From: Chief, Marchaet Vessel Inspection Division

To: Commandent

Vie: Chief, Office of Jerchant Marine Safety

Subj: Marina Rourd of Investigation; collision involving ANGUINA, SS R' BR L' LIKS and F.L. H'Y'S, 2000 feet west of Sussit Bridge, Chespeaks and Delaware Canal, 15 May 1952, with loss of life

1. Pursuant to the provisions of Title 46 C.F.R. Part 136, the record of the Marine Board convened to investigate subject casualty, together with its Findings of Fact, Conclusions and Recommendations, has been reviewed and is forwarded herewith.

Shortly before mianight, 14 May 1952, the SS BA BARA LYK'S, a cargo vessel of 6,108 g.t., partially loaded, was proceeding easterly in the C & D Canel with a fair tide, and the MV F.L. H/YES, a tanker of 1,103, g.t., fully loaded with gasoline, was proceeding westerly in said Canal against the current. The F. L. HAYES after passing through the Pennsylvania Kailroad Gridge pulled over to the north bank on her own right-hand side and grounded for the purpose of permitting the oncoming BARBARA LYKS, proceeding on a fair tide, to safely pass. In approaching the F.L. HIYES, the BARB A LYKES became unmanageable and while passing, lightly touched the F.L. HAYES, following which the tanker exploded and the gasoline spilled on the water in the vicinity of the collision and became ignited. The 86 ANGaLINA, a dry cargo vessel of 7,176 g.t., loaded with general cargo, was proceeding sesterly close astern of the BARBARA LYKES and after the collision she passed the tanker and through the flames in the Canal. After pas ing through the flames the fires on board were successfully extinguished. The weather was fine and clear with an easterly tide running at a velocity of shout two to three knots. As a result of this casualty, the estimated loss to the F.L. HAYES was \$1,000,000 and to her cargo \$66,000, to the SS ANDLILINA \$22,250, and to the BARBARA LYKES none. Canal was closed to nevigation and the following four crew members on board the F.L. H'T'S lost their lives:

> George Certer, 2nd Mate Michard Oakes, 1st Assistant Engineer Whelan C. Ellis, 2nd Assistant Engineer Ole A. Lende, Deck Hand

- 3. The Board made the following Findings of Fact:
 - involved in a collision in the Chesapeake & Delaware Canal, at a point just east of Canal Light #30, at about 0013EDST on 15 May, 1952. As a result of the collision, the HAYES' side was punctured, permitting high test gasoline in her cargo to spill into the canal, a circumstance which resulted in fire and explosion about three or four minutes later. Shortly after the HAYES exploded, the SS AND-LIMA passed through the area of burning gasoline and she sustained fire damage to her rigging and gear above decks. Four crew members of the WYES are missing and presumed dead, and those who survived sustained injury of varying extent, none seriously. Two crew members of the AND-LIMA also sustained injury while fighting fire, but neither of these cases were serious. None of the crew of the BANDARA LYKES were hurt and the damage to her hull consisted of a slight ecoring of her hull plating in the way of the port bow.
 - "2. The missing and presumed dead from the HAYES:

. 2nd Mate
., lst Asst. Engineer
, 2nd Asst. Engineer
, Deck Hand

- m3. After the HAYES, a burning wreck, had been abandoned by her crew, she drifted with the tide in the canal, finally grounding on the south bank about 1/2 mile west of the Pennsylvania Railroad Bridge, her bow on the bank and her after part submerged. She burned for about three weeks and is presumed a total loss.
- "4. The M/V F. L. HAYES, official No. 249281, is a diesel driven tank-type vessel of 1,103 gross tons, 1,200 h.p., 240.8' long, built of steel at Brooklyn, N.Y. in 1946. She is certificated for the coastwise trade and is owned and operated by the Tank Barge Hygrade Company, Inc., of 500 5th Avenue, New York City. At the time of the disaster she was under the command of Master's Ideense No. Of the was acting under the authority of his Coast Guard license as master and pilot. Captain validated Merchant Mariner's Document was lost in the fire and he did not remember the number.

vessel of the C-2 type, 6,108 gross tons, 438.9' long, 6,000 h.p., turbine-driven, built at Oakland, California in 1944. She is owned and operated by Lykes Brothers, S.S. Co., of Whitney Bank Building, New Orleans. La. At the time of the collision she was under the command of the California in 1944. She is owned the command of the time of the collision she was under the command of the line of the collision she was under the captain though the canal by the SARBARA LYKES was being piloted through the canal by of the Delsware Bay and Giver Pilots Association, who was acting under the authority of his Coast Guard license No.

Captain though the delaware Bay and Giver Pilots Association, who holds a validated Merchant Mariner's Document No.

w6. The AND.LIMA, Official No. 244334, is a dry-cargo vessel of the Liberty type, 7,176 gross tone, 422.8' long, 2,500 h.p., triple-expansion steam engine, and was built at Baltimore, Md., in 1944. She is owned and operated by the A.H. Bull Co., of 115 Broad Street, New York, M.Y., and at the time of the fire was under the command of the fire of the fire of the fire of the ANDELIMA was being piloted by the ANDELIMA was being piloted by the Coast Coast

- wy. The HATES was equipped with radar, as was the ANGHIMA, but welther was in use. The MARSAN LIKES was not equipped with radar.
- "g. The weather before and furing the collision was fine and clear with a light southwest broose. The see was smooth and the canal was lighted. An easterly tide was running with a velocity of about two to three knots.
- of 14 May, 1952 bound for New fork via the C&D Canal. /11 her newigating gear was tested satisfactorily before leaving and functioned perfectly while enroute. She was partially loaded with general carge to a draft of 23.09 forward, 24.01 aft, and proceeded uneventfully to the western approaches of the canal where pilot Marshall boarded her before midnight. She was one of several sest-cound vissels proceeding one after the other at about a mile interval, and she passed the Summit Bridge at 0001 EDST.

As she cleared the bridge at slow speed a westbound vessel was sighted at the Fennsylvania Meilroad Bridge showing a green side light and a range light. The encoming vessel was then observed showing both side lights as she cleared the bridge and she was then removed will lost from sight due to the formation of the canal. The enginee of the LIKES were put at half speed as she passed the obstruction busy which marks the constriction of the canal just east of legant Bridge, and a one blast passing signal was blown to the approaching vessel. No snewer was heard to the signal which was reperted twice again as the oncoming vessel was again sighted showing a red side light on the LYKES' port bow.

"10. As the vessels closed, the pilot of the LYKES slowed his vessel and rectiond that she had smelled the bank and was slowly sheering to the left. It also appeared to the LYKES witnesses that the approaching vessel, afterward learned to be the HAYES, was close to the north bank, and that her stern seemed to project into the channel. As the LYKS broke her sheer and the vessel began answering her right rudger, she struck the HAYES on the port after section a light bump that was herely noticeable to those on board. The LIKES proceeded on her way towards the Pennsylvania Railread Bridge, and when close to it and explosion was heard from the HVI.S. by then some distance astern. A blaze of fire immediately followed, apparently covering the entire surface of the canal. Witnesses from the LYKES also testified that they heard a one blast passing signal from the eastbound vessel immediately astern of them, the 'NUSLINA, followed by a four blast danger signal from the II/YES just before the explosion. The LYKES then proceeded through the canal and anchored off the eastern entrance.

"11. The ANGILINA soiled from Baltimore, Md., on the evening of May 14th, with Captain Willis on board as pilot. Her navigating gear had been tested satisfactorily before sailing and she was loaded with general cargo, to a draft of 14'.04" forward, 20'.04" aft. She proceeded uneventfully to the western approach to the C&D Canal and she passed through the Summit Bridge at 0007. The HAYES was sighted by the ANGELINA shortly after she passed through the Pennsylvania Railroad Bridge, and when the vessels were in plain sight of each other it was noticed that the HAYES was very close to the north bank, as if she had pulled over to permit the eastbound vessels to pass. A one blast signal was blown by the ANGELINA as the vessels closed, and a danger signal of four

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blaste was heard in answer. Another one blast signal was sounded by the ANCKLINA, and by this time the two vessels were close aboard. As the ANCKLINA undertook to pass the HAYES, an explosion escured which covered the entire surface of the canal with a sheet of flame, enveloping the ANCELINA from stem to stern. The pilot e-dered a full astern bell, which was promptly countermanded by the master, who ordered full ahead. The ANCELINA drew out of the fire area and successfully extinguished the fires aboard her. She proceeded through the canal, thence to Philadelphia.

- "12. The M/V F.L. HAYES entered the eastern entrance of the canal and proceeded through the Penneylvania Railroad Bridge at 0004 hours. Madiced orders had been given her to keep clear of the east wand traffic, and these orders were acknowledge over the voice radio by her master. An approaching vessel, identified as the LYKES, was sighted as she passed through the Summit Bridge, but she was then lost sight of due to the banks of the canal. As the LYN'S passed through the Summit Bridge, a one blast signal was head from her and promptly answered by the HAYES. The master was not sure whether he heard a second one blast signal from the LYKES, but he again blew a one blast signal. Ifter the HAYES was clear of the Pennsylvania Railroad Bridge she pulled over close to the north bink on her own right-hand side, and it was noticed that the approaching LYKES, by then in plain sight, was sheering towards the HATES. According to the master of the HATES, his vessel was actually aground on the north bank when the LYKES struck the HAYES a glancing blow on the port wing of the bridge, carrying away the side light. He was not sure of other damage, and sent the second mate to the main deck to inspect for hull damage. His engines were stopped at the time, and all way off the ship.
- "13. As the men were inspecting the damage, an explosion occurred aft, at or in the galley section, and flames immediately enveloped the stern of the HAYES. The general alarm was sounded and variour members of the crew jumped overboard to avoid being burned to death. Five went over the bow and the cook jumped over the stern; all making their way to the canal bank. They had just climbed the bank when more explosions followed, with debris raining down. Later the survivors were transported to Wilmington, Delaware Hospital for treatment. Four men were found to be missing and their bodies have not yet been recovered.

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"IL. The WIN continued to born and explode; burning gasoline continued to cover the canal. However, probably lightened somewhat by the consumption of her cargo she drifted away from the morth bank, and with the changing tide came to rest on the south bank, where she burned for over three weeks."

the fourt made the following Conclusions:

- "I. It is considered that the principal cause of this disaster lay not with the ships involved, but with canal itself. The passing situation involving the BARBARA LYKES and the HAYES was agreed upon an undertaken in accordance with the applicable rules, including the local regulations of the Army Engineers for the C&B Canal, which give the right of way to the vessel proceeding with the arrest. Each master did his utmost to navigate on his own right-hand side of the channel, even to the extent of grounding their respective vessels, but in spite of these efforts, the bank contours in the section between the Summit and Pennsylvania Railroad Bridges are such that even these extreme measures only led to collision.
- The limited area between the bridges is further restricted by the marrowing of the canal east of Summit Bridge, where a constant : caling prevails due to the geologic instability of the underlying strate. Acutally, shout 170 feet of navigable width is available to vessels, and further, it is necessary to favor the north bank when passing through, a circumstance which leaves an eastbound vessel with the nonessity of a rapid adjustment of position in order to line up for the Pennsylvania Railroad Bridge. Persitting versule to must under such limited conditions is considered a direct invitation to collisions such as occurred between the LYNGs and HAYES. In addition to the hazards of navigation considered above, the board also considered the influence of a two to three knot current, sweeping erratically around the bonds and sipals, remaring the use of anchors futile, since such action would elsest certainly lead to a grounding with the added possibilities of hull damage and blocking of the waterway.

- port a received that the collision reptured the he. 7
 port a received containing gasoline, on the MYES, and that the
 consequent discharge of the extremely volatile substance over
 the receive of the water, provided the explosive atmosphere which
 the fire in the follow stove of the MT.S ignited. End-colored
 genelies was observed pouring from the rent in her hull, but there
 was a sign of fire when the demage was being observed by her
 the maters. It was also testified that all her tank tops and
 allow this were newwed before leaving agle Point. The deck
 has of the watch be bee stanight customarily made coffee on the
 gelley stove for the appearing watch, and he testified that he
 left the fire burning to keep the coffee hot, thus providing the
 left the fire burning to keep the coffee hot, thus providing the
- the the general alarm bell was heard by the cook, he immutately rushed to the alley and attempted to carry out his emitted duties of estinguishing the galley fire. As he turned the valve for the oil supply, the employion occurred which knocked him under the galley table. He then ran out on deck and observed flame as far forward as the bridge, arm finding himself cut off from the orew forward, jumped over the side aft and swam ashere. Under the consistions then prevailing, it is considered that the position of the MAYS alongside the bank, and the flow of the current which carried the pasoline away from her were factors which permitted the escape of those who survived.
- sulgated by the army and more for the navigation of the CAD issal, under the authority of 33 U.S.G.I, in particular, those provisions which bord on the navigation of the LYKES and HATES. Prographia and 1 of 207-100 of the regulations provide that all vessels proceeding with the current shall have the right of way over those proceeding against the current, and that navigation in and through the waterway shall be governed by a system of lights. In the case of the LYKES, a permission to proceed had been granted and she was entitled to the right of way over the HATES. In the case of the HATE, she too had permission to proceed and did her utwest to give way to the LYKES. It is considered that each vessel fully complied with the rules pertaining.

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*6. The Heard also took notice of the superb sessanship, supported by excellent judgment, demonstrated by Captain A nier of the AND LIM. Had be attempted to take the way off his vessel when the desper signal was blown by the HAYES, the ANGELIMA would in all limitation have grounded near her, with a loss of life and property that would have mode the disaster many times greater. When successfully and without warning enveloped in smoke and flames, from stan to starm, waterline to truck, and a natural impulse to back ever, exceptified by the pilot's orders for full astern, Captain had a resolved the signation in the only practical manner, thereby swing his vessel. The conduct of the crew of the NIC LIMA was comparable to that of her master. Each went to his emergency station without a thought of personal canger and successfully extinguished the fire which threatened the lives of all."

5. The Fourd made the following mecommendations:

- "I. In view of the above conclusions, it is considered that no fault attaches to the licensed or certificated personnel on either the RARBANA LIKES or FL L. HAYES, and therefore no action under RLS. 4450 is recommended.
- *2. It is recommended that Captain and the crew of the ANGINA be gited for meritorious service and officially commended for their excellent performance of duty.
- Secretary of the Army with a view of surveying the presently existing conditions in the canal. The report on pilotage in the United States prepared by the Commandant for the Secretary of the Levy in November, 1942, Page 21, paragraph 3, which characterises the canal as 'probably offering more hazard to the navigation of seagoing vessels than any other in the United States', is considered to be a statement of fact now as it was then. It is further recommended that the above course of action include a recommendation looking toward a restriction of two-way traffic in those sections of the small where the channel is restricted, and further, that viscals with explosive or inflammable cargous be permitted to transit the canal only when it is clear of vessels proceeding in the opposite direction.

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- 6. The statement of the Board, Conclusion paragraph 2 "Permitting vassels to meet under such limited conditions is considered a direct invitation to collisions such as occurred between the LYKS and HAYES" is not suctionable by virtue of the many successful passages in the C & F Canal over the years and is therefore disapproved.
- 7. The statement of the board, ecommendation paragraph 2 with respect to the excellent performance of duty by Captain and the crew of the ANG ALMA in exting their vessel and themselves following the explosion and fire of the .L. HYE is concurred with. Since the record does not contain may specific acts of heroism a ove and beyond the call of duty specific commendations do not apport warranted.
- B. The Board's statement, Recommendation paragraph 3 "The report on pilotage in the United States prepared by the Commendant for the Secretary of the Navy in Movember 1942, page 21, paragraph 3, which characterizes the Canal se 'probably offering more hexard to the navigation of seagoing vessels than any other in the United States" would appear to be somewhat out of context. This paragraph in the interest of keeping the Canal open during wortims conditions tended to indicate that the navigation of the Chesapeaks and belowere Canal under certain conditions and circumstances was hazardous and that the navigation of vessels through the Canal should be entrusted only to expert ship handlers or pilots who were throughly experienced in the navigation of vessels through the Canal and whose work was to be restricted exclusively to the interests of the safety of shipping in the Canal.
- 9. The Sourd's Recommendation, Paragraph 3, that vessels with explosive or inflameble cargoes be permitted to transit the Ganal only when it is clear of vessels passing in the opposite direction is not clear. This Recommendation does not define the term "vessels with explosive or inflammable cargoes", which under broad interpretation may include every vessel regardless of size, type, or service and is therefore incapable of exact determination.

Chief, WVI Division to Commandent

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10. The tes of the Chasapeake and Delaware Canal for navigation purposes is under the control of the Department of the Army pursuant to the provisions of 33 U.S.C. 1. In view of this statutory authority and responsibility, a copy of the Loset Guard's record of investigation together with the report of the Marine Board of Investigation with the Commandant's action with respect thereto will, upon approval, be forwarded to the Secretary of the Department of the Army for information and ready reference.

11. Subject to the foregoing remarks, it is recommended that the Findings of Feet, Conclusions and Recommendations of the Marine Board of Investigation be approved.

P. A. OVERDEN

FI ST ENDORSMENT to MVI memorandum of 11 December 1952

18 December 1952

From: Chief, Office of Merchant Maxine Safety
To: Commandent

Forwarded, recommending approval.

/•/H.C. SHEPHEARD H.C. SHEPHEARD

APPROVED: Dec 22 1952

/s/MERLIN O'BELL

MERLIN O'BELL

Vice Admiral, U.S. Coast Guard

Commandant