vessel (a fully qualified cook is not required).
- c. Seafarers employed as ship cooks with responsibility for food preparation should have the knowledge through training or equivalent job experience on the following competencies as appropriate:
 - (1) Manage a nutritious food service, including, but not limited to—
 - (a) Understanding the importance of a balanced diet and the protein, fat, liquid, and carbohydrate requirements, as per the food pyramid;
 - (b) Knowledge of galley and food service management;
 - (c) Establishing and managing food cost budgets;
 - (d) Managing food quantities and qualities on a per-voyage basis;
 - (e) Planning menus using varied food groups;
 - (f) Awareness of the need for planning menus based on weather and work requirements (cold weather may require more calories; hot weather may require additional sodium);

- (g) Awareness of international food availability; and
- (h) Awareness of religious and cultural practices of food preparation.
- (2) Understand employee food safety training.
- (3) Identify protective clothing and equipment.
- (4) Understand and use safe working practices, including, but not limited to—
 - (a) Knowledge and ability to follow accepted safety procedures, safe working habits, and safe operation of food processing equipment in accordance with manufacturer, company, national, and international safety standards;
 - (b) Awareness of potential safety hazards and the necessary appropriate corrective action;
 - (c) Knowledge of allergens and their effects on individuals;
 - (d) Administration of first aid for cuts, burns, and allergies in the Galley, and CPR and the Heimlich maneuver as appropriate; and
 - (e) Preparation and service of food during foul weather conditions.
- (5) Understand and follow proper sanitation procedures, including, but not limited to—
 - (a) Awareness of the necessity for enforcement of personnel hygiene and the dangers of not conforming to sanitation procedures;
 - (b) Knowledge of safe food preparation and service to mitigate the effects of microorganisms, contamination, and food-borne illnesses; and
 - (c) Knowledge and ability to properly maintain food waste disposal areas.
- (6) Be aware of a variety of products and how to cook them in a safe and tasty manner, including, but not limited to
 - (a) Knowledge of, and the ability to select, correct equipment and tools for preparation of different food products;
 - (b) Knowledge of selection and preparation of vegetables and fruits;
 - (c) Knowledge and ability to prepare stocks and soups;
 - (d) Knowledge and ability to prepare sauces and salads;
 - (e) Knowledge and ability to prepare baked products;
 - (f) Knowledge and ability to prepare hot and cold sandwiches; and
 - (g) Knowledge and ability to prepare a variety of meats.

Guidelines for Onboard Complaint Procedures

- 1. <u>Purpose</u>: These guidelines are intended to provide key elements of onboard complaint procedures conforming to the Maritime Labour Convention (MLC), 2006, requirements.
- 2. <u>Applicability</u>: These specific considerations apply to all U.S.-flag vessels to which the MLC applies.
 - a. <u>MLC Requirement</u>: Vessels must have on-board procedures for the fair, effective and expeditious handling of seafarer complaints alleging breaches of the requirements of the MLC, 2006. All seafarers must be provided with a copy of the on-board complaint procedures applicable on the ship. Victimization of seafarers for filing complaints under the MLC, 2006 is prohibited.
 - b. <u>United States Interpretation</u>: There are no U.S. laws or regulations that mirror the requirements of regulation 5.1.5 of the MLC. However, many Collective Bargaining Agreements include procedures seafarers may use to voice complaints on board a vessel. With respect to safety concerns, the Coast Guard, in agreement with the Occupational Health and Safety Administration (OSHA), has authority to protect seafarers from retaliation for filing safety complaints pursuant to 46 USC 2114. Pursuant to its responsibility as a Party to International Labour Organizaton (ILO) Convention 147, the Coast Guard investigates complaints related to alleged violations of that convention. The Coast Guard or a Recognized Classification Society will verify compliance against the applicable standards as published in the MLC.

3. Vessel owners/operators should—

- a. Establish procedures on board to register any seafarer complaints regarding a breach of the requirements of this Convention.
- b. Ensure that the onboard complaint procedures include the right of the seafarer to be accompanied or represented during the complaints procedure, as well as safeguards against the possibility of victimization the seafarer for filing a complaint.
- c. Ensure that all seafarers are provided with a copy of the onboard complaint procedures applicable on the vessel.

4. Onboard Complaint Procedures:

- Notwithstanding procedures listed in an individual seafarer's contract of employment or collective bargaining agreement, the company should establish onboard complaint procedures. The complaint procedures should—
 - (1) Include the contact information for the designated company person who will handle complaints and the contact information for the Coast Guard. In cases where the seafarer is a foreign national, the complaints procedure should include the contact

- information for the competent authority of the seafarer's country of residence.
- (2) Establish the hierarchy for the resolution of onboard complaints. Any seafarer with a complaint should have the ability to have the matter addressed by bringing it to the attention of the proper authority on board. The hierarchy may include: immediate supervisor/superior officer, department head, master, or designated company person.
- (3) Provide for the ability to resolve complaints at the lowest level possible. Only when the matter cannot be resolved to the satisfaction of both parties should it be elevated to the next level. If the complaint cannot be resolved on board, the matter should be referred ashore to the designated company person.
- (4) Include the right of the seafarer to complain directly to the master, the designated company person, or to the Coast Guard.
- (5) Establish the time limit appropriate to the resolution of the complaint at all levels of the hierarchy.
- (6) Include information on the person or persons on board the vessel who can, on a confidential basis, provide seafarers with impartial advice on their complaint and otherwise assist them in following the complaint procedures available to them on board the ship.
- (7) Include the right of the seafarer to be accompanied or represented during the complaint filing procedure.
- (8) Establish the actions to be taken by the personnel involved during the investigation and resolution of the complaint at all levels of the hierarchy.
- (9) Include recordkeeping provisions for all relevant material related to the complaints.
- b. All seafarers should be provided with a copy of the onboard complaint procedures applicable to the vessel.

United States Coast Guard Maritime Labour Convention, 2006 Inspection Report

(This report is provided to document inspection results as required by Standard A5.1.4, paragraph 12 of the Maritime Labour Convention, 2006)

Particulars of the ship:
Name of Ship:
Official Number:
IMO Number:
Date of Inspection:
This report is provided to ensure that—
(a) This ship has been inspected, as far as reasonable and practicable, to all applicable U.S. regulations and standards outlined in the Convention.
(b) The owner/operator has demonstrated to the U.S. Coast Guard that the ship has adequate procedures to comply with the Convention;
(c) The master is familiar with the requirements of the Convention and the responsibilities for their implementation;
(d) Any discrepancies identified during the inspection are documented on Coast Guard form CG-835 and attached to this report; and
(e) As a result of this inspection, a Statement of Voluntary Compliance, Maritime Labour Certificate has been issued.
Deficiencies issued: No Yes (see attached)
Copy provided to: (Printed name of Master/Vessel representative) (Signature of Master/Vessel representative)
Coast Guard Marine Inspector: (Printed name) (Signature)
Issuing Unit name and address:



Commandant United States Coast Guard 2703 Martin Luther King Ave, SE STOP 7501 Washington, DC 20593-7501 Staff Symbol: CG-CVC Phone: (202) 372-1208 Email: CG-CVC-1@uscg.mil

CG-CVC-1@uscg.mil

16713

Attn of:

Reply to U.S. Vessel Inspections

From: F. M. Last, CAPT

Chief, Office of Commercial Vessel

Compliance

<u>To:</u> <u>Master, [Vessel Name]</u>

<u>Subj:</u> <u>DEMONSTRATION OF A FINANCIAL SECURITY SYSTEM UNDER</u>

REGULATIONS 2.5 AND 4.2 OF THE INTERNATIONAL LABOUR

ORGANIZATION (ILO) MARITIME LABOUR CONVENTION (MLC)

1. This document is to confirm that under the existing laws of the United States of America the below vessel is covered by a financial security system substantially equivalent to that required under MLC regulations 2.5 and 4.2.

- 2. The following additional information is provided:
- (a) Name of ship [name of the ship]
- (b) Port of registry [port of registry of the ship]
- (c) Ship call sign [call sign of the ship]
- (d) Ship IMO number [IMO number of the ship]
- (e) The United States Government ensures that shipowners are liable to seafarers for the financial consequences of sickness, injury or death and that there is a financial security system in place for repatriation. See the Statement of Voluntary Compliance-Declaration of Maritime Labour Compliance (SOVC-DMLC) Part I (e) 15, 16 for further information.

(f) Contact Information

- i. <u>For financial security under regulation 2.5 (Repatriation) contact the nearest United</u> States consulate, Phone: 1-888-407-4747 or 1-202-501-4444
- ii. For financial security under regulation 4.2 (Owners Liability) contact the nearest United States Coast Guard Officer in Charge of Marine Inspection. To determine applicable unit visit https://www.uscg.mil/top/units/, noting that outside the United States, the nearest unit may be USCG Activities Europe (Phone: +31-61-297-9335) or USCG Activities Far East (Phone: +81-42-507-6545)
- (g) Name of shipowner [name of the shipowner]
- (h) Period of Validity [period of validity]
- (i) The United States Government confirms that through its laws and domestic regulations, as well as seafarer employment agreements, a seafarer is provided financial security for relief and for the handling of contractual claims.
- 3. Any questions on this matter should be e-mailed to CG-CVC-1@uscg.mil.



Marine Safety Information Bulletin

Commandant
U.S. Coast Guard
Inspections and Compliance Directorate
2703 Martin Luther King Jr Ave SE, STOP 7501
Washington, DC 20593-7501

MSIB Number: 001-17 Date: January 06, 2017 Contact: LT Chris Nichols Phone: (202) 372-1208 E-Mail: CG-CVC-1@uscg.mil

2014 Amendments to the Maritime Labour Convention

1. The 2014 Amendments to the Maritime Labour Convention (MLC) established requirements for shipowners to provide financial security for the repatriation of seafarers (Regulation 2.5.2) and financial security relating to shipowners' liability in cases of a seafarer's injury or death (Regulation 4.2.1). In addition, a "certificate or other documentary evidence" of this required financial security is to be carried on board the vessel. The amendments and associated requirements enter into force on **January 18, 2017**. This bulletin describes how U.S. vessels, through existing national laws and regulations, collective bargaining agreements and established industry practices, conform to the above mentioned MLC provisions and how they will be integrated into the existing voluntary inspection program that was established through the related Navigation and Vessel Inspection Circular (NVIC) No. 02-13. The U.S. conformance measures for these MLC requirements are detailed below:

a) Financial security for repatriation (Regulation 2.5.2)

U.S. law provides for the repatriation of seafarers working aboard such ships at no cost to them in case of illness, injury, or abandonment (including sale of vessel) as per 46 USC §§ 10318(e), 11104 & 11105. In addition, negotiated collective bargaining agreements provide supplementary arrangements concerning repatriation. Owners or operators of U.S. Flag merchant ships are responsible for the repatriation of all seamen separated from their vessels at foreign ports for any reason (ill or injured) including stragglers, except in cases of shipwreck, desertion, or other acts of misconduct by the mariner. In the event that the vessel is unable to repatriate the seafarer, the local U.S. consular officer will arrange the repatriation, with costs to be borne by the U.S. government.

b) Financial security relating to shipowners' liability (Regulation 4.2.1)

The U.S. maintains a comprehensive system of worker protections associated with a shipowner's liability for medical care needs arising from seafarer employment. This consists of statutory laws such as the Jones Act (46 USC § 30104) and the Death on the High Seas Act (46 USC Chapter 303). Additionally, principles of general maritime law such as maintenance, cure and unseaworthiness hold the shipowner liable for seafarers' costs associated with injury, sickness and death in connection with their employment. These protections are broad and well established and include both fault-based and strict liability principles; meaning seafarers may expect coverage even when the cause of their injuries is their own negligence or bad judgment. Additionally, there are extensive U.S. laws that assist all workers with medical expenses and care associated with work related injuries, both immediate and long-term social security schemes.

Lastly, under U.S. law, the vessel itself is considered personified, allowing seafarers to assert a claim against the vessel on which they are employed for recovery of costs associated with injury or sickness. The same applies to seafarers' contractual claims for payment of earned wages and other

liabilities. In such an action against the vessel, it may be arrested and held until such time as the owner/operator provides assurances of an ability to pay the required amounts. Claims by seafarers for wages or personal injury are given a high priority when considering a vessel's potential liability to any party asserting a maritime lien.

2. Demonstrating Compliance

- a) To meet the "documentary evidence" provisions of the new MLC amendments, owners and operators that currently hold a valid MLC Statement of Voluntary Compliance (SOVC-MLC) issued by a Recognized Organization (RO) will automatically and electronically receive a form letter from the Coast Guard's Office of Commercial Vessel Compliance (CG-CVC); see enclosure (1). Following receipt, the letter should be sent to and placed on board the subject vessel(s) no later than January 18, 2017. The letter will remain valid as long as the vessel holds a valid U.S. Certificate of Documentation (COD).
- b) Owners and operators that hold an SOVC-MLC and do not receive a letter from CG-CVC prior to January 18, 2017 should submit a request via e-mail to CG-CVC-1@uscg.mil. The request should include the vessel's Official Number, a copy of the SOVC-MLC and the expiration date of the COD. Owners and operators seeking an initial SOVC-MLC on or after January 18, 2017 should submit a request following this same procedure.
- c) By the first renewal survey after January 18, 2017, RO's will issue a new Declaration of Maritime Labour Compliance (DMLC) Part I, that will include the explanations provided above in the new paragraph 15 (Financial security for repatriation) and in the new paragraph 16 (Financial security relating to shipowners' liability).
- d) By the first renewal survey after January 18, 2017, owners and operators will be expected to update the vessel's DMLC Part II, which is to provide additional details on how they comply with new provisions. These additional details may include appropriate explanations of any collective bargaining agreements, supplementary arrangements or other contractual obligations, and may provide financial security in addition to those provided in U.S. law.
- 3. NVIC 02-13 will be updated (i.e. Change 1) to reflect the new provisions and the voluntary compliance measures.
- 4. Questions regarding these new requirements should be forwarded to the Coast Guard Office of Commercial Vessel Compliance, Domestic Compliance Division (CG-CVC-1) by email at CG-CVC-1@uscg.mil.



Commandant United States Coast Guard

Enclosure(1) to MSIB 001-17

2703 Martin Luther King Ave, SE STOP 7501 Washington, DC 20593-7501 Staff Symbol: CG-CVC Phone: (202) 372-1208 Email: CG-CVC-1@uscg.mil

16713

From: J. F. Williams, CAPT

CG-CVC

Reply to Attn of:

U.S. Vessel Inspections CG-CVC-1@uscg.mil

To: Master, [Vessel Name]

Subj: DOCUMENTARY EVIDENCE OF A FINANCIAL SECURITY SYSTEM UNDER STANDARDS A2.5.2 AND A4.2.1 OF THE INTERNATIONAL LABOUR

ORGANIZATION (ILO) MARITIME LABOUR CONVENTION

1. This document is to confirm that under the existing laws of the United States of America the below vessel is covered by a financial security system substantially equivalent to that required by MLC regulations 2.5.1 and 4.2.1.

- 2. The following additional information is provided:
- (a) Name of ship [name of the ship]
- (b) Port of registry [port of registry of the ship]
- (c) Ship call sign [call sign of the ship]
- (d) Ship IMO number [IMO number of the ship]
- (e) The United States Government ensures that shipowners are liable to seafarers for the financial consequences of sickness, injury or death and that there is a financial security system in place for repatriation. See the Statement of Voluntary Compliance-Declaration of Maritime Labour Compliance (SOVC-DMLC) Part I (e) 15, 16 for further information.
- (f) Contact Information
 - i. For financial security under standard A2.5.2 (Repatriation) contact the nearest United States consulate, Phone: 1-888-407-4747 or 1-202-501-4444
 - ii. For financial security under standard A4.2.5 (Owners Liability) contact the nearest United States Coast Guard Officer in Charge of Mariner Inspection. To determine applicable unit visit https://www.uscg.mil/top/units/, noting that outside the United States, the nearest unit may be USCG Activities Europe (Phone: +31-61-297-9335) or USCG Activities Far East (Phone: +81-42-507-6545)
- (g) Name of shipowner [name of the shipowner]
- (h) Period of Validity While in possession of a valid U.S. Certificate of Documentation (COD)
- (i) The United States Government confirms that through its laws and domestic regulations, as well as seafarer employment agreements, a seafarer is provided financial security for relief and for the handling of contractual claims.
- 3. Any questions on this matter should be e-mailed to CG-CVC-1@uscg.mil.

U.S. Department of **Homeland Security**



Commandant United States Coast Guard

2703 Martin Luther King Jr Ave SE Mail Stop 7509 Washington, DC 20593-7509 Staff Symbol: CG-ENG Phone: (202) 372-1362 Fax: (202) 372-1925

16714 **CG-ENG Policy Letter** No. 01-16 April 29, 2016

B.J. Hawkins, CAP COMDT (CG-ENG)

Distribution

Subj:

PORTABLE ACCOMMODATION MODULE (PAM) GUIDANCE

Ref:

- (a) American Bureau of Shipping (ABS) Guide for Portable Accommodation Modules (May 2014)
- (b) COMDTINST 16000.7B Change 1, Marine Safety Manual, Volume II: Materiel Inspection
- (c) Navigation and Vessel Inspection Circular No. 09-97, Change 1 Guide to Structural Fire Protection
- (d) Marine Safety Center Technical Note 04-95, as amended Lightship Change Determination; Weight-Moment Calculation vs. Deadweight vs. Full Stability Test
- 1. PURPOSE. This policy letter provides guidance on Coast Guard standards for design, plan review, installation, inspection, and documentation of Portable Accommodation Modules (PAM) built for and/or installed on inspected vessels/facilities.
- 2. <u>DIRECTIVES AFFECTED</u>. This policy letter supersedes the use of the Eighth District Interim Recommended Practice for Plan Approval, Certification, and Installation of Accommodation Modules for use on Inspected Vessels (RP 98-01).
- 3. ACTION. Officers in Charge, Marine Inspection (OCMI) should verify that PAMs are reviewed, certified, and installed on inspected vessels/facilities in accordance with this policy. PAM fabricators, Authorized Classification Societies (ACS) and vessel/facility operators should refer to this policy to assist in the design, plan submission, and installation phases. ACSs should use this policy to review and approve the installation of PAMs on vessels enrolled in the ACP, for which the ACS is issuing the relevant SOLAS safety certificates. Supplements should be updated to reflect this policy, to conduct such work.

4. BACKGROUND.

a. The installation of PAMs on inspected vessels and facilities has become more prevalent with the evolution of Outer Continental Shelf (OCS) activities toward deeper waters. While modular units have been used in the offshore industry for many years with a satisfactory safety record, the expanding use of various modules leads to inconsistency among approving offices and introduces the risk of uncertified spaces on otherwise certificated vessels/facilities.

Subj: PORTABLE ACCOMMODATION MODULE (PAM) GUIDANCE

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- b. Under the plan approval and inspection regulations of each certification subchapter in 46 CFR, the Coast Guard is responsible for the construction, arrangement, and equipment of spaces, of which PAMs are a portable version. The various host vessel/facility regulations apply to PAMs. Reference (a) provides a consolidated guide for design, construction, and installation requirements. To aid fabricators, vessel/facility operators, and marine inspectors, this policy allows for the PAM industry to utilize a consolidated set of standards and standardizes processes for Coast Guard oversight of PAM design, construction, and installation.
- 5. <u>POLICY</u>. The following guidance is provided to OCMIs, PAM fabricators, ACSs, and vessel/facility operators in order to ensure the consistent application of standards for Portable Accommodation Modules.
 - a. Applicability.
 - i. The guidance in this policy applies to PAMs that are installed on a host vessel/facility that is certificated by the Coast Guard. For the purpose of this policy, a PAM is defined as any non-integral enclosed space that is installed on a host vessel or facility, and occupied by personnel for berthing, recreational, service, or industrial purposes. This includes sleeping cabins, offices, hospitals, recreational spaces, dining spaces, lavatories, galleys, laundries, laboratories, workshops, wireline units, mudlogger rooms, ROV control rooms, dive control rooms, and any other similar spaces.
 - ii. New PAMS (fabricated after the publication date of this policy) should comply with all of the guidance contained in this policy. Existing PAMs (fabricated or installed on a host vessel or facility prior to the publication of this policy) should comply with paragraphs 5.c (*Installation and Inspection*) and 5.d (*Documentation*) of this policy, but need not comply with paragraph 5.b (*Design and Construction*). Existing PAMs that were not Coast Guard approved prior to this policy should be reviewed by the cognizant OCMI, or ACS for ACP vessels, for compliance with this policy during routine inspections. For both new and existing PAMS, any alterations made to the structure or systems should comply with the design and construction standards listed in this policy.
 - iii. The guidance in this policy generally applies to PAMs that do not exceed length, width, and height dimensions of 46 x 16 x 10 ft, as described in the general applicability of Section 1/5 of reference (a). While this guidance can be used for PAMs that exceed these dimensions and other types of portable modules, such cases must be reviewed by the Marine Safety Center on a case by case basis, and may not be reviewed by an ACS.
 - b. Design and Construction.
 - i. Each PAM will be assigned a design certification that corresponds to the subchapter requirements of the host vessel/facility on which it is intended to be installed; D, I, I-A, L < 36 Offshore Workers (OSWs), L >36 OSWs, O, SOLAS.
 - ii. Each PAM should be fabricated to the design review standards listed in reference (a), hereby referred to as the ABS Guide. While the ABS Guide is voluntary for

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industrial modules, all PAMs, as defined in this policy, should comply with the listed standards. PAMs built to the ABS Guide should also comply with the supplemental design standards listed in enclosure (1).

- iii. PAMs may be built to an alternative standard which provides an equivalent level of safety to the standards listed in this policy. Requests to authorize the use of alternative standards should be submitted to the Marine Safety Center for approval.
- iv. Prior to beginning fabrication or alteration of a PAM, the PAM owner should submit an application for inspection to the cognizant OCMI clearly stating the approval(s) being sought for the PAM (D, I, I-A, L (<36 OSWs or >36 OSWs), O, SOLAS). When multiple subchapters are applicable, the most stringent requirements should be applied.
- v. For new fabrication of a non-classed PAM, construction engineering plans and specifications should be submitted to the Marine Safety Center for approval. If a PAM itself is to be classed, the OCMI may accept an ACS approval for plan review in lieu of Marine Safety Center approval. The ACS approval must be to the standards contained within this policy. Proposals for alterations to existing PAMs should be submitted to the cognizant OCMI for approval. The OCMI in conjunction with the Marine Safety Center will determine the level of plan review for the given proposal. Reference (a) and enclosure (2) contain information regarding plans and data to be submitted.

c. Installation and Inspection.

- i. Prior to installing a PAM on a non-ACP certificated vessel/facility, the operator should submit an application for inspection to the cognizant OCMI clearly stating the purpose, general arrangement, and intended period for which the module is to be on board. Additionally, engineering plans detailing the installation on the host vessel/facility should be submitted to the Marine Safety Center in accordance with Section B of enclosure (2). These installation engineering plans are different than the construction engineering plans discussed in paragraph 5.b.v.
- ii. Prior to installing a PAM on an ACP vessel/facility, the operator should notify the cognizant ACS clearly stating the purpose, general arrangement, and intended period for which the module is to be on board. Additionally, engineering plans detailing the installation on the host vessel/facility should be submitted to the ACS for review and approval. Since the addition or removal of PAMs on vessels/facilities typically has manning implications, the ACS must notify the cognizant OCMI. To prevent unnecessary delays in the PAM installation or amendments to the COI, the operator should notify the cognizant OCMI to address the addition of any personnel and discuss any potential additional requirements due to these changes, such as stability.
- iii. PAM systems such as fire detection, general alarm, public address, and sanitary piping should be integrated into the host vessel/facility systems. Particular attention should be given to the increased electrical loads, deck penetrations, capacity of marine sanitation device, and compatibility of PAM fire detectors with the host vessel/facility main fire detection system. All piping and electrical connections should

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adhere to structural fire protection and watertight boundary penetration requirements of the host vessel/facility. Stairways, ladders, and gratings that are part of the means of escape should be constructed of steel.

- iv. Vessel/facility operators must have an accurate accounting of the stability changes that result from the addition of PAMs. It is important to note that an increase in the number of personnel onboard the vessel could change the damage stability requirements. The vessel owner must meet the applicable damage stability requirements for the total number of people accommodated onboard the vessel. The vessel owner is responsible for accounting for stability changes upon PAM removal, and returning the host vessel to its previous condition. The marine inspector should be aware that the addition and removal of PAMs could have an impact on stability. If the OCMI believes that vessel stability is in doubt, they should contact the Marine Safety Center.
- v. For tonnage measurement purposes, PAMs are portable enclosed spaces (also referred to as temporary deck equipment), and their volumes are subject to inclusion in tonnage. Information on tonnage measurement treatment of such spaces, including provisions for volumetric allowances for PAMs on tonnage certificates, can be found in references (b), (c) and (d). Per 46 CFR 69, the vessel owner is responsible for contacting an authorized measurement organization for a remeasurement determination following PAM installation and removal, except where allowed by a tonnage certificate. Should the measurement organization reissue a tonnage certificate, the OCMI and vessel owner should be aware that different requirements could apply to the vessel based on the reassigned tonnage.
- vi. For removal of a PAM from a non-ACP certificated vessel/facility, the operator should submit an application for inspection to the cognizant OCMI clearly stating the purpose. Additionally, the vessel/facility must be returned to "pre" PAM installation condition which should be identified in previously approved drawings. However, if the vessel/facility is not being returned to "pre installation" condition, all modifications/alterations should be identified, examined and approved as appropriate.
- vii. For removal of a PAM from an ACP vessel/facility, the operator should notify the cognizant ACS clearly stating the purpose. The ACS must notify the cognizant OCMI for attendance purposes to modify and review all issued certificates.
- viii. Inspection of PAMs should be carried out in accordance with the guidance outlined in enclosure (3).

d. Documentation.

i. Each PAM is assigned a Coast Guard Number, and is tracked in the Marine Information for Safety and Law Enforcement (MISLE) database. Refer to Section G.1.K.3 of reference (b) for MISLE data entry guidance.

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- ii. Each PAM should have a placard permanently attached to the module listing approval specifications. Refer to enclosure (4) for additional guidance on documenting PAMS.
- iii. The owner should maintain, for each PAM, a PAM Record that contains all documents pertaining to the design and use of the module. At a minimum, the following documentation should be retained for the life of the PAM, and made available to the marine inspector upon request:
 - 1. General Arrangement Drawing
 - 2. All approved plans for fabrication/alterations
 - 3. Certification approval letter
 - 4. Record of repairs, modifications, and associated documentation
 - 5. Record of installations (vessel/facility name & official number; dates installed & removed)
- iv. Upon removal of the PAM(s) from the host vessel/facility, the host vessel/facility documents, including stability letter, should be updated to reflect the current condition. The PAM removal should be recorded in the MISLE database for the vessel/facility only.
- 6. <u>DISCLAIMER</u>. While the guidance contained in this document may assist the industry, public, Coast Guard, and other Federal and State regulators in applying statutory and regulatory requirements, this policy is not a substitute for applicable legal requirements nor is it a regulation itself. Thus, it is not intended to nor does it impose legally binding requirements on any party outside the Coast Guard.

#

Enclosure: (1) Supplemental Design Standards

(2) Plan Review Guidance

(3) Inspection Guidance

(4) Documentation Guidance

Distribution: HQ Offices

All Area/District (p)
Marine Safety Center

All Sectors/MSUs/MSDs (p)

Authorized Classification Societies

Supplemental Design Standards

The ABS Guide for Portable Accommodation Modules (May 2014), as supplemented below, demonstrates an acceptable level of safety for the design and construction of PAMs for installation on inspected vessels/facilities.

- A. The following occupancy limitation applies:
 - 1. Berthing spaces should comply with the applicable host vessel/facility requirements for accommodation spaces. For offshore supply vessels the occupancy requirements in 46 CFR 127.280 (a)(1) and 46 CFR 127.280(b)(2)(i) apply. For Mobile Offshore Drilling Units (MODU) the requirements in 46 CFR 108.201 applies.
- B. The following supplemental structural fire protection requirement applies:
 - 1. General (ABS Guide 2/5.1) –The Coast Guard accepts compliance with SOLAS Method IC using Coast Guard approved structural fire protection materials tested to the Fire Test Procedures (FTP) Code as equivalent to meeting the CFR requirements in Subpart 92.07 of Subchapters I for cargo ships and Subpart 32.57 of Subchapter D for tank ships. Owners of vessels/facilities intending to classify PAM spaces as low fire risk should ensure fire testing requirements for furnishings are met in accordance with reference (c) and applicable regulations.
 - 2. In cases where a non-ACP vessel is subject to the domestic structural fire protection regulations as well as SOLAS chapter II-2, the applicable criteria are determined based on the type of vessel being considered.
 - 3. PAMs should not contain stairways.
- C. The following supplemental materials of construction requirement applies:
 - 1. Insulating Materials (ABS Guide 2/7.3) For PAMs installed on a host vessel/facility which is required to meet SOLAS, low flame spread characteristics should be in accordance with the FTP Code. For PAMs installed on a host vessel/facility which is not required to meet SOLAS, low flame spread characteristics may meet either the FTP Code or the applicable standards found in 46 CFR.
- D. The following supplemental fire integrity requirements apply:
 - 1. Fire Integrity of External Boundaries (ABS Guide 2/9.1) Exterior boundaries should be steel or equivalent and have a minimum rating of A-0.
 - 2. Fire Integrity of Internal Bulkheads (ABS Guide 2/9.3) Spaces not listed in the ABS Guide should be in accordance with SOLAS II-2 Regulation 9 or applicable structural fire protection requirements for the certification subchapter(s) of the host vessel.
 - 3. PAMs intended to be installed on MODUs or production facilities, should meet the additional design requirements in Sections 2/13.3 and 2/13.5 of reference (a) as applicable.
- E. The following supplemental electrical requirements apply:

- 1. Public Address (PA) (ABS Guide 2/15.5) Loudspeakers should be located to eliminate feedback or other interference which would degrade communication, and they should not have external volume controls or local cutout switches.
- 2. General Alarm (GA) (ABS Guide 2/15.7) Each general emergency alarm signal should be marked "GENERAL ALARM-WHEN EMERGENCY ALARM SOUNDS GO TO YOUR STATION" in red letters at least ½ inch high.
- 3. Emergency Lighting (ABS Guide 2/15.11) Where emergency lighting is supplied by the host vessel/facility emergency power distribution system, the emergency lighting feeder should be separated as widely as practicable from any general lighting feeder supplying the PAM. Emergency lighting should provide illumination for the same period required for the host vessel/facility.
- 4. Refrigerated Spaces Locked-in Alarm (ABS Guide 2/15.13) The alarm activator should be in the refrigerated space at its exit. If there is a common audible signal for more than one lockable refrigerated space, there should be an annunciator for locating the space from which the signal was initiated.
- 5. Fire Detection and Alarm System (ABS Guide 2/15.15) Each alarm annunciator, fire detector, test station, manual station, and vibrating bell should be approved under 46 CFR 161.002.
- 6. Ventilation (ABS Guide 2/15.17) Each ventilation stop station should be marked and protected against accidental activation. The stop station should have a nameplate that identifies the systems controlled and the stop position of the switch clearly identified. The ventilation stop station should be arranged so that damage to the switch or cable automatically stops the equipment controlled.
- 7. Hazardous Areas (ABS Guide 2/15.19) Electrical Installations on PAMs installed in hazardous areas should comply with the applicable host vessel/facility regulations for hazardous locations. This includes, but is not limited to, industrial modules, such as mudlogger rooms and ROV control rooms.

Plan Review Guidance

- A. Module Review. A complete plan review of the module will cover the following aspects:
 - 1. Materials: Where required by the regulations, all materials used in the construction of PAMs must be Coast Guard approved. Certificate numbers for these materials should be clearly listed on the plans.
 - 2. General Arrangement: Where required by the regulations, spaces inside a PAM must be arranged using the standards that would be applied to similar integral spaces on a host vessel/facility. Plans should clearly show details of accommodation spaces (occupancy, floor area, lockers, etc.), means of escape, ventilation, etc.
 - 3. Structure: All structures will generally be reviewed to the guidance provided in Section 2/23 of reference (a), with due consideration to the intended usage and service loads. Alternatively, submitters may submit calculations based on fundamental principles, or other recognized standards, to demonstrate capabilities of their proposed designs.
 - 4. Structural Fire Protection (SFP): All exterior boundaries should have a minimum fire rating of A-0. To preclude any potential limitations on host vessel/facility applications, an A-60 exterior boundary is recommended. Reference (c) provides applicable requirements and guidelines. Plans should clearly indicate the fire rating of each boundary. Adequate levels of construction details should be shown to permit complete review.
 - 5. Machinery and Electrical: All machinery and electrical systems should comply with the requirements specified in Sections 2 and 4 of reference (a) as well as supplemental requirements listed in enclosure (1) of this policy.
 - 6. Classed Modules: Owners of PAMs that will be classed by an Authorized Classification Society should use this Module Review guidance to pursue OCMI acceptance in lieu of MSC approval, during plan review.
- B. <u>Installation Review</u>. A complete plan review of the installation of a PAM on a host vessel/facility will cover the following aspects:
 - 1. General Arrangement: Plans should clearly show location on the host vessel/facility where the PAM will be installed, details of the accommodation spaces (sizes, occupancy, lockers, etc.), means of escape, guard rails, life saving and fire fighting appliances, etc. Ventilation should be arranged so that intakes are widely separated from any exhaust or hazardous location.
 - 2. Structure: The structural review of the installation will generally be in accordance with Section 4/9 and 4/13 of reference (a). Structural design based on other recognized standards, as well as first principles will be accepted, with due consideration to the intended usage as well as service loads.

- 3. Structural Fire Protection (SFP): All exterior boundaries must have a minimum fire rating of A-0. To preclude any potential limitations on host vessel/facility applications, an A-60 exterior boundary is recommended. Reference (a), as modified by enclosure (1) of this policy letter, and reference (c) provide applicable requirements and guidelines. Plans should clearly indicate the fire rating of each boundary. Plans for PAM installations on MODUs or production facilities should demonstrate compliance with the requirements of 2/13.3 and 2/13.5 of reference (a) as applicable. Adequate levels of construction details should be shown to permit complete review.
- 4. Machinery and Electrical: All machinery and electrical system installations should comply with the requirements specified in Section 4 of reference (a) as well as supplemental requirements listed in paragraph 5.b of this policy.
- 5. Stability: As required by the regulations, operators of the host vessel or facility must have an accurate account of the affects on stability due to installation of PAMs. The operator may choose to account for the PAMs as deck cargo in accordance with the approved stability letter. If this option is exercised, the weight and center of gravity of all modules, along with all appurtenances, should be verified to the satisfaction of the OCMI before installation. If the weight or center of gravity of the PAMs or its appurtenances cannot be accurately determined, the entire installation will be considered part of lightship and addressed in accordance with reference (d). It should be noted that the number of additional personnel accommodated in the PAMs may affect stability requirements, such as damage stability and survivability criteria, for the host vessel. For stability purposes, where actual VCG is not available, the PAM VCG should be assumed to be ½ its height.
- 6. Securing: Securing of the modules to the deck should be in accordance with the requirements of Section 4/11 of reference (a).
- 7. Authorized Classification Societies should use this installation review guidance to review and approve the installation of PAMs on vessels enrolled in the Alternate Compliance Program, for which the Authorized Classification Society is issuing the relevant SOLAS safety certificates.

Inspection Guidance

The guidance in this enclosure is intended for OCMIs, marine inspectors, and ACS surveyors. Procedures for initial fabrication, installation on a host vessel/facility, recurring inspections, and PAM maintenance/repair/alteration are outlined below.

- A. <u>Initial Fabrication</u>. The initial fabrication of each PAM shall be provided with the oversight necessary to ensure the PAM is fabricated, outfitted, and examined for compliance with approved engineering plans. The OCMI has the discretion to vary inspection oversight or perform spot checks as needed during the construction of several units under a single preapproved plan based on unit workload and prior working relationship with fabricator.
 - 1. An initial meeting with the Fabricator and/or ACS surveyor should be scheduled to address the expected timeline to delivery, and the expectations for fabrication and inspection (e.g., established call-outs).
 - 2. The following are key inspection areas that should be targeted:
 - a. Structure scantlings, welding, dimensions, and testing
 - b. Structural Fire Protection material certificates, application, and verification
 - c. Electrical approved material, termination/attachment, alarm systems, and emergency lighting
 - d. Piping approved material, testing, and hotel service attachments
 - e. Machinery approved material, safe guards, and installation
 - f. Fire Safety approved extinguisher installation, manual call points, and inspection of fixed extinguishing system if fitted
 - g. Ventilation verify closure
 - h. Weight certify module final weight
 - i. Securing Arrangement standards for attachment, ISO connection or D-ring
 - j. Data Plate verification and stamping

B. Installation on Host Vessel/Facility.

- 1. An owner or operator that requests PAM installation shall make notifications in accordance with the inspection regulations for the vessel/facility and paragraph 5.c.i of this policy. The notification typically includes a full description (i.e. the placard information at minimum) of the PAM(s) to be installed and PAM identification by its issued Coast Guard number. This notification includes a General Arrangement drawing that identifies the proposed physical location of the PAM(s) aboard the vessel/facility as well as any nearby machinery, tanks, hazardous locations, etc. This drawing should identify each PAM when multiple units are to be installed, which should include any stacking arrangements.
- 2. An initial meeting should be held with the host owner/operator and classification society to plan the following considerations for inspection during installation:
 - a. Expected timeline for installation
 - b. Communicate responsibilities, expectations, and method of communication throughout installation
 - c. Key inspection/survey attendance requirements
 - i. Location/arrangement of PAM as identified in approved plans

- ii. Securing arrangement as identified in cargo securing manual or approved securing arrangement drawing
- iii. Examination of all tie-in items (e.g. piping, electrical)
- iv. Operational tests (e.g. alarms, public address system, fire safety systems)
- v. Examination of escapes
- vi. Examination of firefighting equipment
- vii. Examination of lifesaving appliance installation (if needed)
- viii. Examination of lifesaving equipment
- 3. To verify compliance with the integration standards listed in paragraph 5.c.iii of this policy, the marine inspector shall review approved plans to ensure proper placement of the PAM and connection to the vessel/facility systems. The supply circuit of the host vessel/facility should have sufficient capacity to safely handle the load of the PAM(s). The marine inspector should determine the acceptability of sanitary systems by comparing them to the host vessel/facility waste processing capabilities.
- 4. The Fire and Safety Plans required by host vessel/facility operations regulations should be updated to reflect the additional safety equipment associated with PAM installation, and be posted in a conspicuous location inside the PAM. The means of escape and muster stations shall be examined for compliance with host vessel/facility requirements, with special attention being given to multiple PAM installations.
- 5. To verify compliance with the stability standards listed in paragraph 5.c.iv of this policy, the marine inspector shall confirm that the approved stability letter or booklet allows for changes resulting from PAM installation. The marine inspector should verify that the vessel Master has accounted for the PAM with regards to vessel stability. If the approved stability letter or booklet does not provide sufficient detail to evaluate the allowance of PAM, the stability approving organization should evaluate the impact of the PAM installation on vessel stability. The marine inspector shall be aware that addition and removal of PAMs could have an impact on stability. If the marine inspector has questions, he or she should contact the Marine Safety Center or the ACS.
- 6. The marine inspector shall be aware that addition and removal of PAMs could have an impact on assigned vessel tonnages, per paragraph 5.c.v of this policy. If the marine inspector has questions, he or she should contact the Marine Safety Center which administers the U.S. Tonnage Measurement Program.
- 7. The marine inspector shall verify that the PAM(s) are safely secured in accordance with the approved securing arrangement drawing, the host vessel Cargo Securing Manual, the ABS Guide and/or Classification Rules, as applicable.
- C. <u>Recurring Inspections</u>. When a PAM is installed on a vessel/facility, examination of the following items is required during scheduled and in-service inspections:
 - 1. Additional items specified on the Amended COI or Temporary COI
 - 2. Ensure PAM is being utilized as intended
 - 3. Visually examine the installation for wastage, damage, and alteration
 - 4. Ensure that the installation meets all applicable requirements
 - 5. Ensure adequacy of all emergency alarms, public address system, fire and safety equipment, and emergency lighting

- 6. Verify that all means of escape are clear and operable
- 7. Verify condition of all connections (e.g. wiring, piping, securing arrangements)
- 8. Carefully examine all exterior and interior portions to determine continued serviceability

Note: Recurring inspections are not required for PAMs not installed on a host vessel/facility.

D. Maintenance, Repair, or Alteration.

- 1. All PAM(s) should be maintained in compliance with applicable regulations and standards. To accomplish this, PAM(s) will require routine maintenance both while installed and while not installed.
- 2. Any modification, alteration or repairs should be communicated to the cognizant OCMI in accordance with paragraph 5.b.iv of this policy. The modification, alteration or repair should be approved prior to commencing any work. When the local OCMI deems necessary, these modifications, alterations and repairs shall be inspected by a marine inspector. If repairs are in kind, the original drawings submitted and approved should be provided to the attending marine inspector. Any test or inspection required by the marine inspector during this should be agreed upon and acceptability of these tests resides with the marine inspector.
- 3. PAM(s) installed for extended periods may suffer wastage. Maintenance needed to ensure habitability, structural integrity, and integrity of structural fire protection boundaries should be considered. Depending upon design and scantlings, allowable wastage may be reduced and shall be carefully considered. The utilization of approved non-destructive testing may be required in determining acceptability for continued use.
- 4. PAM(s) that require significant repairs shall be evaluated carefully to the approved plans. The alterations or replacement of furnishings can significantly impact that acceptability of the PAM(s) due to increased Fire Rating (see Sections 2.8 2.10 of reference (c)).

E. Existing PAMs not in Compliance with this Policy.

- 1. All existing PAMs installed on host vessels/facilities are authorized to remain in service until a marine inspector deems them unserviceable.
- 2. Marine inspectors shall ensure that existing PAMs installed on certificated vessels/facilities are documented in accordance with paragraph 5.d of this policy at the first scheduled inspection after publication of this policy.
- 3. Repairs or alterations made to existing PAMs should be made in accordance with paragraphs 5.b through 5.d of this policy.

Documentation Guidance

The guidance in this enclosure is intended solely for marine inspectors and Marine Safety Center engineers. Procedures for documenting Coast Guard Numbers, plan approvals, data placard, and PAM letters are outlined below.

- A. <u>Creating a Coast Guard (CG) Number</u>. The process to generate a CG number within MISLE is the first step to identify a PAM that does not already exist. A CG number ensures that all records associated with a PAM are tracked and stored in one location, and also provides industry access via the U.S. Coast Guard Maritime Information Exchange (Port State Information Exchange). The following steps should be used to create a PAM profile with a CG number:
- 1. Navigate to the MISLE Homepage and log-in as normal.
- 2. Navigate to MISLE Vessels function button.
- 3. Select Vessel in the Navigation Pane to access Search Workflow.
- 4. Fill in any field and then Search MISLE to ensure PAM does not already exist.
- 5. Provided the Search yielded no results, select the "New" toolbar button to open the Create Vessel Workflow.
- 6. Required Fields are identified with red asterisks' (*) and should be filled in to create the PAM. Both General Information and Identification Workflows have required information fields that must be populated.
- 7. Select General Information Workflow: The identification (Name) should be clear and detailed. It is recommended that the PAM be identified by its dimensions (i.e. 40'x15'6'x10'), primary use (galley, berthing, office, recreation, lab, etc.), and manufacturer serial number.
- 8. Identify the Flag State of the PAM. If the Flag is U.S., click the icon of the U.S. Flag.
- 9. Class Type should be set as Miscellaneous Vessel.
- 10. Type should be set as Living Quarters.
- 11. Subtype should be set as General.
- 12. Select Identifications Workflow: Select the Identification Type by activating the drop down menu and select CG#. The CG Number will now be auto populated with <Auto Generated> which will select the next sequential number from the system.
- 13. Select Add Identification button for MISLE to populate the CG Number
- 14. No other fields need be populated to create the PAM in MISLE. Create the PAM by clicking the "Save" toolbar button.
- 15. Record the Auto Generated CG# and proceed to Create Inspection Activity for the construction oversight of the PAM or to document the PAM in MISLE
- B. <u>Filing of Plan Approvals</u>. All Plan Review documentation from the Marine Safety Center, Classification Societies, and OCMIs shall be entered, tracked, and managed in the MISLE Activity for the construction and installation of the PAM. These documents should be identified as permanent documents to ensure long term tracking and compliance.
- C. <u>Data Placard</u>. The data placard specified in paragraph 5.d.ii of this policy should contain the following information:
 - 1. Type (see primary use as determined in A.6 of this enclosure)
 - 2. Manufacturer serial number
 - 3. CG number

- 4. Approved use (D, I, I-A, L (<36 OSWs or >36 OSWs), O, SOLAS. Include all subchapters and international standards for which the PAM is approved. Example: "Approved for use on I, I-A, and SOLAS")
- 5. Gross Weight short tons
- 6. Volumetric Capacity cubic feet
- 7. Stacking allowance (Example: "Approved for stacking up to and including 3 high")
- 8. Electrical Load (normal/emergency)
- 9. Any issued restrictions
- 10. Allowance for hazardous location installation
- 11. Blast ratings if built to blast resistance criteria

D. Issuance of Documentation for PAM.

- 1. Acknowledgement of PAM Submission- The OCMI that receives proper notification from the designer, fabricator, or owner, shall issue a letter that identifies the PAM by Coast Guard number and expectations for documentation during plan review and inspection. Refer to Appendix A of this enclosure for an example of this initial letter.
- 2. Fabrication- After satisfactory fabrication oversight has been completed, the Coast Guard office shall issue an approval letter to the PAM(s) owner. Refer to Appendix B of this enclosure for an example of this approval letter. The letter shall contain the following information:
 - a. Identify the PAM(s) Owner
 - b. Identify each PAM by name and CG Number
 - c. Identify allowable installation locations
 - d. Reference all plan approval letters
- 3. Installation- Once the PAM(s) has been installed and examined, a Temporary Certification of Inspection (COI) or an Amendment to the COI shall be issued to the host vessel/facility. The Certificate shall include the following information:
 - e. Identify the PAM(s) by Coast Guard number
 - f. Any additional portable firefighting equipment
 - g. Any additional lifesaving appliances
 - h. Any additional personal lifesaving equipment
 - i. Any limitations in route and operating conditions
 - j. Any needed changes in manning (e.g. additional lifeboatmen needed to evacuate additional persons)
- 4. Recommended wording for COI Amendment USCG APPROVED MODULES (insert CG#(s) of all units installed) INSTALLED (insert date). VESSEL STABILITY AND TONNAGE HAVE BEEN VERIFIED. ADDITIONAL LIFE SAVING AND FIREFIGHTING EQUIPMENT AND INSTALLATIONS SHALL REMAIN ONBOARD UNTIL PROPER REMOVAL OF THESE MODULES ARE VERIFIED BY AN ATTENDING MARINE INSPECTOR.
- 5. Recurring Inspections for Installed PAMs- No documentation will be issued to PAMs installed on host vessels/facilities. The PAM is considered as part of the vessel/facility, and inspection results are assigned to the host.

APPENDIX A



Officer in Charge, Marine Inspection By direction United States Coast Guard Unit Name XXXXXXXXXXXX XXXXXXXXXXXX Phone: (XXX) XXX-XXXX Fax: (XXX) XXX-XXXX

16711 *Date*

PAM Designer/Fabricator/Owner Attn: POC Name Address

POC Name:

To eliminate confusion on this project, please inform all parties submitting documentation, plans, plan review comments, and any other correspondence to use the module's Coast Guard Number (*CGXXXXXXX*). All correspondence submitted to Classification Society (name the Class Society specifically), Coast Guard Marine Safety Center, *XXXXXXXXXX* (identify any and all modules impacted), or any other Coast Guard office should reference this module by its Coast Guard Number. All correspondence regarding the design, fabrication, and inspection of this module shall be forwarded to this office for inclusion in the module's MISLE documentation record. Failure to comply may result in the delayed ability to utilize this module and cause the loss of critical historical information gained during the design, fabrication, and inspection of the unit.

If you have any questions concerning this matter, please contact name of the Chief of Inspections with phone number and email or name of the attending Marine Inspector with phone number and email.

Sincerely,

XXXXXXXXXXX XXXXXXXXXX Officer in Charge, Marine Inspection By direction

APPENDIX B



Officer in Charge, Marine Inspection By direction United States Coast Guard *Unit Name*

16711 *Date*

Company Name Attn: POC Name Address

Subj: PORTABLE ACCOMMODATION MODULE APPROVAL

Name issued in MISLE, CG # (if more than 1 module, list all modules)
Installation on Vessels Certificated for 46 CFR Subchapters I, I-A, L, and SOLAS
Input Hazardous location allowance if any (e.g. Class I Division II Locations)

Ref: (a) List each Marine Safety Center Plan Approval letter with serial number

POC Name:

The subject module(s) was inspected to plans approved by the United States Coast Guard Marine Safety Center, references (a) through (?). The module is approved for installation in exposed/protected locations.

Each module shall be capable of being integrated with the host vessel or facility systems (e,g. fire detection, general alarm, public address, electrical, and sanitary). All penetrations must maintain the structural integrity and fire protection rating of the module.

Additional plan approval is required for this module to be installed on a certificated vessel or facility. Plans for alterations to this module must be submitted to the cognizant Officer in Charge, Marine Inspection prior to carrying out the alterations.

Please retain this approval, in addition to the referenced plan approval letters as a part of your Portable Accommodation Module Record. If you have any questions concerning the approved module(s), please contact name of the Chief of Inspections with phone number and email or name of the attending Marine Inspector with phone number and email.

Sincerely,



Commander
U. S. Coast Guard
Eighth Coast Guard District

500 Poydras Street New Orleans, LA 70130-3310 Staff Symbol: (dpi) Phone: (504) 671-2105 Fax: (504) 671-2169

16711 D8(dp) Policy Ltr 01-2017

MEMORANDUM

Thomas J. Kaminski 01Sep2017

From: T. J. KAMINSKI, CAPT

CGD EIGHT (dp)

To: Distribution

Subj: TEMPORARY EMERGENCY BERTHING VESSELS

Ref: (a) 46 U. S. Code § 2101(5)(a)

(b) 46 CFR 15 – Manning Requirements

(c) 46 CFR Subchapter C – Uninspected Vessels

- 1. **PURPOSE.** To provide Eighth District OCMIs guidance when determining suitability of vessels to be used as Temporary Emergency Berthing Vessels for response personnel following natural and man-made disasters. This policy is not intended for berthing displaced citizens aboard temporary emergency berthing vessels.
- 2. **BACKGROUND.** Gulf Coast disasters, natural and man-made, often create a need for vessels to serve as temporary emergency berthing to support response personnel during recovery efforts. These guidelines are provided in order to promote a satisfactory level of safety for personnel berthed on temporary emergency berthing vessels. OCMIs are encouraged to apply these guidelines when a vessel will be used and consideration is received for the berthing of individuals on board. This policy shall only be used when disaster response and recovery efforts create accommodation shortages for response personnel, or when responder proximity to the response or recovery site is necessary for effective operations.
- 3. <u>VESSEL ACTION.</u> Each vessel owner or representative submitting their vessel for consideration as a temporary emergency berthing vessel shall contact the cognizant U.S. Coast Guard Officer in Charge, Marine Inspection (OCMI) and submit an application for examination. The types of application for examination are detailed as follows:
 - a. U.S. flagged vessels with a current COI, including Subchapter T, K, and H vessels, shall submit a completed Coast Guard form CG-950, Application for Excursion Permit.

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¹ In accordance with reference (a), consideration means an economic benefit, inducement, right, or profit including pecuniary payment accruing to an individual, person, or entity, but not including a voluntary sharing of the actual expenses of the voyage, by monetary contribution or donation of fuel, food, beverage, or other supplies.

- b. U.S. flagged vessels with a current COI, including Subchapter I and L vessels, shall submit a completed Coast Guard form CG-3752, Application for Inspection of U.S. Vessel.
- c. Domestic uninspected commercial vessels, or U.S. flagged vessels with expired COIs, shall submit a completed Coast Guard form CG-3752, Application for Inspection of U.S. Vessel.
- d. Each application for examination will addresses the following items:
 - 1. Physical location of the berthing accommodations aboard the vessel and securing arrangements
 - 2. Physical location of vessel and mooring arrangements
 - 3. Means of escape from accommodation spaces and vessel
 - 4. Lifesaving arrangements
 - 5. Fire fighting arrangements
 - 6. Electrical and piping arrangements
 - 7. Sanitary arrangements
 - 8. Galley/Cooking arrangements
- 4. <u>OCMI APPROVAL.</u> Once the OCMI receives the completed application, a marine inspector will conduct an on-site safety verification examination. If the vessel satisfactorily passes the examination, the OCMI will either issue Coast Guard Form CG-949, Permission to Carry Excursion Party to certificated Subchapter T, K, and H vessels; an amended COI for Subchapter I and L vessels; or a letter of approval (LOA) to uninspected commercial vessels for 60 days. If the vessel owner or representative applies for an extension, a reexamination may be required after 60 days in order to verify the condition of the vessel. A copy of the excursion permit, amended COI, or LOA must be posted near the vessel accesses at all times.

5. **GUIDELINES.**

- a. **Manning Standards.** In accordance with manning requirements prescribed in reference (b), the OCMI will consider requests to reduce required manning standards to allow for berthing of additional personnel on a case-by-case basis.
- b. **U.S. Vessels with valid COIs.** For U.S. flagged vessels that hold a valid COI which authorizes passengers or the carriage of persons in addition to the crew, there is no additional authorization required to berth personnel up to the number of persons permitted on the COI.
- c. U.S. Vessels with expired COIs. For U.S. flagged vessels previously certificated to carry passengers or persons in addition to the crew, the following systems and equipment must be installed and in working order in accordance with regulations applicable to the vessel's type and service, and be verified by the OCMI prior to authorizing personnel berthing up to the same number of persons permitted on the most recent COI:

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- 1. Fire protection equipment (fixed and portable)
- 2. Lifesaving equipment
- 3. Means of escape from accommodation areas and the dock
- 4. Passenger accommodations
- 5. Pollution prevention (including sanitary system)
- 6. Gangway arrangements
- 7. Dock lighting and escape arrangements
- 8. Vessel security
- 9. Machinery intended for use while passengers are embarked
- d. **Domestic Uninspected Vessels.** All uninspected vessels, as defined by 46 CFR 24.10-1, shall meet all applicable sections of reference (c). In addition, all uninspected vessels must meet the following items to the satisfaction of the OCMI. This list includes specific provisions of Subchapter T; however, based on vessel type, size and total number of response personnel being accommodated, additional items from other subchapters may be required based on the individual circumstances found during inspection. Subchapter H cites provided within parenthesis.
 - 1. **Mooring.** In accordance with 46 CFR 184.300 (46 CFR 77.07-5), each vessel shall be fitted with ground tackle and mooring lines necessary for the vessel to be safely moored to a shore side facility. Each temporary emergency berthing vessel is prohibited from getting underway with passengers. Vessels shall not be anchored.
 - 2. **Navigation Safety.** In accordance with Navigation Rules, International Inland, COMDTINST M16672.2(series), each vessel shall display lighting applicable to the vessel's type and operation.
 - 3. **Space requirements.** In accordance with 46 CFR 177.800 and 46 CFR 177.810 (46 CFR 72.20), all passenger accommodations must be arranged and equipped to provide for the safety of the passenger. Additionally, a minimum of 30 square feet should be provided for each person berthed on the vessel.
 - 4. **Means of Escape.** In accordance with 46 CFR 177.500 (46 CFR 72.10-5), there shall be at least two safe, clear, and protected means of escape provided from any berthing area or accommodation areas to a shore side location clear of potential fire and flooding events.
 - 5. **Manned watch.** In accordance with 46 CFR 185.410 and 46 CFR 185.420 (46 CFR 78.30-15), day and night watch personnel shall be trained in and demonstrate the skills necessary to recognize and address potential emergent situations (i.e. fire, flooding, security, etc.). The uniform of these watch personnel shall be conspicuously different from other persons so as to be readily distinguished. The watch personnel shall have in their possession at all times a means to communicate with personnel ashore (and or standby vessels).

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- 6. **General Alarm.** In accordance with 46 CFR 183.550 (46 CFR 77.05-1), each vessel must have a way to clearly alert all personnel onboard in a timely manner.
- 7. **Communications Plan.** In accordance with 46 CFR 185.510, each vessel shall have a communications plan which addresses appropriate port personnel and local fire/emergency service contacts in case of an emergency. The watch personnel shall have a means to be able to contact these emergency contacts at all times.
- 8. **Fire safety.** In accordance with 46 CFR 181.400(c) (46 CFR 76.05-1), all accommodation spaces shall have an installed and operational smoke detector or a smoke actuated fire detecting unit.
- 9. **Generators and flammable materials.** In accordance with 46 CFR 177.405(c), generators and any spark producing device should be located as far away as practicable from accommodation spaces, especially ventilation intakes. Other flammable materials, such as fuel for portable cooking equipment shall be safely stored as far away as practicable from accommodation spaces and running machinery. In accordance with 46 CFR 181.500(c), A B-V type semi-portable fire extinguisher shall be required where there is no fire pump on the temporary emergency berthing vessel.
- 10. **Hazardous Ships' Stores.** In accordance with 46 CFR 147, all hazardous materials intended for stowage as ships' stores shall meet requirements for the labeling, stowage, and use of those materials.
- 11. **Galleys/Cooking equipment.** Galleys, if equipped, must meet the requirements of 46 CFR 72.05-50(h) and 46 CFR 181.500(a) (46 CFR 76.50-10). Portable cooking equipment (i.e., propane grills, camp stoves, etc.) shall be located as far as practicable from berthing locations. Deep fat fryers shall be fitted with a grease extraction hood and a chemical fire extinguishing system that meets NFPA 17 / 17a (see 46 CFR 181.400(d), 181.425). The immediate vicinity of a deep fat fryer shall be kept free of combustible materials (cloth or paper towels, cardboard, etc).
- 12. **Fire fighting.** In accordance with 46 CFR 181.500(a) (46 CFR 76.50-10), there shall be at least one Coast Guard approved portable fire extinguisher for each accommodation/berthing space onboard the vessel and additional fire protection around each generator and fuel tank.
- 13. **Lifesaving.** In accordance with 46 CFR 180.70 and 46 CFR 180.71 (46 CFR 77.06-1), each vessel shall provide a Coast Guard approved life preserver with light and whistle for each person carried and ring buoys as outlined below.
 - a. Life preservers shall be properly distributed throughout the berthing spaces for each person. Work vests are not considered approved life preservers.

- b. Ring buoys shall be evenly distributed throughout the weather deck. Vessels under 196 feet in length must carry at least four (04) life buoys, two (02) of which must have lines and self igniting lights attached. Vessels over 196 feet in length must carry at least eight (08) life buoys, four (04) of which must have lines and self igniting lights attached.
- 14. **Grey and Black Water pollution prevention.** Zero discharge of grey or black water is authorized without a state permit. All vessels must maintain a grey/black water pollution prevention plan and in accordance with 33 CFR 159, be equipped to handle, store and properly dispose of any sewage and refuse that is collected on board.
- 15. **Stability.** In accordance with 46 CFR 178.310 (46 CFR 72.30-1), due consideration should be given to loss of stability due to topside loading. A letter from a professional naval architect or marine engineer attesting to the stability of the vessel may be required prior to use of the vessel for temporary emergency berthing.
- 16. **Handrails.** In accordance with 46 CFR 177.900 (46 CFR 72.40), all vessels shall have guard rails, bulwarks, or some other fall prevention measures installed on all weather decks and gangways.
- 17. **Safety Orientation.** In accordance with 46 CFR 185.506, all personnel on board are required to receive a safety orientation of the vessel within 24 hours of reporting aboard, including means of notifying the manned watch in case of an emergency, knowledge of activating the general alarms, location of life saving appliances, and knowledge of egress routes.
- e. Inspected Vessels which want to increase the total number of persons allowed in addition to the crew. All inspected vessels that intend to install additional berthing spaces on the vessels, must meet the following items to the satisfaction of the OCMI.
 - 1. **Portable Accommodation Modules (PAM).** All PAMs shall be installed and examined in accordance with CG-ENG Policy Letter No. 01-16 Portable Accommodation Module Guidance. (Enclosure (2))
- 6. **POINT OF CONTACT.** Questions concerning this policy guidance should be referred to the Eighth Coast Guard District (dpi) at (504) 671-2105.

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Encl: (1) CG-ENG Policy Letter No. 01-16 – Portable Accommodation Module Guidance

Dist: Eighth District Sectors, MSUs and MSDs

Copy: Commandant (CG-CVC-1) Atlantic Area (LANT-54)